# STATUTORY INSTRUMENTS

# 1981 No. 228 (N.I. 8)

# **NORTHERN IRELAND**

# The Legal Aid, Advice and Assistance (Northern Ireland) Order 1981

Laid before Parliament in draft

Made

18th February 1981

Coming into operation in accordance with Article 1 (2) and (3)

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At the Court at Buckingham Palace, the 18th day of February 1981

#### Present,

The Queen's Most Excellent Majesty in Council

Whereas a draft of this Order has been approved by a resolution of each House of Parliament:

Now, therefore, Her Majesty, in exercise of the powers conferred by paragraph 1 of Schedule 1 to the Northern Ireland Act 1974 (a) and of all other powers enabling Her in that behalf, is pleased, by and with the advice of Her Privy Council, to order, and it is hereby ordered, as follows:—

#### PART I

#### **INTRODUCTORY**

Title and commencement

- 1.—(1) This Order may be cited as the Legal Aid, Advice and Assistance (Northern Ireland) Order 1981.
- (2) Subject to paragraph (3), this Order shall come into operation on the seventh day after the day on which it is made.
- (3) Paragraphs 1 (b) and 5 of Part I of Schedule 1 shall come into operation on such day as the Secretary of State may by order appoint.

#### Interpretation

- 2.—(1) The Interpretation Act (Northern Ireland) 1954 (a) shall apply to Article 1 and the following provisions of this Order as it applies to a Measure of the Northern Ireland Assembly.
- (2) For the purposes of section 42 (2) of the Northern Ireland Constitution Act 1973 (b) (validity of Acts of the Parliament of Northern Ireland), provisions of this Order which re-enact provisions of an Act of the Parliament of Northern Ireland shall be deemed to be provisions of such an Act.
- (3) References in this Order to counsel and solicitors shall be construed in accordance with Article 10 of the European Communities (Services of Lawyers) Order 1978 (c).

#### PART II

# LEGAL ADVICE AND ASSISTANCE, AND LEGAL AID OTHER THAN FREE LEGAL AID AVAILABLE UNDER PART III

#### Legal advice and assistance

Persons eligible for advice and assistance

- 3.—(1) Advice and assistance to which this Article applies shall, subject to and in accordance with the following provisions of this Part, be available for any person if—
  - (a) his disposable income does not exceed £85 a week; or
  - (b) he is (directly or indirectly) in receipt of supplementary benefit under the Supplementary Benefits (Northern Ireland) Order 1977 (d) or family income supplement under the Family Income Supplements Act (Northern Ireland) 1971 (e),

and in either case his disposable capital does not exceed £600.

- (2) Regulations may provide that there shall be substituted—
- (a) for the weekly sum specified in paragraph (1) such other weekly sum as may be prescribed;
- (b) for the capital sum so specified, such other capital sum as may be prescribed.

Scope and general conditions of advice and assistance

- 4.—(1) Subject to paragraph (2) and Article 5 and to any prescribed exceptions and conditions, Article 3 applies to any oral or written advice given by a solicitor or, if and so far as may be necessary, counsel—
  - (a) on the application of Northern Ireland law to any particular circumstances which have arisen in relation to the person seeking the advice; and
  - (b) as to any steps which that person might appropriately take (whether by way of settling any claim, bringing or defending any proceedings, making an agreement, will or other instrument or transaction, obtaining further legal or other advice or assistance, or otherwise) having regard to the application of Northern Ireland law to those circumstances;

and applies to any assistance given by a solicitor or, if and so far as may be necessary, by counsel to any person in taking any such steps as are mentioned in sub-paragraph (b), whether the assistance is given by taking any such steps on his behalf or by assisting him in taking them on his own behalf.

- (2) Notwithstanding anything in paragraph (1), Article 3 does not apply to any advice or assistance given to a person in connection with any proceedings before a court or tribunal—
  - (a) at a time when a civil aid certificate issued to him in connection with those proceedings is in force; or
  - (b) in the case of criminal proceedings, at a time when a criminal aid certificate made in respect of him for the purposes of those proceedings is in force.
- (3) Save as expressly provided by this Part or by regulations made thereunder—
  - (a) the fact that the services of counsel or a solicitor are given by way of advice or assistance shall not affect the relationship between or rights of counsel, solicitor and client, or any privilege arising out of such relationship; and
  - (b) the rights conferred by this Part on a person receiving advice or assistance shall not affect the rights or liabilities of other parties to the proceedings or the principles on which the discretion of any court or tribunal is normally exercised.

#### (4) In this Article—

"civil aid certificate" means a certificate required in accordance with regulations made under Article 22 to be obtained as a condition of entitlement to legal aid;

"criminal aid certificate" means a certificate under Article 28 (1), 29 (2) or 30 (3).

#### Representation in proceedings

- 5.—(1) In this Part "assistance by way of representation" means any assistance given to a person by taking on his behalf any step in the institution or conduct of any proceedings before a court or tribunal, or of any proceedings in connection with a statutory inquiry, whether by representing him in those proceedings or by otherwise taking any step on his behalf (as distinct from assisting him in taking such a step on his own behalf).
- (2) Without prejudice to Article 4 (2) and subject to any prescribed exceptions, Article 3 does not apply to any assistance by way of representation unless it is approved by an appropriate authority in accordance with regulations made for the purposes of this Article.
  - (3) Regulations may-
  - (a) describe the proceedings in relation to which assistance by way of representation may be approved by reference to the court, tribunal or statutory inquiry, to the issues involved, to the capacity in which the person requiring the assistance is concerned, or in any other way;
  - (b) specify, in relation to any proceedings so described, the assistance by way of representation which may be approved; and

- (c) preclude the giving of approval in the case of persons who would not be eligible for assistance if sub-paragraph (a) of Article 3 (1) were omitted or for the weekly sum specified in that sub-paragraph there were substituted such lower weekly sum as may be prescribed.
- (4) Regulations may also make provision—
- (a) as to which committees, courts, tribunals or other persons or bodies of persons are to be appropriate authorities;
- (b) as to the procedure to be followed in applying for approval, the criteria for determining whether approval should be given and the conditions which should or may be imposed; and
- (c) as to the circumstances in which approval may be withdrawn and the effect of its withdrawal.
- (5) Where a person receives any assistance by way of representation in any civil proceedings before a court or any proceedings before a tribunal, then, except in so far as regulations otherwise provide, his liability by virtue of an order for costs made against him with respect to the proceedings shall not exceed the amount (if any) which is a reasonable one for him to pay having regard to all the circumstances, including the means of all the parties and their conduct in connection with the dispute; and regulations shall make provision as to the court, tribunal or person by whom that amount is to be determined and the extent to which any determination of that amount is to be final.
- (6) For the purposes of any inquiry under paragraph (5) as to the means of a person against whom an order for costs has been made, his dwelling house and household furniture and the tools and implements of his trade shall be left out of account except in such cases and to such extent as may be prescribed and except as so prescribed they shall, in all parts of the United Kingdom, be protected from seizure in execution to enforce the order.

Financial limit on prospective cost of advice and assistance

- 6.—(1) Where a person seeks or receives any advice or assistance, then if at any time (whether before or after the advice or assistance has begun to be given) it appears to the solicitor from whom it is sought or received (or, in the case of advice or assistance sought or received from counsel, it appears to the solicitor instructing counsel) that the cost of giving it is likely to exceed the limit applicable under paragraph (2)—
  - (a) the solicitor shall determine to what extent that advice or assistance can be given without exceeding that limit; and
  - (b) shall not give it (or, as the case may be, not instruct counsel to give it) so as to exceed that limit except with the approval of the appropriate authority.
- (2) The limit applicable under this paragraph is £40 or such other sum as may be prescribed.
- (3) For the purposes of this Article the cost of giving any advice or assistance shall be taken to consist of such of the following as are applicable in the circumstances, that is to say—
  - (a) any expenses (including fees payable to counsel) which may be incurred by the solicitor or his firm in, or in connection with, the giving of the advice or assistance; and
  - (b) any charges or fees (not being charges for disbursements) which, apart from Article 7, would be properly chargeable by the solicitor or his firm in respect of the advice or assistance;

and in sub-paragraph (b) "charges for disbursements" means charges in respect of such expenses (including fees payable to counsel) as are mentioned in sub-paragraph (a).

- (4) In sub-paragraph (b) of paragraph (1) the reference to the approval of the appropriate authority shall, in relation to the giving of advice or assistance in any particular case, be construed as a reference to approval given in accordance with regulations by such committee or other person or body of persons as, in accordance with the provisions of regulations and of a scheme, is the appropriate committee, person or body for determining whether approval for the purposes of that sub-paragraph should be given in that case.
- (5) In paragraph (4) "scheme" means a scheme for the time being in force under Article 18.

Contributions from persons receiving advice or assistance

- 7.—(1) In respect of advice or assistance given to any person (in this Article and Article 8 referred to as "a client"), a client shall not, except in accordance with the following provisions of this Article, be required to pay any charge or fee.
- (2) Where a client's disposable income exceeds £40 a week and he is not (directly or indirectly) in receipt of supplementary benefit under the Supplementary Benefits (Northern Ireland) Order 1977 or of family income supplement under the Family Income Supplements Act (Northern Ireland) 1971, paragraph (1) shall not exempt him from liability to pay, in respect of the advice or assistance, charges or fees up to, but not in the aggregate exceeding, such amount as may be prescribed.
- (3) Regulations may provide that for the sum specified in paragraph (2) there shall be substituted such other sum as may be prescribed.

Payment of charges or fees otherwise than through client's contribution

- 8.—(1) This Article applies to any charges or fees which, apart from Article 7, would be properly chargeable in respect of advice or assistance given to a client, in so far as those charges or fees are not payable by the client in accordance with that Article.
  - (2) In the following provisions of this Article "the solicitor"—
  - (a) in relation to any advice or assistance given by a solicitor employed by a firm of solicitors, and so given in the course of that employment, or given by counsel on instructions given to him by a solicitor in the course of such employment, means that firm of solicitors, and
  - (b) in any other case, means the solicitor by whom any advice or assistance is given or, where it is given by counsel, the solicitor on whose instructions counsel gives it.
- (3) Except in so far as regulations otherwise provide, charges or fees to which this Article applies shall constitute a first charge for the benefit of the solicitor—
  - (a) on any costs which (whether by virtue of a judgment or order of a court or an agreement or otherwise) are payable to the client by any other person in respect of the matter in connection with which the advice or assistance is given, and

- (b) on any property (of whatever nature and wherever situated) which is recovered or preserved for a client in connection with that matter, including his rights under any compromise or settlement arrived at in connection with that matter to avoid or bring to an end any proceedings.
- (4) In so far as the charge created by paragraph (3) in respect of any charges or fees to which this Article applies is insufficient to meet them, the deficiency shall, subject to paragraph (5), be payable to the solicitor out of the legal aid fund.
- (5) For the purpose of determining what charges or fees would be properly chargeable as mentioned in paragraph (1), and whether there is a deficiency to be payable out of the legal aid fund in accordance with paragraph (4), charges or fees in respect of advice or assistance given to a client shall, in such circumstances as may be prescribed, be taxed or assessed in such manner as may be prescribed.

# Legal aid

### Persons eligible for legal aid

- 9.—(1) Legal aid to which this Article applies shall, subject to and in accordance with the provisions of this Part, be available for any person whose disposable income does not exceed £4,075 a year; but a person may be refused legal aid if—
  - (a) his disposable capital exceeds £2,500; and
  - (b) it appears that he can afford to proceed without legal aid.
  - (2) Regulations may provide that there shall be substituted—
  - (a) for the yearly sum specified in paragraph (1), such other yearly sum as may be prescribed;
  - (b) for the capital sum so specified, such other capital sum as may be prescribed.

#### Scope and general conditions of legal aid

- 10.—(1) Subject to the following provisions of this Article, Article 9 applies to legal aid in connection with such proceedings before courts and tribunals as—
  - (a) are proceedings of a description mentioned in Part I of Schedule 1; and
  - (b) are not proceedings of a description mentioned in Part II of that Schedule.
- (2) The provisions of Schedule 1 may be varied by regulations and the regulations may (without prejudice to the generality of the foregoing) describe the proceedings to be included or excluded by reference to—
  - (a) the court or tribunal;
  - (b) the issues involved; or
  - (c) the capacity in which a person requiring legal aid is concerned.
- (3) Legal aid shall consist of representation, on the terms provided for by this Part, by a solicitor and so far as necessary by counsel, including all such assistance as is usually given by a solicitor or counsel in—

- (a) the steps preliminary or incidental to any proceedings; or
- (b) in arriving at or giving effect to a compromise to avoid or bring to an end any proceedings.
- (4) A person shall not be given legal aid in connection with any proceedings unless he shows that he has reasonable grounds for taking, defending or being a party thereto.
- (5) A person may be refused legal aid if, in the particular circumstances of the case, it appears—
  - (a) unreasonable that he should receive it; or
  - (b) more appropriate that he should receive assistance by way of representation;

and regulations may prescribe the criteria for determining any question arising under sub-paragraph (b).

- (6) Save as expressly provided by this Part or by regulations made thereunder—
  - (a) the fact that the services of counsel or a solicitor are given by way of legal aid shall not affect the relationship between or rights of counsel, solicitor and client or any privilege arising out of such relationship; and
  - (b) the rights conferred by this Part on a person receiving legal aid shall not affect the rights or liabilities of other parties to the proceedings or the principles on which the discretion of any court or tribunal is normally exercised.

#### Financial conditions of legal aid

- 11.—(1) Where a person receives legal aid in connection with any proceedings—
  - (a) the expenses incurred in connection with the proceedings, so far as they would ordinarily be paid in the first instance by or on behalf of the solicitor acting for him, shall be so paid except where they are paid direct from the legal aid fund as provided by this Part;
  - (b) his solicitor and counsel shall not take any payment in respect of the legal aid except such payment as is directed by this Part to be made out of the legal aid fund;
  - (c) he may be required to make a contribution to the legal aid fund in respect of the sums payable out of that fund on his account;
  - (d) any sums recovered by virtue of an order or agreement for costs made in his favour with respect to the proceedings shall be paid to the legal aid fund;
  - (e) his liability by virtue of an order for costs made against him with respect to the proceedings shall not exceed the amount, if any, which is a reasonable one for him to pay having regard to all the circumstances, including—
    - (i) the means of all the parties; and
    - (ii) the conduct of all the parties in connection with the dispute.
  - (2) Regulations shall make provision as to—
  - (a) the court, tribunal or person by whom the amount referred to in paragraph (1) (e) is to be determined; and
  - (b) the extent to which any determination of that amount is to be final.

(3) For the purpose of any inquiry under this Article as to the means of any person against whom an order for costs has been made, his dwelling house and household furniture and the tools and implements of his trade shall be left out of account except in such cases and to such extent as may be prescribed, and except as aforesaid they shall, in all parts of the United Kingdom, be protected from seizure in execution to enforce the order.

Contributions from persons receiving legal aid and charge on property recovered.

- 12.—(1) Where a person receives legal aid in connection with any proceedings, his contribution to the legal aid fund in respect of those proceedings may include—
  - (a) if his disposable income exceeds £1,700 a year, a contribution in respect of income not greater than one quarter of the excess or such other proportion of the excess or such amount as may be prescribed; and
  - (b) if his disposable capital exceeds £1,200, a contribution in respect of capital not greater than the excess or such lesser amount as may be prescribed.
  - (2) Regulations may provide that there shall be substituted—
  - (a) for the yearly sum specified in paragraph (1), such other yearly sum as may be prescribed;
  - (b) for the capital sum so specified, such other capital sum as may be prescribed.
- (3) A person may be required to make any contribution to the legal aid fund in one sum or by instalments.
- (4) If the total contribution to the legal aid fund made by a person in respect of any proceedings is more than the net liability of that fund on his account, the excess shall be repaid to him.
  - (5) Except so far as regulations otherwise provide—
  - (a) any sums remaining unpaid on account of a person's contribution to the legal aid fund in respect of any proceedings; and
  - (b) if the total contribution is less than the net liability of the legal aid fund on his account, a sum equal to the deficiency;

shall be a first charge for the benefit of the legal aid fund on any property (wherever situate) which is recovered or preserved for him in the proceedings.

- (6) The reference in paragraph (5) to property recovered or preserved for any person shall include—
  - (a) his rights under any compromise arrived at to avoid or bring an end to the proceedings; and
  - (b) any sums recovered by virtue of an order for costs made in his favour in the proceedings (not being sums payable into the legal aid fund under Article 11).
- (7) The charge created by paragraph (5) on any damages or costs shall not prevent a court allowing them to be set off against any other damages or costs.
- (8) In this Article references to the net liability of the legal aid fund on any person's account in relation to any proceedings are references to the aggregate amount of—

- (a) the sums paid or payable out of that fund on his account in respect of those proceedings to any solicitor or counsel; and
- (b) if he has received any advice or assistance in connection with those proceedings or any matter to which those proceedings relate, any sums paid or payable out of that fund in respect of that advice or assistance to any solicitor.

being sums not recouped to that fund by sums which are recovered by virtue of an order or agreement for costs made in his favour with respect to those proceedings, or by virtue of any right of his to be indemnified against expenses incurred by him in connection with those proceedings.

# Remuneration of persons giving legal aid

- 13.—(1) Subject to this Part, a solicitor who has acted for a person receiving legal aid shall be paid for so acting out of the legal aid fund, and any fees paid to counsel for so acting shall also be paid out of the legal aid fund.
- (2) Subject to any rules of court made by virtue of Article 54 (3) (g) of the Matrimonial Causes (Northern Ireland) Order 1978 (a), the sums payable under paragraph (1) to a solicitor or counsel shall not exceed those allowed under Schedule 2.
- (3) Nothing in this Article shall prejudice Article 10 (6) (b), and in particular—
  - (a) paragraph (2) shall not affect the sums recoverable by virtue of an order for costs made in favour of a person who has received legal aid or of an agreement for costs so made which provides for taxation; and
  - (b) for the purpose of any such order or agreement, the solicitor who acted for the person in whose favour it is made shall be treated as having paid any counsel's fees.
- (4) References in this Article to a solicitor acting for a person receiving legal aid shall be construed in accordance with Article 15 (4).

#### Assessment of resources etc.

Assessment of disposable capital and income and of maximum contribution

- 14.—(1) References in this Part to a person's disposable income or disposable capital shall be taken as referring to the rate of his income or amount of his capital after making—
  - (a) such deductions as may be prescribed in respect of—
    - (i) the maintenance of dependants;
    - (ii) interest on loans;
    - (iii) income tax;
    - (iv) rates;
    - (v) rent; and
    - (vi) other matters for which the person in question must or reasonably may provide; and
  - (b) such further allowances as may be prescribed to take account of the nature of his resources.

- (2) Regulations may make provision as to the manner in which the rate of a person's income and the amount of his capital are to be computed for the purposes of paragraph (1), and in particular for—
  - (a) determining whether any resources are to be treated as income or capital; and
  - (b) taking into account fluctuations of income.
- (3) The regulations shall include provision for securing that the resources of a person seeking or receiving legal aid, advice or assistance shall be treated as not including the subject matter of the dispute.
- (4) Except in so far as the regulations otherwise provide, any resources of a person's wife or husband shall be treated for the purposes of this Article as that person's resources, and the regulations may also make provision, in relation to minors and any other special cases, for taking into account the resources of other persons.
- (5) The regulations may also include, in relation to advice and assistance, provision as to the cases in which a person is for the purposes of Articles 3 and 7 to be taken to be (directly or indirectly) in receipt of supplementary benefit under the Supplementary Benefits (Northern Ireland) Order 1977 or of family income supplement under the Family Income Supplements Act (Northern Ireland) 1971.
- (6) Subject to the provisions of this Article, the disposable income and disposable capital of a person applying for legal aid, and the maximum amount of his contribution to the legal aid fund in respect of any proceedings, shall be determined in accordance with regulations.
- (7) Regulations for the purposes of this Article shall be made with the concurrence of the Treasury.

#### Solicitors and counsel

#### Solicitors and counsel

- 15.—(1) Any practising solicitor or barrister shall be entitled to give advice or assistance or to act for persons receiving legal aid, unless there is good reason for excluding him arising out of—
  - (a) his conduct when giving or selected to give advice or assistance, his conduct when acting or selected to act for persons receiving legal aid or his professional conduct generally; or
  - (b) where he is a member of a firm of solicitors, the conduct of any person who is for the time being a member of the firm.
- (2) Where a barrister or solicitor is aggrieved by any decision excluding him (whether permanently or temporarily) from acting for persons receiving legal aid, advice or assistance, he may appeal against the decision to the High Court, and the High Court (whose decision shall be final) may confirm or quash the decision appealed against or may substitute such decision as the court thinks fit.
- (3) Where a person is entitled to receive legal aid, advice or assistance he himself shall be entitled to select the solicitor to act for him and, if the case requires counsel, his counsel; but this paragraph shall not prejudice the rights

of solicitor or counsel where he has good reason to refuse or give up a case or entrust it to another.

(4) In this Article references to acting for a person receiving legal aid shall, in relation to a solicitor, include acting indirectly for such a person, as agent for his solicitor, so, however, that any selection of a solicitor to act as agent shall be made by the solicitor for whom he is to act.

# Costs of successful unassisted parties

Power to award costs out of the legal aid fund

- 16.—(1) Where a person receives legal aid in connection with any proceedings between him and a person not receiving legal aid (in this Article and Article 17 referred to as "the unassisted party") and those proceedings are finally decided in favour of the unassisted party, the court by which the proceedings are so decided may, subject to the provisions of this Article, make an order for the payment to the unassisted party out of the legal aid fund of the whole or any part of the costs incurred by him in those proceedings.
- (2) An order may be made under this Article in respect of costs if (and only if) the court is satisfied that it is just and equitable in all the circumstances that provision for those costs should be made out of public funds; and before making such an order the court shall in every case (whether or not application is made in that behalf) consider what orders should be made for costs against the person receiving legal aid and for determining his liability in respect of such costs.
- (3) Without prejudice to paragraph (2), an order shall not be made under this Article in respect of costs incurred in a court of first instance, whether by that court or by any appellate court, unless—
  - (a) the proceedings in the court of first instance were instituted by the party receiving legal aid; and
  - (b) the court is satisfied that the unassisted party will suffer severe financial hardship unless the order is made.
- (4) An order under this Article shall not be made by any court in respect of costs incurred by the unassisted party in any proceedings in which, apart from this Article, an order would not be made for the payment of his costs.
- (5) Without prejudice to any other provision restricting appeals from any court, no appeal shall lie against an order under this Article, or a refusal to make such an order, except on a point of law.
- (6) In this Article "costs" means costs as between party and party; but the costs in respect of which an order may be made under this Article include the costs of applying for that order.
- (7) References in this Article and Article 17 to legal aid include references to assistance by way of representation.

Provisions supplementary to Article 16

- 17.—(1) Provision may be made by regulations—
- (a) for determining the proceedings which are or are not to be treated as separate proceedings for the purposes of Article 16, or as having been instituted by the party receiving legal aid for the purposes of Article 16(3) (a);

- (b) for modifying Article 16(3)(b) in its application to an unassisted party who is concerned in proceedings only in a fiduciary, representative or official capacity; and
- (c) for regulating the procedure to be followed in connection with orders under Article 16.
- (2) Regulations made by virtue of paragraph (1) (c) may in particular make provision—
  - (a) for the reference of applications for orders under Article 16, or of any questions of fact relevant to such applications, for inquiry and report by a statutory officer appointed under section 70 of the Judicature (Northern Ireland) Act 1978 (a);
  - (b) for the exercise by a statutory officer of the powers under Article 16 of a judge of the High Court or a county court judge;
  - (c) for enabling the Law Society to be heard in connection with any order under Article 16.
- (3) Regulations for the purposes of paragraphs (1) and (2), in so far as they relate to statutory officers, shall not be made without the concurrence of the Lord Chief Justice.
- (4) For the purposes of Article 16 proceedings shall be treated as finally decided in favour of the unassisted party—
  - (a) if no appeal lies against the decision in his favour;
  - (b) if an appeal lies against the decision with leave, and the time limited for applications for leave expires without leave being granted; or
  - (c) if leave to appeal against the decision is granted or is not required, and no appeal is brought within the time limited for appeal;

and where an appeal against the decision is brought out of time, the court by which the appeal (or any further appeal in those proceedings) is determined may, if the appeal is allowed, make an order for the repayment by the unassisted party to the legal aid fund of the whole or any part of the sum previously paid to him in respect of those proceedings under Article 16.

- (5) Where a court decides any proceedings in favour of the unassisted party and an appeal lies (with or without leave) against the decision, the court may, if it thinks fit, make or refuse to make an order under Article 16 forthwith, but any order so made shall not take effect—
  - (a) where leave to appeal is required, unless the time limited for applications for leave to appeal expires without leave being granted;
  - (b) where leave to appeal is granted or is not required, unless the time limited for appeal expires without an appeal being brought.
- (6) Where a party begins to receive legal aid in connection with any proceedings after those proceedings have been instituted, or ceases to receive legal aid before they are finally decided, or otherwise receives legal aid in connection with part only of any proceedings, the reference in Article 16 (1) to the costs incurred by the unassisted party in those proceedings shall be construed as a reference to so much of those costs as is attributable to that part.

#### Functions of Law Society

- 18.—(1) Subject to this Part, it shall be the responsibility of the Law Society to make arrangements, in accordance with a scheme made by them with the approval of the Secretary of State and with the concurrence of the Treasury for securing that legal aid, advice and assistance are available as required by this Part and generally to administer this Part.
- (2) The functions of the Law Society in making, varying or revoking any scheme under this Article shall be performed by a committee of the Council of the Law Society whose members shall (except during any vacancy) include—
  - (a) not fewer than three barristers nominated by the General Council of the Bar of Northern Ireland; and
- (b) a barrister or solicitor nominated by the Secretary of State; so, however, that any provision of the scheme which affects the duties, obligations or rights of barristers shall require the consent of the members of the committee referred to in sub-paragraph (a) or, in default of such consent, the approval of the General Council of the Bar of Northern Ireland.
- (3) Where a scheme under this Article is submitted to the Secretary of State for approval, any member of the committee who was present when the scheme or any provision thereof was considered by the committee, and who then objected to the scheme or to that provision, may inform the Secretary of State of his objection; and the Secretary of State shall not approve a scheme where information of an objection under this paragraph has been given without affording to the members of the committee an opportunity to make representations about the matter in dispute.
- (4) Any scheme under this Article shall provide for the establishment for the purposes of administering the scheme of a committee of the Council of the Law Society (to be known as the "Legal Aid Committee") whose members shall (except during any vacancy) include—
  - (a) not fewer than six nor more than nine solicitors nominated by the Council of the Law Society; and
  - (b) two barristers nominated by the General Council of the Bar of Northern Ireland; and
  - (c) a barrister or solicitor nominated by the Secretary of State.
- (5) Any scheme under this Article shall also provide for the establishment of—
  - (a) a certifying committee consisting of not more than five practising lawyers of whom at least one shall be a barrister;
- (b) tribunals to deal with complaints; and for the appointment of a secretary and other necessary staff.
- (6) Any scheme under this Article shall, subject to paragraphs (4) and (5) define the constitution of any committee established under that scheme, may regulate the quorum, procedure and tenure of office of the members of any such committee, and may provide for the payment to those members of fees and allowances; but any such committee shall have power to determine its own procedure so far as not regulated as aforesaid.

- (7) Subject to this Part, a scheme under this Article may include provisions as to the persons by whom and the manner in which questions arising in the administration of this Part are to be determined and as to any other matters incidental to the administration thereof.
- (8) The Law Society shall as soon as possible after the end of each financial year make an annual report to the Secretary of State on the operation and finance of this Part during that year.
- (9) The Secretary of State shall lay before Parliament a copy of each report by the Law Society.

# Legal aid fund

- 19.—(1) The functions of the Law Society under this Part shall include the establishment and administration of the legal aid fund.
- (2) All receipts and expenses of the Law Society attributable to this Part shall be paid respectively into and out of the legal aid fund, and the general funds of the Law Society shall be indemnified out of that fund against any liability in respect of those expenses.
  - (3) The said expenses shall include—
  - (a) any fees and allowances payable to members of any committee by virtue of Article 18;
  - (b) a proper proportion of any expenses incurred partly in connection with functions under this Part and partly for other purposes;
  - (c) such sums as may be proper for the use wholly or partly in connection with those functions of property acquired for other purposes.
- (4) The said receipts shall include such sums as may be proper for the use by the Law Society otherwise than in connection with their functions under this Part of property acquired at the expense of the legal aid fund.
- (5) The proper proportion of any expenses, or the proper sum, for the purpose of any question arising under paragraph (3) or (4) shall be determined by the Secretary of State.
- (6) The sums required to meet payments out of the legal aid fund, after allowing for sums received apart from this provision, shall be paid to that fund by the Secretary of State at such times and in such manner as the Secretary of State may, with the approval of the Treasury, determine.
- (7) Estimates of the sums required as aforesaid shall from time to time be submitted to the Secretary of State by the Law Society.
- (8) An estimate shall be submitted under paragraph (7) at least once in every financial year at such time as the Secretary of State may, with the approval of the Treasury, direct.
- (9) An estimate under paragraph (7) shall be in such form and shall give such particulars as may be so directed.
- (10) Any provision of this Part requiring anything to be paid into or out of the legal aid fund is not to be taken as requiring the making of an actual payment, so as to prevent the obligation to make it being satisfied in whole or in part by an allowance on account or in any other way; and in this Part references to payments, to sums paid or payable or to receipts and similar references shall be construed accordingly.

#### Accounts and audit

- 20.—(1) The Law Society shall keep such accounts with respect to the legal aid fund as the Secretary of State may with the approval of the Treasury direct, and shall prepare in respect of each financial year a statement of accounts in such form as may be so directed.
- (2) The accounts shall be audited by persons to be appointed in respect of each financial year by the Secretary of State and in accordance with a scheme of audit approved by the Secretary of State, and the auditors shall be furnished by the Law Society with copies of the said statement and shall report to the Secretary of State on the accounts and the said statement.
- (3) A person shall not be qualified to be so appointed auditor unless he is a member of one or more of the following bodies—

The Institute of Chartered Accountants in Ireland;

The Institute of Chartered Accountants in England and Wales;

The Institute of Chartered Accountants of Scotland;

The Association of Certified Accountants;

Any other body of accountants for the time being listed in Article 26(1) (a) of the Companies (Northern Ireland) Order 1978 (a).

- (4) As soon as the accounts have been audited, the auditors shall send to the Secretary of State copies of the statement of accounts and of their report, and the Secretary of State shall send a copy of the statement and of the report to the Comptroller and Auditor-General.
  - (5) The Comptroller and Auditor-General—
  - (a) shall examine every statement and report sent to him under paragraph (4);
  - (b) may inspect the accounts kept with respect to the legal aid fund and any records relating thereto; and
  - (c) shall certify every such statement and lay a copy of it together with his report thereon before Parliament.

#### Pension rights of employees

- 21.—(1) The Law Society shall, with the approval of the Secretary of State, make arrangements for the provision of pensions, allowances or gratuities to or in respect of persons employed by the Society whole-time for the purpose of their functions under this Part, and the arrangements may extend, with any necessary adjustments, to persons employed by the Society part-time for that purpose or (whether whole-time or part-time) for that and other purposes.
- (2) The arrangements may include the establishment and administration, by the Law Society or otherwise, of a pension scheme with or without a pension fund.
- (3) If the Secretary of State so directs, receipts and expenses of the Law Society attributable to their establishment and administration of a pension scheme under this Article shall, notwithstanding anything in Article 19, be dealt with under the scheme instead of being paid into and out of the legal aid fund.

#### Miscellaneous and supplementary

#### Regulations

22.—(1) The Secretary of State may make such regulations as appear to him necessary or desirable for giving effect to this Part or for preventing abuses thereof

by persons seeking or receiving legal aid, advice or assistance and regulations may make different provision in relation to advice and assistance and in relation to legal aid respectively.

- (2) Without prejudice to paragraph (1) or any other provision of this Order authorising the making of regulations, regulations may—
  - (a) make provision as to the proceedings which are or are not to be treated as separate proceedings for the purpose of legal aid, advice or assistance, and as to the apportionment of sums recoverable or recovered by virtue of any order for costs made generally with respect to proceedings treated as separate;
  - (b) regulate the procedure of any court or tribunal in relation to legal aid, advice or assistance, and in particular make provision—
    - (i) as to the taxation of costs incurred in connection with proceedings not actually begun; and
    - (ii) as to the cases in which and the extent to which a person receiving legal aid, advice or assistance may be required to give security for costs, and the manner in which that security may be given;
  - (c) make provision as to the information to be furnished by a person seeking or receiving legal aid, advice or assistance;
  - (d) make provision as to the cases in which a person may be refused legal aid, advice or assistance by reason of his conduct when seeking or receiving legal aid, advice or assistance (whether in the same or in a different matter);
  - (e) make provision for the recovery of sums due to the legal aid fund and for making effective the charge created by this Part on property recovered or preserved for a person receiving legal aid, advice or assistance including provision—
    - (i) for the enforcement for the benefit of the legal aid fund of any order or agreement for costs made in favour of a person who has received legal aid, advice or assistance; and
    - (ii) for making a solicitor's right to payment out of the legal aid fund wholly or partly dependent on his performance of any duties imposed on him by regulations made for the purposes of this subparagraph.
- (3) Regulations may also modify any provision of this Part so far as appears to the Secretary of State necessary to meet the special circumstances where—
  - (a) a person seeking or receiving legal aid, advice or assistance—
    - (i) is not resident in Northern Ireland; or
    - (ii) is concerned in a representative, fiduciary or official capacity; or
    - (iii) is concerned jointly with or has the same interest as other persons, whether receiving legal aid, advice or assistance or not; or
    - (iv) has available to him rights or facilities making it unnecessary for him to take advantage of this Part or has a reasonable expectation of receiving financial or other help from a body of which he is a member;
  - (b) a person seeks legal aid, advice or assistance in a matter of special urgency;
  - (c) a person begins to receive legal aid, advice or assistance after having consulted a solicitor in the ordinary way with respect to the same matter, or ceases to receive legal aid, advice or assistance before the matter in question is finally settled;
  - (d) there is any relevant change of circumstances while a person is receiving legal aid, advice or assistance.

- (4) Without prejudice to paragraph (3) (a) regulations may also modify the provisions of this Part in any manner for the purposes of the application of those provisions to advice or assistance—
  - (a) sought or received by a person who is under such age (not exceeding the age of eighteen years) as may be specified in the regulations; or
  - (b) sought or received on behalf of any such person by his parents or guardian or other person under whose care he is, or by a person acting for the purposes of any proceedings in Northern Ireland as his next friend or guardian.
- (5) The Secretary of State shall, before making regulations as to the procedure—
  - (a) of the Supreme Court, obtain the consent of the Supreme Court Rules Committee;
  - (b) of county courts, consult the County Court Rules Committee;
  - (c) of magistrates' courts, consult the Magistrates' Courts Rules Committee;
  - (d) of any tribunal, consult any rules committee or similar body by whom or on whose advice rules of procedure for the tribunal may be made apart from this Part, or whose consent or concurrence is required for any rules so made.
- (6) Regulations shall be subject to annulment in pursuance of a resolution of either House of Parliament in like manner as a statutory instrument and section 5 of the Statutory Instruments Act 1946 (a) shall apply accordingly.

#### Advisory committees

- 23.—(1) The Secretary of State shall appoint persons having a knowledge of the work of the courts and of social conditions as an advisory committee to advise him on such questions relating to this Part as he may from time to time refer to them and to make to him recommendations on such matters so relating as they consider appropriate.
- (2) The Secretary of State may pay to the members of the advisory committee such travelling and other allowances as he may, with the consent of the Minister for the Civil Service determine.
- (3) The Secretary of State shall refer the Law Society's annual report on the operation and finance of this Part to the advisory committee for their consideration and advice, and when the committee have considered the report the Secretary of State shall lay before Parliament a copy of any comments or recommendations made by the committee.

#### Secrecy

- 24.—(1) Subject to paragraph (2), information furnished for the purposes of this Part to the Law Society, or to any committee or person on their behalf, in connection with the case of a person seeking or receiving legal aid, advice or assistance shall not be disclosed otherwise than—
  - (a) for the purpose of facilitating the proper performance by any committee, court, tribunal or other person or body of persons of functions under this Part; or
  - (b) for the purpose of any criminal proceedings for an offence thereunder or of any report of such proceedings.

- (2) Paragraph (1) shall not prevent the disclosure of information for any purpose with the consent of the person in connection with whose case the information was furnished and, where he did not furnish the information himself, with that of the person or body of persons who did furnish the information.
- (3) A person who, in contravention of this Article, discloses any information obtained by him when employed by or acting on behalf of the Law Society shall be guilty of an offence and be liable on summary conviction to a fine not exceeding £500.
- (4) Proceedings for an offence under this Article shall not be brought except by or with the consent of the Attorney General.
- (5) For the avoidance of doubt it is hereby declared that information furnished to counsel or a solicitor as such by or on behalf of a person seeking or receiving legal aid, advice or assistance is not information furnished to the Law Society or a person on their behalf.

Proceedings for misrepresentation etc.

- 25.—(1) If any person seeking or receiving legal aid, advice or assistance—
- (a) wilfully fails to comply with any regulations as to the information to be furnished by him; or
- (b) in furnishing any information required by the regulations knowingly makes any false statement or false representation;

he shall be guilty of an offence and be liable on summary conviction to a fine not exceeding £500 or to imprisonment for a term not exceeding three months or to both

- (2) Notwithstanding any statutory provision prescribing the period within which summary proceedings may be commenced, proceedings for an offence under paragraph (1) may be commenced at any time within the period of six months from the date on which evidence, sufficient in the opinion of the Attorney General to justify a prosecution for the offence, comes to the knowledge of the Attorney General, or within the period of twelve months after the commission of the offence, whichever period last expires.
- (3) For the purposes of paragraph (2) a certificate, purporting to be signed by the Attorney General as to the date on which such evidence has as aforesaid come to the knowledge of the Attorney General, shall be conclusive evidence thereof.
- (4) A county court notwithstanding any limitation imposed on the jurisdiction of a county court under any other statutory provision shall have jurisdiction to hear and determine any action brought to recover the loss sustained by the legal aid fund by reason of—
  - (a) the failure of a person seeking or receiving legal aid, advice or assistance to comply with any such regulations as aforesaid; or
  - (b) a false statement or false representation made by such a person in furnishing information for the purposes of this Part.

#### Adaptation for purposes of Part II of rights to indemnity

26.—(1) This Article shall have effect for the purpose of adapting in relation to this Part any right (however and whenever created or arising) which a person may have to be indemnified against expenses incurred by him.

- (2) In determining for the purposes of any such right the reasonableness of any expenses, the possibility of avoiding them or part of them by taking advantage of this Part shall be disregarded.
- (3) Where a person having any such right to be indemnified against expenses incurred in connection with any proceedings receives legal aid, advice or assistance in connection with those proceedings, then (without prejudice to the effect of the indemnity in relation to his contribution, if any, under Article 7 or 12) the right shall inure also for the benefit of the legal aid fund as if the expenses incurred by that fund on behalf of the said person in connection with the legal aid, advice or assistance had been incurred by him.

#### (4) Where—

- (a) a person's right to be indemnified against expenses incurred in connection with any proceedings arises by virtue of an agreement and is subject to any express condition conferring on those liable thereunder any right with respect to the bringing or conduct of the proceedings; and
- (b) those liable have been given a reasonable opportunity of exercising the right so conferred and have not availed themselves of that opportunity;

the right to be indemnified shall be treated for the purposes of paragraph (3) as not being subject to that condition.

(5) Nothing in paragraphs (3) and (4) shall be taken as depriving any person or body of persons of the protection of any statutory provision or, save as provided in paragraph (4), as conferring any larger right to recover money for the benefit of the legal aid fund in respect of any expenses than the person receiving legal aid, advice or assistance would have had if the expenses had been incurred by him.

# Interpretation of Part II and Schedules 1 and 2

- 27. In this Part and Schedules 1 and 2—
- "advice" and "assistance" mean respectively advice and assistance under this Part;
- "assistance by way of representation" has the meaning assigned to it by Article 5 (1);
- "Law Society" means the Incorporated Law Society of Northern Ireland;
- "legal aid" means legal aid under this Part;
- "order for costs" includes any judgment, order, decree, award or direction for the payment of the costs of one party to any proceedings by another party, whether given or made in those proceedings or not;
- "person" does not include a body of persons corporate or unincorporate which is not concerned in a representative, fiduciary or official capacity so as to authorise legal aid, advice or assistance to be given to such a body;
- "prescribed" means prescribed by regulations;
- "regulations" means regulations made by the Secretary of State under this Part;
- "solicitor" means solicitor of the Supreme Court;
- "statutory inquiry" means an inquiry or hearing held or to be held in pursuance of a duty imposed by any statutory provision;
- "statutory provision" has the meaning assigned to it by section 1 (f) of the Interpretation Act (Northern Ireland) 1954;

"tribunal" includes an inquiry or proceedings before an arbitrator or umpire, however appointed, whether such inquiry or proceedings take place under a reference by consent or otherwise.

#### PART III

#### FREE LEGAL AID IN CRIMINAL PROCEEDINGS

Free legal aid in the magistrates' court

- 28.—(1) If it appears to a magistrates' court that the means of any person charged before it with any offence, or who appears or is brought before it to be dealt with, are insufficient to enable him to obtain legal aid and that it is desirable in the interests of justice that he should have free legal aid in the preparation and conduct of his defence before it, the court may grant in respect of him a criminal aid certificate, and thereupon he shall be entitled to such aid and to have—
  - (a) a solicitor; and
- (b) subject to paragraph (2), counsel, assigned to him for that purpose in such manner as may be prescribed by rules made under Article 36.
- (2) Free legal aid given for the purposes of any proceedings before a magistrates' court shall not include representation by counsel except in the case of an indictable offence where the court is of opinion that, because of circumstances which make the case unusually grave or difficult, representation by both solicitor and counsel would be desirable.
- (3) An application for free legal aid under paragraph (1) may be made to a magistrates' court by letter, and may be so made by any person arrested or summoned for an offence, as well as by a person charged with an offence before such a court.
  - (4) A letter applying for free legal aid by virtue of this Article shall—
  - (a) be addressed to the clerk of petty sessions for the relevant petty sessions district;
  - (b) give particulars of the offence charged; and
  - (c) set out the grounds of the application.
- (5) Where an application is made by virtue of this Article, any court acting for the relevant petty sessions district shall have the like power exercisable on the like grounds of granting a criminal aid certificate as a magistrates' court would have if the applicant had been charged with the offence before it.
- (6) The refusal of a criminal aid certificate on an application made by letter shall not prevent the applicant being granted a criminal aid certificate at the hearing.
- (7) Where a criminal aid certificate is granted to any person that person shall be entitled to free legal aid in respect of work reasonably undertaken and properly done by the solicitor assigned to that person in—
  - (a) giving notice of appeal to a county court;
- (b) applying for a case to be stated for the opinion of the Court of Appeal; and in matters preliminary thereto, being work done within the ordinary time for giving the notice or, as the case may be, making the application for the case to be stated.

#### Free legal aid in the Crown Court

- 29.—(1) Any person returned for trial for an indictable offence shall be entitled to free legal aid in the preparation and conduct of his defence at the trial and to have solicitor and counsel assigned to him for that purpose in such manner as may be prescribed by rules made under Article 36, if a criminal aid certificate is granted in respect of him in accordance with the provisions of this Article.
- (2) Subject to the provisions of this Article, a criminal aid certificate may be granted in respect of any person—
  - (a) by a magistrates' court, upon his being returned for trial; or
  - (b) by the judge of the court before which he is to be tried, at any time after reading the depositions taken at the preliminary investigation or, as the case may be, the written statements tendered, and any depositions taken, at the preliminary enquiry,

and such court or judge is in this Part referred to as "the certifying authority".

- (3) A criminal aid certificate shall not be granted in respect of any person unless it appears to the certifying authority that his means are insufficient to enable him to obtain such aid, but where it so appears to the certifying authority, that authority—
  - (a) shall grant a criminal aid certificate in respect of any person returned for trial upon a charge of murder; and
  - (b) may grant a criminal aid certificate in respect of any person returned for trial upon any other charge if it appears to the certifying authority, having regard to all the circumstances of the case (including the nature of the defence, if any, as may have been set up), that it is desirable in the interests of justice that he should have free legal aid in the preparation and conduct of his defence at the trial.
- (4) Where a criminal aid certificate is granted to any person under this Article that person shall be entitled to free legal aid in respect of work reasonably undertaken and properly done by the solicitor assigned to that person in—
  - (a) giving notice of appeal to the Court of Appeal or of an application for leave to appeal and in matters preliminary thereto, being work done within the ordinary time for giving the notice or making the application; and
  - (b) obtaining the opinion of the counsel assigned to that person as to the appeal or application or matters connected therewith.
- (5) The foregoing provisions of this Article shall apply to persons who appear or are brought before the Crown Court to be dealt with and shall, for the purposes of their application to such persons be amended as follows:—
  - (a) in paragraph (1) for the words "returned for trial for an indictable offence" there shall be substituted the words "appearing or brought before the Crown Court to be dealt with" and the words "in the preparation and conduct of his defence at the trial" and "for that purpose" shall be omitted;
  - (b) in paragraph (2) (b) for the words from "is to be" onwards there shall be substituted the words "appears or is brought";
  - (c) in paragraph (3) (b) for the words "returned for trial upon any other charge" there shall be substituted the words "appearing or brought before it" and the words "in the preparation and conduct of his defence at the trial" shall be omitted.

Free legal aid on appeal to the county court

- 30.—(1) Where a person who has been convicted of an offence or sentenced for an offence by a magistrates' court desires to appeal to a county court against the conviction or the sentence, but has not sufficient means to enable him to obtain legal aid for the purpose, he may make an application for free legal aid to the court by which he was convicted or sentenced, or to any magistrates' court acting for the same petty sessions district, and where a person so convicted or sentenced has given notice of appeal to a county court, the other party to the appeal, if he has not sufficient means to enable him to obtain legal aid for the purpose of resisting the appeal, may make an application for free legal aid to any magistrates' court acting for that district.
  - (2) An application made under paragraph (1) may be made either—
  - (a) in person to the court; or
  - (b) by letter addressed to the clerk of petty sessions for the relevant petty sessions district, setting out the facts of the case and the grounds of the application.
- (3) If on an application made under paragraph (1) it appears to the court that—
  - (a) the means of the applicant are insufficient to enable him to obtain legal aid; and
  - (b) it is desirable in the interests of justice that the applicant should have free legal aid in the preparation and conduct of his appeal, or, as the case may be, in resisting the appeal;

the court may grant in respect of him a criminal aid certificate.

- (4) Where, on an application made under paragraph (1), the magistrates' court has refused to grant a criminal aid certificate the applicant may make an application for the same purpose to the court to which the appeal lies either—
  - (a) in person to that court; or
  - (b) by letter addressed to the chief clerk and setting out the facts of the case and the grounds of the application;

and the court shall have the like power exercisable on the like grounds of granting a criminal aid certificate as the magistrates' court.

- (5) Without prejudice to paragraph (4), an application for free legal aid under this Article may be made in person to the court before which the appeal is heard by an applicant who has not made the previous application to a magistrates' court or clerk of petty sessions which is required under this Article; and if the court before which the appeal is heard is satisfied that there were adequate reasons for the applicant not making a previous application as aforesaid it shall deal with his application as if duly made under paragraph (4).
- (6) In paragraph (5) the expression "adequate reasons" includes lack of knowledge by the applicant of the law or procedure.
- (7) A person in respect of whom a criminal aid certificate has been granted under this Article shall be entitled, subject to paragraph (8), to have a solicitor and counsel assigned to him in the manner prescribed by rules made under Article 36.
- (8) Where before the court to which the appeal lies a party may be heard by a solicitor, the court granting the criminal aid certificate may direct that a solicitor only shall be assigned.

- (9) A person in respect of whom a criminal aid certificate has been granted shall be entitled to free legal aid—
  - (a) in giving notice of appeal to a county court, and in matters preliminary thereto;
  - (b) in the preparation and conduct of his appeal or, as the case may be, in resisting the appeal;
  - (c) in applying for a case to be stated for the opinion of the Court of Appeal, and in matters preliminary thereto.
- (10) Paragraph (9) (a) and (c) shall apply in relation to work reasonably undertaken and properly done by the solicitor assigned to the person to whom a criminal aid certificate has been granted, being work done within the ordinary time for giving the notice of appeal or, as the case may be, making the application for the case to be stated.
- (11) Paragraph (9) (a), (b) and (c) shall, where counsel is assigned to the person to whom a criminal aid certificate has been granted, include the obtaining by the solicitor assigned to that person of the counsel's opinion as to the appeal or application or matters connected therewith.
  - (12) This Article shall, with the necessary modifications, apply to—
  - (a) an appeal under section 141 (1) of the Magistrates' Courts Act (Northern Ireland) 1964 (a) as if the appeal were an appeal against a conviction; and
  - (b) an appeal under section 55 of the Mental Health Act (Northern Ireland) 1961 (b) as if the appeal were an appeal against sentence.

#### Resolution of doubts under Articles 28 to 30

31. If, on a question of granting a person free legal aid under Article 28, 29 or 30, there is a doubt whether his means are sufficient to enable him to obtain legal aid or whether it is desirable in the interests of justice that he should have free legal aid, the doubt shall be resolved in favour of granting him free legal aid.

# Statements for purposes of free legal aid

- 32.—(1) Before a person is granted free legal aid under Article 28, 29 or 30 he may be required to furnish a written statement in the prescribed form about matters relevant for determining whether his means are insufficient to enable him to obtain legal aid, and if a person in furnishing such a written statement as aforesaid (whether required so to do or not) knowingly makes any false statement or false representation he shall be guilty of an offence and be liable on summary conviction to a fine not exceeding £100 or to imprisonment for a term not exceeding three months or to both.
- (2) Notwithstanding any statutory provision prescribing the period within which summary proceedings may be commenced, proceedings for an offence under paragraph (1) may be commenced at any time within the period of six months from the date on which evidence, sufficient in the opinion of the Attorney General to justify a prosecution for the offence, comes to the knowledge of the Attorney General, or within the period of twelve months after the commission of the offence, whichever period last expires.
- (3) For the purposes of paragraph (2) a certificate purporting to be signed by the Attorney General as to the date on which such evidence as aforesaid has come to the knowledge of the Attorney General, shall be conclusive evidence thereof.

#### Report on means of applicant for free legal aid

- 33.—(1) Where a person has applied for free legal aid and has furnished a statement of means under Article 32 (1) the court having power to grant a certificate entitling him to such legal aid may, before or after the granting of the certificate, require the Department of Health and Social Services to arrange for an officer of that Department to enquire into the means of that person and where such a request is made that Department shall comply with it and arrange for the officer to make a report to the court.
- (2) Where the court receives a report under paragraph (1) before a certificate is granted, it shall, in determining whether or not to grant the certificate, have regard to the report and where the court receives such a report after a certificate has been granted, it may revoke the certificate if it appears to the court that the person to whom the certificate was granted—
  - (a) wilfully withheld material information from the court; or
  - (b) knowingly made a false statement in furnishing information to the court;
  - (c) furnished to the court, due to error or mistake, a statement of means which was misleading to a significant extent.
- (3) Where a certificate is revoked under paragraph (2), the cost of legal aid incurred to the date of revocation may be recovered from the person to whom the certificate was granted (or if such person was a child or young person, the parent or guardian) as a civil debt due to the Crown and a county court notwithstanding any limitation imposed on its jurisdiction under any statutory provision shall have jurisdiction to hear and determine any action brought to recover such cost.

#### Free legal aid for children and young persons

34. The parent or guardian of a child or young person within the meaning of Part IV of the Children and Young Persons Act (Northern Ireland) 1968 (a) may, on behalf of that child or young person, make any application for free legal aid under the provisions of this Part, and any written statement of the means of that child or young person required under Article 32 (1).

#### Further provisions as to issue of certificates

35. For the purposes of this Part, the expressions "defence" and "trial" shall be taken as relating not only to proceedings on the issue of the defendant's guilt, but also to proceedings on the question of the sentence to be passed or order to be made; and any power to grant a criminal aid certificate to a person returned for trial or to a person charged with an offence before a magistrates' court shall be exercisable after as well as before that person has pleaded or has been found guilty.

#### Expenses of free legal aid and making of rules

- 36.—(1) In any case where a criminal aid certificate has been granted in respect of any person, the expenses properly incurred in pursuance of that certificate including the fees of a solicitor and, where counsel has been assigned, of counsel, shall be defrayed out of moneys provided by Parliament, subject nevertheless to any rules made under this Article and to any directions as to the vouching of payments and the keeping of accounts, records or receipts which may be given by the Treasury.
- (2) If upon the trial before the Crown Court of a person in respect of whom a criminal aid certificate has not been granted, his defence is undertaken by counsel

or solicitor or both at the request of the judge, the cost thereof may be paid as if a criminal aid certificate had been granted to that person.

- (3) The Secretary of State, after consultation with the Lord Chief Justice, the Attorney General, and, where appropriate, the Crown Court Rules Committee, the County Court Rules Committee and the Magistrates' Courts Rules Committee, and with the approval of the Treasury, may make rules generally for carrying this Part into effect and such rules shall in particular prescribe—
  - (a) the form of criminal aid certificates;
  - (b) the manner in which counsel and solicitors are to be assigned in pursuance of such certificates;
  - (c) the form for the purpose of Article 32 (1); and
  - (d) the rates or scales of payment of any fees, costs or other expenses which are payable under this Part.
- (4) Rules under this Article shall be subject to annulment in pursuance of a resolution of either House of Parliament in like manner as a statutory instrument and section 5 of the Statutory Instruments Act 1946 shall apply accordingly.

#### Remuneration of solicitors and counsel

37. The Secretary of State in exercising any power to make rules as to the amounts payable under this Part to counsel or a solicitor assigned to give legal aid, and any person by whom any amount so payable is determined in a particular case, shall have regard to the principle of allowing fair remuneration according to the work reasonably undertaken and properly done.

# Adaptation for purposes of Part III of rights to indemnity

- 38.—(1) This Article shall have effect for the purpose of adapting in relation to this Part any right (however and whenever created or arising) which a person may have to be indemnified against expenses incurred by him.
- (2) In determining for the purposes of any such right the reasonableness of any expenses, the possibility of avoiding them or part of them by taking advantage of this Part shall be disregarded.
- (3) Where a person having any such right to be indemnified against expenses incurred in connection with any matter in respect of which a criminal aid certificate may be granted—
  - (a) is granted such a certificate; or
  - (b) has his defence before the Crown Court undertaken by counsel or solicitor or both at the request of the judge;

then the right shall inure also for the benefit of the Secretary of State as if any expenses defrayed or cost paid under Article 36 in relation to that certificate or defence had been expenses incurred by that person.

- (4) Where—
- (a) a person's right to be indemnified against expenses incurred in connection with any matter in respect of which a criminal aid certificate may be granted arises by virtue of an agreement and is subject to any express condition conferring on those liable thereunder any right with respect to proceedings in relation to that matter; and
- (b) those liable have been given a reasonable opportunity of exercising the right so conferred and have not availed themselves of that opportunity;

the right to be indemnified shall be treated for the purposes of paragraph (3) as not being subject to that condition.

(5) Nothing in paragraphs (3) and (4) shall be taken as depriving any person or body of persons of the protection of any statutory provision or, save as provided in paragraph (4), as conferring any larger right on the Secretary of State to recover money in respect of any expenses than the person referred to in paragraph (3) would have had if the expenses had been incurred by him.

# Interpretation of Part III

- 39. In this Part-
- "the certifying authority" has the meaning assigned to that expression by Article 29 (2):
- "criminal aid certificate" means a certificate granted under Article 28 (1), 29 (2) or 30 (3);
- "magistrates' court" has the meaning assigned to that expression by section 1
  (2) of the Magistrates' Courts Act (Northern Ireland) 1964;
- "relevant petty sessions district" means, in relation to a person charged or to be charged before a magistrates' court, the petty sessions district for which the court acts;
- "statutory provision" has the meaning assigned to it by section 1 (f) of the Interpretation Act (Northern Ireland) 1954.

#### **PART IV**

#### **MISCELLANEOUS**

Exemption from stamp duty

- 40. Stamp duty shall not be chargeable in respect of—
- (a) any form of application for legal aid under this Order; or
- (b) any form relating to the offer and acceptance of a certificate pursuant to an application for legal aid under this Order.

#### Applications to Crown

41. This Order shall bind the Crown to the full extent authorised or permitted by the constitutional laws of Northern Ireland.

#### Amendments, repeals and revocations

- 42.—(1) The statutory provisions set out in Schedule 3 shall have effect subject to the amendments there specified.
- (2) The statutory provisions set out in Part I of Schedule 4 are hereby repealed to the extent specified in the third column of that Part and the regulations set out in Part II of that Schedule are hereby revoked.
- (3) In any other statutory provision for the words "legal aid certificate", "defence certificate" or "appeal aid certificate" wherever they occur there shall be substituted the words "criminal aid certificate".

  N. E. Leigh,

Clerk of the Privy Council.

#### **SCHEDULES**

#### Article 10.

#### SCHEDULE 1

# PROCEEDINGS FOR WHICH LEGAL AID MAY BE GIVEN UNDER PART II OF THIS ORDER

#### PART I

#### **DESCRIPTION OF PROCEEDINGS**

- 1. Proceedings in any of the following courts—
- (a) the House of Lords in the exercise of its jurisdiction in relation to any appeal from Northern Ireland;
- (b) the Judicial Committee of the Privy Council in the exercise of its jurisdiction in relation to any appeal or reference from Northern Ireland;
- (c) the High Court and the Court of Appeal;
- (d) any county court.
- 2. Proceedings before any person to whom a case is referred in whole or in part by any of the courts mentioned in paragraph 1.
  - 3. The following proceedings in a court of summary jurisdiction, namely—
  - (a) proceedings for or relating to an affiliation order within the meaning of the Illegitimate Children (Affiliation Orders) Act (Northern Ireland) 1924 (a) (whether as originally enacted or as applied or extended by or for the purposes of any other statutory provision);
  - (b) proceedings for or relating to an order under the Summary Jurisdiction (Separation and Maintenance) Act (Northern Ireland) 1945 (b) or the Domestic Proceedings (Northern Ireland) Order 1980 (c);
  - (c) proceedings under section 22 of the Maintenance Orders Act 1950 (d) and section 13 of the Maintenance and Affiliation Orders Act (Northern Ireland) 1966 (e);
  - (d) proceedings under Part I of the Maintenance Orders (Reciprocal Enforcement) Act 1972 (f) relating to a maintenance order made by a court of a country outside the United Kingdom, and any such proceedings as are referred to in subparagraph (a) or (b) brought by virtue of Part II of the said Act of 1972;
  - (e) debt or ejectment proceedings within the meaning of Part VII of the Magistrates' Courts Act (Northern Ireland) 1964, other than proceedings under section 71 (2) of that Act;
  - (f) proceedings under sections 94, 95, 96, 97, 104, 106, 108, 143 and 144 (1) of the Children and Young Persons Act (Northern Ireland) 1968 and Part III of Schedule 9 to the Education and Libraries (Northern Ireland) Order 1972 (g);
  - (g) proceedings under Article 101 of the Health and Personal Social Services (Northern Ireland) Order 1972(h) and Article 23 of the Supplementary Benefits (Northern Ireland) Order 1977.
- 4. Proceedings in the Restrictive Practices Court under Part III of the Fair Trading Act 1973 (i), and any proceedings in that Court in consequence of an order made or undertaking given to the Court, under that Part of the Act.
  - 5. Proceedings before a coroner.

(a) 1924 c. 27 (N.I.). (b) 1945 c. 14 (N.I.). (c) S.I. 1980/563 (N.I. 5). (d) 1950 c. 37. (e) 1966 c. 35 (N.I.). (f) 1972 c. 18. (g) S.I. 1972/1263 (N.I. 12). (h) S.I. 1972/1265 (N.I. 14). (i) 1973 c. 41.

- 6. Proceedings in the Lands Tribunal for Northern Ireland.
- 7. Proceedings in the Enforcement of Judgments Office in connection with any proceedings mentioned in the foregoing paragraphs.

#### PART II

#### **EXCEPTED PROCEEDINGS**

- 1. Proceedings in respect of which free legal aid may be given under Part III of this Order.
  - 2. Proceedings wholly or partly in respect of-
  - (a) breach of promise of marriage;
  - (b) the loss of the services of a woman or girl in consequence of her rape or seduction.
- 3. Proceedings wholly or partly in respect of defamation; but the making of a counterclaim for defamation in proceedings for which legal aid may be given shall not of itself affect any right of a defendant to the counterclaim to legal aid in the proceedings and legal aid may be granted to enable him to defend such counterclaim.
  - 4. Relator actions.
- 5. Election petitions under the Representation of the People Act 1949 (a) or the Electoral Law Act (Northern Ireland) 1962 (b).
- 6. Proceedings (other than proceedings referred to in paragraph 7 of Part I) for the recovery of a debt (including liquidated damages) which is admitted where the only question to be brought before the court is as to the time and mode of payment of that debt.
- 7. Proceedings incidental to any proceedings to which the foregoing paragraphs apply.

#### REMUNERATION OF PERSONS GIVING LEGAL AID UNDER PART II OF THIS ORDER

- 1.—(1) The sums allowed to counsel in connection with proceedings in the House of Lords, the Court of Appeal or the High Court, shall be ninety per cent., or such larger percentage as may be prescribed, of the amount allowed on taxation of the costs.
- (2) The sums allowed to counsel in connection with proceedings in the county court shall—
  - (a) where the costs are taxed, be the full amount allowed on taxation of the costs;
  - (b) where the costs are not taxed, be such amounts as the Secretary of State, after consultation with the County Court Rules Committee, may by order determine.
- (3) The sums allowed to counsel in connection with proceedings in courts of summary jurisdiction shall be such amounts as the Secretary of State, after consultation with the Magistrates' Courts Rules Committee, may by order determine.
- (4) The sums allowed to counsel in any other case shall be such as may be determined in the prescribed manner.
- 2.—(1) The sums allowed to a solicitor in connection with proceedings in the House of Lords, the Court of Appeal or the High Court shall be the full amount allowed on taxation of the costs on account of disbursements and ninety per cent., or such larger percentage as may be prescribed, of the amount so allowed on account of profit costs.
- (2) The sums allowed to a solicitor in connection with proceedings in the county court shall—
  - (a) where the costs are taxed, be the full amount allowed on taxation of the costs;
  - (b) where the costs are not taxed, be such amounts as the Secretary of State, after consultation with the County Court Rules Committee, may by order determine.
- (3) The sums allowed to solicitors in connection with proceedings in courts of summary jurisdiction shall be such amounts as the Secretary of State, after consultation with the Magistrates' Courts Rules Committee, may by order determine.
- (4) The sums allowed to a solicitor in any other case shall be such as may be determined in the prescribed manner.
- 3. For the purpose of sub-paragraphs (1) and (2) (a) of paragraph 1, counsel's fees shall be taxed as if they had been paid by the solicitor, but shall not by reason thereof be treated as disbursements for the purposes of paragraph 2.
- 4. Subject to paragraph 3, costs shall be taxed for the purposes of this Schedule according to the ordinary rules applicable on a taxation as between solicitor and client where the costs are to be paid out of a common fund in which the client and others are interested, but no question shall be raised as to the propriety of any act for which prior approval was obtained as required by regulations.
- 5. Regulations may provide that for the purposes of this Schedule, instead of costs being taxed in the ordinary way, the amount of the costs shall be fixed (whether by an officer of the court or not) by an assessment made without a taxation but with a view to allowing as nearly as may be the same amount as on a taxation.
- 6. The Secretary of State in exercising any power under this Schedule to make an order as to the amounts of the sums allowed to counsel or a solicitor, and in making any regulations relating to such amounts for the purposes of the Schedule, and any person by

whom any such amount is determined under any such order or regulations in any particular case, shall have regard to the principle of allowing fair remuneration according to the work reasonably undertaken and properly done.

7. Orders under this Schedule shall be subject to annulment in pursuance of a resolution of either House of Parliament in like manner as a statutory instrument and section 5 of the Statutory Instruments Act 1946 shall apply accordingly.

#### **SCHEDULE 3**

#### **AMENDMENTS**

The Backing of Warrants (Republic of Ireland) Act 1965 (c. 45)

In the Schedule, in paragraph 10 for the words from "section 42" to "modifications" substitute the words "Article 28 of the Legal Aid, Advice and Assistance (Northern Ireland) Order 1981".

The Costs in Criminal Cases Act (Northern Ireland) 1968 (c. 10) (N.I.).

In section 6 for the words "Part II of the Legal Aid and Advice Act (Northern Ireland) 1965" substitute the words "Part III of the Legal Aid, Advice and Assistance (Northern Ireland) Order 1981" and for the words "Act of 1965" substitute the words "Order of 1981".

The Commissioner for Complaints Act (Northern Ireland) 1969 (c. 25) (N.I.).

In section 5 (2) for the words "section 4 of the Legal Aid and Advice Act (Northern Ireland) 1965" substitute the words "Article 14 of the Legal Aid, Advice and Assistance (Northern Ireland) Order 1981" and for the words "section 3 of that Act" substitute the words "Article 12 of that Order".

#### The Sex Discrimination (Northern Ireland) Order 1976 (S.I. 1976/1042 (N.I. 15))

In Article 75 (4) for the words "the Legal Aid and Advice Act (Northern Ireland) 1965" substitute the words "the Legal Aid, Advice and Assistance (Northern Ireland) Order 1981" and for the word "Act" substitute the word "Order".

#### The Northern Ireland (Emergency Provisions) Act 1978 (c. 5)

In section 3 (3) for the words "Sections 24, 27 and 32 of the Legal Aid and Advice Act (Northern Ireland) 1965" substitute the words "Articles 32, 36 and 40 of the Legal Aid, Advice and Assistance (Northern Ireland) Order 1981", for the words "Part II of that Act" substitute the words "Part III of that Order" and for the words "section 21 of that Act" substitute the words "Article 29 of that Order".

# The Matrimonial Causes (Northern Ireland) Order 1978 (S.I. 1978/1045 (N.I. 15))

In Article 54 (3) (g) for the words "section 6 (5) of the Legal Aid and Advice Act (Northern Ireland) 1965" substitute the words "Article 13 (1) of the Legal Aid, Advice and Assistance (Northern Ireland) Order 1981" and for the words "Schedule 3 to that Act" substitute the words "Schedule 2 to that Order".

# The European Communities (Services of Lawyers) Order 1978 (S.I. 1978/1910)

In Part I of the Schedule for the entry relating to the Legal Aid and Advice Act (Northern Ireland) 1965 substitute the following entry— "The Legal Aid, Advice and Assistance (Northern Ireland) Order 1981".

# The Criminal Appeal (Northern Ireland) Act 1980 (c. 47)

In Schedule 1, in paragraph 1 for the words from the beginning to "1965" substitute the words "Article 29 of the Legal Aid, Advice and Assistance (Northern Ireland) Order 1981" and for the words "subsection (2) of the said section 21" substitute the words "paragraph (2) of the said Article 29".

# SCHEDULE 4

# REPEALS AND REVOCATIONS

# PART I

# REPEALS

Chapter or Number	Short Title	Extent of Repeal
1965 c. 8 (N.I.).	The Legal Aid and Advice Act (Northern Ireland) 1965.	The whole Act.
1968 c. 32 (N.I.).	The Criminal Procedure (Committal for Trial) Act (Northern Ireland) 1968.	Section 12.
1968 c. 34 (N.I.).	The Children and Young Persons Act (Northern Ireland) 1968.	In Schedule 7, paragraph 34.
1972 с. 18.	The Maintenance Orders (Reciprocal Enforcement) Act 1972.	Section 43 (2) and (3).
S.I. 1972/1073 (N.I. 10).	The Superannuation (Northern Ireland) Order 1972.	Article 16.
1973 c. 41.	The Fair Trading Act 1973.	Section 43 (1) (c) and (2).
S.I. 1973/2163.	The Northern Ireland (Modification of Enactments - No. 1) Order 1973.	Article 6 (3) and (6) (a).  In Schedule 1 the entry relating to the Legal Aid and Advice Act (Northern Ireland) 1965.
		In Schedule 4 the entry relating to section 12 of the Legal Aid and Advice Act (Northern Ireland) 1965.
		In Schedule 5, paragraph 51.
S.I. 1977/1252 (N.I. 19).	The Legal Aid, Advice and Assistance (Northern Ireland) Order 1977.	The whole Order.
1978 c. 5.	The Northern Ireland (Emergency Provisions) Act 1978.	In Schedule 5, paragraph 4.
1978 c. 23.	The Judicature (Northern Ireland) Act 1978.	In Schedule 5 the entry relating to the Legal Aid and Advice Act (Northern Ireland) 1965.

Chapter or Number	Short Title	Extent of Repeal
S.I. 1978/1910.	The European Communities (Services of Lawyers) Order 1978.	In Part I of the Schedule the entry relating to the Legal Aid, Advice and Assistance (Northern Ireland) Order 1977.
S.I. 1979/1572 (N.I. 11).	The Legal Aid, Advice and Assistance (Northern Ireland) Order 1979.	The whole Order.
S.I. 1980/563 (N.I. 5).	The Domestic Proceedings (Northern Ireland) Order 1980	In Schedule 3, paragraph 6.
S.I. 1980/870 (N.I. 8).	The Social Security (Northern Ireland) Order 1980.	In Schedule 3, paragraphs 5 and 6.

#### PART II

#### **REGULATIONS REVOKED**

- Legal Aid (Extension of Proceedings) Regulations (Northern Ireland) 1969 (S.R. & O. (N.I.) 1969 No. 305).
- Legal Aid (Extension of Proceedings) Regulations (Northern Ireland) 1970 (S.R. & O. (N.I.) 1970 No. 185).
- Legal Aid (Extension of Proceedings) Regulations (Northern Ireland) 1972 (S.R. & O. (N.I.) 1972 No. 153).
- Legal Áid (Financial Conditions) Regulations (Northern Ireland) 1979 (S.R. 1979 No. 175).
- Legal Advice and Assistance (Financial Conditions) (No. 2) Regulations (Northern Ireland) 1979 (S.R. 1979 No. 177).
- Legal Aid (Financial Conditions) (No. 2) Regulations (Northern Ireland) 1979 (S.R. 1979 No. 372).
- Legal Advice and Assistance (Financial Conditions (No. 3) Regulations (Northern Ireland) 1979 (S.R. 1979 No. 373).
- Legal Advice and Assistance (Prospective Cost) Regulations (Northern Ireland) 1980 (S.R. 1980 No. 236).

# **EXPLANATORY NOTE**

(This Note is not part of the Order)

This Order consolidates the Legal Aid and Advice Act (Northern Ireland) 1965 and the provisions amending that Act.

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