

# Local Government Finance Act 1982

#### **1982 CHAPTER 32**

#### PART III

# ACCOUNTS AND AUDIT

#### **Modifications etc. (not altering text)**

- C1 Pt. III (ss. 11–36): certain functions transferred by S.I. 1989/814, **art. 11(b)**, by S.I. 1989/1359, **reg.** 11(b) and by S.I. 1989/2470, **art. 12(b)**
- C2 Pt. III (ss. 11–36) extended by Local Government Act 1985 (c. 51, SIF 81:1), ss. 63(1)(2), 79(1)(8)
- C3 Pt. III (ss. 11–36) amended by Local Government and Housing Act 1989 (c. 42, SIF 81:1), s. 66(5)(b)
- C4 Pt. III (ss. 11–36) modified (16.1.1990 to the extent mentioned in S.I. 1989/2445, art. 4, otherwise prosp.) by Local Government and Housing Act 1989 (c. 42, SIF 81:1), ss. 70(2)(4), 195(2)

#### The Audit Commission

#### 11 Establishment of Audit Commission.

- (1) For the purposes of this Part of this Act there shall be a body to be known as the Audit Commission for Local Authorities [F1 and the National Health Service] in England and Wales.
- (2) The Commission shall consist of not less than [F2fifteen] nor more than [F3twenty] members appointed by the Secretary of State after consultation with [F4such organisations and other bodies as appear to him to be appropriate].
- (3) The Secretary of State shall, after the like consultation, appoint one of the members to be chairman and another to be deputy chairman.
- (4) Schedule 3 to this Act shall have effect with respect to the Commission.

#### **Textual Amendments**

- F1 Words inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 1(1)
- F2 Word substituted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 1(2)(a)
- **F3** Word substituted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 1(2)(b)
- **F4** Words substituted for s. 11(2)(a)(b) by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 1(2)(c)

#### Audit of accounts

# 12 Accounts subject to audit.

- (1) All accounts to which this section applies shall be made up yearly to 31st March or such other date as the Secretary of State may generally or in any special case direct and shall be audited in accordance with this Part of this Act by an auditor or auditors appointed by the Commission.
- (2) This section applies to all accounts of—
  - (a) a local authority;
  - [F5(aa) joint authority;
    - (ab) ......<sup>F6</sup>]
    - (b) a parish meeting of a parish not having a separate parish council;
    - (c) a committee of a local authority, including a joint committee of two or more such authorities;
    - (d) the Council of the Isles of Scilly;
    - (e) any charter trustees constituted under section 246 of the MI Local Government Act 1972;
  - [F7(ea) a body specified in section 98(1) of the National Health Service Act 1977]
    - (f) a port health authority:
  - [F8(ff) the Broads Authority;]
    - (g) a combined police authority;
    - (h) a fire authority constituted by a combination scheme;
    - (i) a licensing planning committee;
    - (j) an internal drainage board;
    - (k) a children's regional planning committee; and
    - (l) a probation and after-care committee [F9, except the committee for the inner London area.].

# [F10(3) This section also applies to—

- (a) the accounts of the collection fund of the Common Council and the accounts of the City fund; and
- (b) the accounts relating to the superannuation fund established and administered by the Common Council under the Local Government Superannuation Regulations 1974 as amended by the Local Government Superannuation (City of London) Regulations 1977;

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Status: Point in time view as at 01/02/1991. This version of this part contains provisions that are not valid for this point in time.

Changes to legislation: There are currently no known outstanding effects for the
Local Government Finance Act 1982, Part III. (See end of Document for details)

and any reference in this Part of this Act to the accounts of a body shall be construed, in relation to the Common Council, as a reference to the accounts mentioned in paragraphs (a) and (b) above.]

- [FII(3A) This section also applies to the accounts of the members of a recognised fund-holding practice so far as they relate to allotted sums paid to them, and subject to subsection (3B) and section 16(1A) below, any reference in this Part of this Act to the accounts of a body shall be construed, in relation to the members of a fund-holding practice, as a reference to such of their accounts as relate to allotted sums so paid.
  - (3B) In such circumstances and to such extent as regulations made by the Secretary of State so provide, this Part of this Act shall not apply to the accounts for any year of the members of a recognised fund-holding practice if those accounts are submitted to a Family Health Services Authority and summarised in that Authority's accounts.
  - (3C) In subsection (3A) above "allotted sums" has the same meaning as in section 15 of the National Health Service and Community Care Act 1990.]
    - (4) References in any statutory provision or document to district audit, to audit by a district auditor, to audit in accordance with Part VIII of the M2Local Government Act 1972 or to professional audit shall be construed, in relation to the accounts of a local authority or other public body, as references to audit as mentioned in subsection (1) above.
  - [F12(5) Any reference in this Part of this Act to a health service body is a reference to a body specified in section 98(1) of the National Health Service Act 1977 or to the members of a recognised fund-holding practice as mentioned in subsection (3A) above.]

#### **Textual Amendments**

- F5 S. 12(2)(aa)(ab) inserted by Local Government Act 1985 (c. 51, SIF 81:1), ss. 72(3), 106
- **F6** S. 12(2)(*ab*) repealed by Education Reform Act 1988 (c. 40, SIF 41:1), ss. 231(7), 235(6), 237(2), **Sch.** 13 Pt. I
- F7 S. 12(2)(ea) inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 2(1)
- F8 S. 12(2)(ff) inserted by Norfolk and Suffolk Broads Act 1988 (c. 4, SIF 81:1), ss. 17(10), 23(2), 27(2)
- F9 Words inserted by Criminal Justice Act 1988 (c. 33, SIF 39:1), s. 132, Sch. 11 para. 8
- F10 S. 12(3) substituted by Local Government Finance Act 1988 (c. 41, SIF 81:1), s. 137, Sch. 12 Pt. I para. 3(2)(5)
- F11 S. 12(3A)–(3C) inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 2(2)
- F12 S. 12(5) inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 2(3)

#### **Modifications etc. (not altering text)**

- C5 S. 12(2)(*aa*) amended by S.I. 1985/1884, **art. 9(2)**
- C6 S. 12(2)(aa) modified by S.I. 1987/2110, art. 2(2), Sch. 1 para. 6

#### **Marginal Citations**

- M1 1972 c. 70.
- **M2** 1972 c. 70.

# 13 Appointment of auditors.

- (1) An auditor appointed by the Commission to audit the accounts of any body whose accounts are required to be audited in accordance with this Part of this Act may be an officer of the Commission, an individual who is not such an officer or a firm of such individuals.
- (2) Where two or more auditors are appointed in relation to the accounts of any body, some but not others may be officers of the Commission and they may be appointed to act jointly, to act separately in relation to different parts of the accounts or to discharge different functions in relation to the audit.
- (3) Before appointing any auditor or auditors to audit the accounts of any body [F13] other than a health service body] the Commission shall consult that body.
- (4) For the purpose of assisting the Commission in deciding on the appointment of an auditor or auditors in relation to the accounts of any body [F13 other than a health service body] the Commission may require that body to make available for inspection by or on behalf of the Commission such documents relating to any accounts of the body as the Commission may reasonably require for that purpose.
- (5) A person shall not be appointed by the Commission as an auditor unless he is a member of one or more of the bodies mentioned in subsection (6) below or has such other qualifications as may be approved for the purposes of this section by the Secretary of State [F14 or is a person for the time being approved by the Secretary of State, acting on the recommendation of the Commission]; and a firm shall not be so appointed unless each of its members is a member of one or more of those bodies.
- [F15(5A) The Secretary of State shall not approve any person for the purposes of subsection (5) above after 31st March 1996 but, subject to the withdrawal of his approval after that date, any person who is so approved immediately before that date shall continue to be so approved after that date.]
  - (6) The bodies referred to in subsection (5) above are—
    - (a) the Institute of Chartered Accountants in England and Wales;
    - (b) the Institute of Chartered Accountants of Scotland;
    - (c) the Association of Certified Accountants;
    - (d) the Chartered Institute of Public Finance and Accountancy;
    - (e) the Institute of Chartered Accountants in Ireland; and
    - (f) any other body of accountants established in the United Kingdom and for the time being approved by the Secretary of State for the purposes of this section.
  - (7) The appointment by the Commission of an auditor who is not an officer of the Commission shall be on such terms and for such period as the Commission may determine.
  - (8) Arrangements may be approved by the Commission, either generally or in any particular case, for a person or persons to assist an auditor appointed by the Commission by carrying out such of his functions under this Part of this Act as may be specified in the arrangements; and references in the following provisions of this Part of this Act to an auditor include, in relation to any function of an auditor, a reference to any person carrying out that function under arrangements approved under this subsection.

(9) Subsection (8) above applies whether or not the auditor is an officer of the Commission.

#### **Textual Amendments**

- F13 Words inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 3(1)
- F14 Words inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 3(2)
- F15 S. 13(5A) inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 3(3)

# 14 Code of audit practice.

- (1) The Commission shall prepare, and keep under review, a code of audit practice prescribing the way in which auditors are to carry out their functions under this Part of this Act [F16] and a different code may be prepared with respect to the audit of the accounts of health service bodies as compared with the code applicable to the accounts of other bodies].
- (2) The code shall embody what appears to the Commission to be the best professional practice with respect to the standards, procedures and techniques to be adopted by auditors.
- (3) The code shall not come into force until approved by a resolution of each House of Parliament, and its continuation in force shall be subject to its being so approved at intervals of not more than five years.
- (4) Subsection (3) above shall not preclude alterations to the code being made by the Commission in the intervals between its being approved as aforesaid.
- (5) The Commission shall send copies of the code and of any alterations made to the code to the Secretary of State who shall lay them before Parliament; and the Commission shall from time to time publish the code as for the time being in force.
- (6) Before preparing the code or making any alteration in it the Commission shall consult such associations of local authorities as appear to it to be concerned and such bodies of accountants as appear to it to be appropriate.
- [F17(7) In the application of subsection (6) above to a code which relates to the accounts of health services bodies,—
  - (a) if the code relates only to those accounts, the reference to associations of local authorities shall be construed as a reference to organisations connected with the health service, within the meaning of the National Health Service Act 1977; and
  - (b) if the code relates also to the accounts of other bodies, that reference shall be construed as including a reference to such organisations.]

#### **Textual Amendments**

F16 Words added by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 4(1)

F17 S. 14(7) added by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 4(2)

#### 15 General duties of auditors.

- (1) In auditing any accounts required to be audited in accordance with this Part of this Act, an auditor shall by examination of the accounts and otherwise satisfy himself—
  - (a) that the accounts are prepared in accordance with regulations made under section 23 below [F18] or, in the case of a health service body, directions under subsection (2) or subsection (2B) of section 98 of the National Health Service Act 1977] and comply with the requirements of all other statutory provisions applicable to the accounts;
  - (b) that proper practices have been observed in the compilation of the accounts;
  - (c) that the body whose accounts are being audited has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources.
- (2) The auditor shall comply with the code of audit practice as for the time being in force.
- (3) The auditor shall consider whether, in the public interest, he should make a report on any matter coming to his notice in the course of the audit in order that it may be considered by the body concerned or brought to the attention of the public, and shall consider whether the public interest requires any such matter to be made the subject of an immediate report rather than of a report to be made at the conclusion of the audit.

#### **Textual Amendments**

F18 Words inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1),Sch. 4 para. 5

#### **Modifications etc. (not altering text)**

C7 S. 15(1)(a) excluded by Local Government Act 1985 (c. 51, SIF 81:1), s. 79(2)(8)

# 16 Auditor's right to obtain documents and information.

- (1) An auditor shall have a right of access at all reasonable times to all such documents relating to a body whose accounts are required to be audited in accordance with this Part of this Act as appear to him necessary [F19] for the purposes of his functions under this Act] and shall be entitled to require from any person holding or accountable for any such document such information and explanation as he thinks necessary for those purposes and, if he thinks it necessary, to require any such person to attend before him in person to give the information or explanation or to produce any such document.
- [F20(1A) In the case of a recognised fund-holding practice the reference in subsection (1) above to documents includes a reference to documents relating to all the accounts and records of the members of the practice, whether or not relating to the allotted sum, within the meaning of that section.]
  - (2) Without prejudice to subsection (1) above, the auditor shall be entitled to require any officer or member of a body whose accounts are required to be audited in accordance with this Part of this Act to give him such information or explanation as he thinks necessary [F19] for the purposes of his functions under this Act] and, if he thinks it

necessary, to require any such officer or member to attend before him in person to give the information or explanation.

- (3) Without prejudice to subsection (1) and (2) above, every body whose accounts are required to be audited in accordance with this Part of this Act shall provide the auditor with every facility and all information which he may reasonably require [F19] for the purposes of his functions under this Act].
- (4) Any person who without reasonable excuse fails to comply with any requirement of an auditor under subsection (1) or (2) above shall be liable on summary conviction to a fine not exceeding £200 and to an additional fine not exceeding [F21] level 3 on the standard scale] and to an additional fine not exceeding £20 for each day on which the offence continues after conviction thereof.
- (5) Any expenses incurred by an auditor in connection with proceedings for an offence under subsection (4) above alleged to have been committed in relation to the audit of the accounts of any body shall, so far as not recovered from any other source, be recoverable from that body.

#### **Textual Amendments**

- F19 Words substituted by Local Government Act 1988 (c. 9, SIF 81:1, 2), s. 30(2)
- **F20** S. 16(1A) inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 6
- F21 Words substituted by virtue of Criminal Justice Act 1982 (c. 48, SIF 39:1), s. 46

#### **Modifications etc. (not altering text)**

- **C8** S. 16 applied (with modifications) (8.1.1996) by 1995 c. X, ss. 1(3), 44, Sch. Pt. I
- C9 S. 16(2) amended (28.11.1994) by S.I. 1994/2825, reg. 20(2)

#### 17 Public inspection of accounts and right of challenge.

- (1) At each audit by an auditor under this Part of this Act [F22] other than the audit of the accounts of a health service body] any persons interested may inspect the accounts to be audited and all books, deeds, contracts, bills, vouchers and receipts relating to them and make copies of all or any part of the accounts and those other documents.
- (2) At the request of a local government elector for any area to which those accounts relate, the auditor shall give the elector, or any representative of his, an opportunity to question the auditor about the accounts.
- (3) Subject to subsection (4) below, any local government elector for any area to which those accounts relate, or any representative of his, may attend before the auditor and make objections—
  - (a) as to any matter in respect of which the auditor could take action under section 19 or 20 below; or
  - (b) as to any other matter in respect of which the auditor could make a report under section 15(3) above.
- (4) No objection may be made under subsection (3) above by or on behalf of a local government elector unless the auditor has previously received written notice of the proposed objection and of the grounds on which it is to be made.

(5) Where an elector sends a notice to an auditor for the purposes of subsection (4) above he shall at the same time send a copy of the notice to the body whose accounts are the subject of the audit.

#### **Textual Amendments**

F22 Words inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 7

#### **Modifications etc. (not altering text)**

- C10 S. 17 excluded by Local Government Act 1985 (c. 51, SIF 81:1), s. 79(2)(8) and by Local Government and Housing Act 1989 (c. 42, SIF 81:1, 2), s. 11(1)(4)
- C11 S. 17 restricted (1.4.1995) by S.I. 1995/401, art. 12(2)
- C12 S. 17 excluded (5.7.1994) by 1994 c. 19, s. 39, 66(2)(b), Sch. 13 para. 16(2) (with ss. 54(5)(7), 55(5), Sch. 17 paras. 22(1), 23(2))

# 18 Auditor's reports.

- (1) When an auditor has concluded his audit of the accounts of any body under this Part of this Act—
  - (a) a certificate that he has completed the audit in accordance with this Part of this Act; and
  - (b) his opinion on the relevant statement of accounts prepared pursuant to regulations under section 23 below (or, where no such statement is required to be prepared, on the accounts),
  - shall, subject to subsection (2) below, be entered by him on the statement (or, as the case may be, on the accounts).
- (2) Where an auditor makes a report to the body concerned under section 15(3) above at the conclusion of the audit, the certificate and opinion referred to in subsection (1) above may be included by him in that report.
- (3) Any report under section 15(3) above shall be sent by the auditor to the body concerned or, in the case of a parish meeting, to the chairman, and (except in the case of an immediate report) shall be so sent not later than fourteen days after the conclusion of the audit, and that body shall take the report into consideration as soon as practicable after they have received it.
- (4) A copy of any such report shall be sent by the auditor to the Commission [F23] and, in the case of a health service body, to the Secretary of State] forthwith, if the report is an immediate report, and otherwise not later than fourteen days after the conclusion of the audit.
- (5) The agenda supplied to the members of a body for the meeting of the body at which they take into consideration a report of an auditor sent to them under subsection (3) above shall be accompanied by that report, and the report shall not be excluded
  - [F24(a)] from the matter supplied for the benefit of any newspaper under section 1(4) (b) of the M3Public Bodies (Admission to Meetings) Act 1960 (supply of agenda of meetings and related documents to newspapers) [F25 or under section 100B(7) of the 1972 Act (which makes similar provision); or

(b) from the documents open to inspection by members of the public under section 100B(1) of the 1972 Act (agenda and reports open to the public before a meeting);

and Part VA of the 1972 Act shall have effect in relation to the report as if in section 100C(1)(d) of that Act (by virtue of which only so much of a report as relates to proceedings open to the public is open to public inspection after the meeting) the words "so much of" and from "as relates" onwards were omitted.

(6) In subsection (5) above, "the 1972 Act" means the M4Local Government Act 1972,].

#### **Textual Amendments**

- F23 Words inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 8
- **F24** "(a)" inserted by Local Government (Access to Information) Act 1985 (c. 43, SIF 81:1, 2), s. 3, **Sch. 2** para. 7
- F25 Words and s. 18(5)(b) and (6) added by Local Government (Access to Information) Act 1985 (c. 43, SIF 81:1, 2), s. 3, Sch. 2 para. 7

# **Marginal Citations**

M3 1960 c. 67.

M4 1972 c.70 (81:1).

#### VALID FROM 27/08/1991

# [F2618A Additional publicity for auditors' immediate reports.

- (1) As from the time when, by virtue of section 18(3) above, an immediate report made under section 15(3) above is received by a body or by the chairman of a parish meeting, any member of the public shall be entitled—
  - (a) to inspect the report at all reasonable times and without payment and to make a copy of it, or of any part of it, and
  - (b) to require the body or chairman to supply to him a copy of the report, or of any part of it, on payment of a reasonable sum.
- (2) When such a report is so received by a body or by the chairman of a parish meeting, the body or chairman shall forthwith publish in one or more local newspapers circulating in the area of the body or meeting a notice which—
  - (a) identifies the subject-matter of the report, and
  - (b) states that any member of the public—
    - (i) may inspect the report, and
    - (ii) may make a copy of it, or of any part of it,

between such times and at such place or places as are specified in the notice; and, where the report is so received by a body, the body shall in addition forthwith supply a copy of the report to every member of the body.

- (3) Any person having the custody of an immediate report who—
  - (a) obstructs a person in the exercise of any right conferred by subsection (1) (a) above, or

- (b) refuses to supply a copy of the report, or (as the case may be) of any part of it, to a person entitled to such a copy by virtue of subsection (1)(b) above, shall be liable on summary conviction to a fine not exceeding level 3 on the standard scale.
- (4) Any person who fails to comply with any requirement of subsection (2) above shall be liable on summary conviction to a fine not exceeding level 3 on the standard scale.
- (5) An auditor who has sent an immediate report to a body or to the chairman of a parish meeting under section 18(3) above—
  - (a) may notify any person he thinks fit of the fact that he has made such a report, and
  - (b) may supply a copy of the report, or of any part of it, to any person he thinks fit.
- (6) Nothing in this section applies in relation to a health service body.
- (7) Nothing in this section is to be construed as affecting the operation of section 18(5) above.]

#### **Textual Amendments**

**F26** S. 18A inserted by by Local Government Finance (Publicity for Auditors' Reports) Act 1991 (c. 15, SIF 81:1), s. 1(2) (with s. 1(5))

# 19 Declaration that item of account is unlawful.

- (1) Where it appears to the auditor carrying out the audit of any accounts under this Part of this Act [F27] other than the audit of the accounts of a health service body] that any item of account is contrary to law he may apply to the court for a declaration that the item is contrary to law except where it is sanctioned by the Secretary of State.
- (2) On an application under this section the court may make or refuse to make the declaration asked for, and where the court makes that declaration, then, subject to subsection (3) below, it may also—
  - (a) order that any person responsible for incurring or authorising any expenditure declared unlawful shall repay it in whole or in part to the body in question and, where two or more persons are found to be responsible, that they shall be jointly and severally liable to repay it as aforesaid;
  - (b) if any such expenditure exceeds £2,000 and the person responsible for incurring or authorising it is, or was at the time of his conduct in question, a member of a local authority, order him to be disqualified for being a member of a local authority for a specified period; and
  - (c) order rectification of the accounts.
- (3) The court shall not make an order under subsection (2)(a) or (b) above if the court is satisfied that the person responsible for incurring or authorising any such expenditure acted reasonably or in the belief that the expenditure was authorised by law, and in any other case shall have regard to all the circumstances, including that person's means and ability to repay that expenditure or any part of it.

- (4) Any person who has made an objection under section 17(3)(a) above and is aggrieved by a decision of an auditor not to apply for a declaration under this section may—
  - (a) not later than six weeks after he has been notified of the decision, require the auditor to state in writing the reasons for his decision; and
  - (b) appeal against the decision to the court,

and on any such appeal the court shall have the like powers in relation to the item of account to which the objection relates as if the auditor had applied for the declaration.

- (5) On an application or appeal under this section relating to the accounts of a body, the court may make such order as the court thinks fit for the payment by that body of expenses incurred in connection with the application or appeal by the auditor or the person to whom the application or appeal relates or by whom the appeal is brought, as the case may be.
- (6) The court having jurisdiction for the purposes of this section shall be the High Court except that, if the amount of the item of account alleged to be contrary to law does not exceed the amount over which county courts have jurisdiction in actions founded on contract, the county court shall have concurrent jurisdiction with the High Court.
- (7) In this section "local authority" includes . . . F28 the Common Council and the Council of the Isles of Scilly.

#### **Textual Amendments**

- F27 Words inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 9
- **F28** Words inserted by S.I. 1986/2293, **art. 2** and repealed by Education Reform Act 1988 (c. 40, SIF 41:1), ss. 231(7), 235(6), 237(2), **Sch. 13 Pt. I**

#### **Modifications etc. (not altering text)**

C13 Ss. 19, 20, 22, 23 and 24 excluded by Local Government Act 1985 (c. 51, SIF 81:1), s. 79(2)(8)

# 20 Recovery of amount not accounted for etc.

- (1) Where it appears to the auditor carrying out the audit of any accounts under this Part of this Act [F29] other than the audit of the accounts of a health service body]—
  - (a) that any person has failed to bring into account any sum which should have been so included and that the failure has not been sanctioned by the Secretary of State; or
  - (b) that a loss has been incurred or deficiency caused by the wilful misconduct of any person,

he shall certify that the sum or, as the case may be, the amount of the loss or the deficiency is due from that person and, subject to subsections (3) and (5) below, both he and the body in question (or, in the case of a parish meeting, the chairman of the meeting) may recover that sum or amount for the benefit of that body; and if the auditor certifies under this section that any sum or amount is due from two or more persons, they shall be jointly and severally liable for that sum or amount.

(2) Any person who—

- (a) has made an objection under section 17(3)(a) above and is aggrieved by a decision of an auditor not to certify under this section that a sum or amount is due from another person; or
- (b) is aggrieved by a decision of an auditor to certify under this section that a sum or amount is due from him,

may not later than six weeks after he has been notified of the decision require the auditor to state in writing the reasons for his decision.

- (3) Any such person who is aggrieved by such a decision may appeal against the decision to the court and—
  - (a) in the case of a decision to certify that any sum or amount is due from any person, the court may confirm, vary or quash the decision and give any certificate which the auditor could have given;
  - (b) in the case of a decision not to certify that any sum or amount is due from any person, the court may confirm the decision or quash it and give any certificate which the auditor could have given;

and any certificate given under this subsection shall be treated for the purposes of subsection (1) above and the following provisions of this section as if it had been given by the auditor under subsection (1) above.

- (4) If a certificate under this section relates to a loss or deficiency caused by the wilful misconduct of a person who is, or was at the time of such misconduct, a member of a local authority and the amount certified to be due from him exceeds £2,000, that person shall be disqualified for being a member of a local authority for the period of five years beginning on the ordinary date on which the period allowed for bringing an appeal against a decision to give the certificate expires or, if such an appeal is brought, the date on which the appeal is finally disposed of or abandoned or fails for non-prosecution.
- (5) A sum or other amount certified under this section to be due from any person shall be payable within fourteen days after the date of the issue of the certificate or, if an appeal is brought, within fourteen days after the appeal is finally disposed of or abandoned or fails for non-prosecution.
- (6) In any proceedings for the recovery of any sum or amount due from any person under this section a certificate signed by an auditor appointed by the Commission stating that that sum or amount is due from a person specified in the certificate to a body so specified shall be conclusive evidence of that fact; and any certificate purporting to be so signed shall be taken to have been so signed unless the contrary is proved.
- (7) On an appeal under this section relating to the accounts of a body, the court may make such order as the court thinks fit for the payment by that body of expenses incurred in connection with the appeal by the auditor or the person to whom the appeal relates or by whom the appeal is brought, as the case may be.
- (8) Any expenses incurred by an auditor in recovering a sum or other amount certified under this section to be due in connection with the accounts of a body shall, so far as not recovered from any other source, be recoverable from that body unless the court otherwise directs.
- (9) The court having jurisdiction for the purposes of this section shall be the High Court except that, if the sum or amount alleged to be due does not exceed the amount over which county courts have jurisdiction in actions founded on contract, the county court shall have concurrent jurisdiction with the High Court.

(10) In this section "local authority" includes . . . <sup>F30</sup> the Common Council and the Council of the Isles of Scilly.

#### **Textual Amendments**

- F29 Words inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 10
- **F30** Words inserted by S.I. 1986/2293, **art. 2** and repealed by Education Reform Act 1988 (c. 40, SIF 41:1), ss. 231(7), 235(6), 237(2), **Sch. 13 Pt. I**

#### **Modifications etc. (not altering text)**

C14 Ss. 19, 20, 22, 23 and 24 excluded by Local Government Act 1985 (c. 51, SIF 81:1), s. 79(2)(8)

#### 21 Fees for audit.

- (1) The Commission shall prescribe a scale or scales of fees in respect of the audit of accounts which are required to be audited in accordance with this Part of this Act.
- (2) Before prescribing any scale of fees under subsection (1) above the Commission shall consult such associations of local authorities as appear to it to be concerned and such bodies of accountants as appear to it to be appropriate.
- [F31(2A) In the application of subsection (2) above to the audit of the accounts of a health service body, the reference to associations of local authorities shall be construed as a reference to organisations connected with the health service.]
  - (3) A body whose accounts are audited in accordance with this Part of this Act shall, subject to subsection (4) below, pay to the Commission the fee applicable to the audit in accordance with the appropriate scale.
  - (4) If it appears to the Commission that the work involved in a particular audit was substantially more or less than that envisaged by the appropriate scale, the Commission may charge a fee which is larger or smaller than that referred to in subsection (3) above.
  - (5) For the purpose of determining the fee payable for an audit, a body whose accounts are being audited (or, in the case of the accounts of a parish meeting, the chairman of the meeting) shall complete a statement containing such information as the Commission may require and submit it to the auditor who shall send it to the Commission on the conclusion of the audit with a certificate that the statement is correct to the best of his knowledge and belief; and, in addition, the body shall furnish the Commission with such further information as it may at any time require for the said purpose.
  - (6) The fee payable for an audit shall be the same whether the audit is carried out by an auditor who is an officer of the Commission or by an auditor who is not such an officer.
  - (7) If the Secretary of State considers it necessary or desirable to do so, he may by regulations prescribe a scale or scales of fees to have effect, for such period as is specified in the regulations, in place of any scale or scales prescribed by the Commission and, if he does so, references in subsections (3) and (4) above to the appropriate scale shall, as respects that period, be construed as references to the appropriate scale prescribed by the Secretary of State.

#### **Textual Amendments**

F31 S. 21(2A) inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 11

# 22 Extraordinary audit.

- (1) [F32 Subject to subsection (4A) below] the Commission may direct an auditor or auditors appointed by it to hold an extraordinary audit of the accounts of any body whose accounts are required to be audited in accordance with this Part of this Act if—
  - (a) an application in that behalf is made by a local government elector for the area of that body; or
  - (b) it appears to the Commission to be desirable to do so in consequence of a report made under this Part of this Act by an auditor or for any other reason.
- (2) If it appears to the Secretary of State that it is desirable in the public interest that there should be an extraordinary audit of the accounts of any such body as aforesaid he may require the Commission to direct such an audit by an auditor or auditors appointed by it.
- (3) [F32Subject to subsection (4A) below] the provisions of sections 13 and 15 to 20 above, except subsections (1) and (2) of section 17, shall apply to an extraordinary audit under this section as they apply to an ordinary audit under this Part of this Act.
- (4) An extraordinary audit under this section may be held after three clear days notice in writing given to the body whose accounts are to be audited or, in the case of the accounts of a parish meeting, to the chairman of the meeting.
- [F33(4A) Subsection (1)(a) above does not apply in relation to the accounts of a health service body; and in the application of subsection (3) above to an extraordinary audit of any such accounts for the words "15 to 20 above, except subsections (1) and (2) of section 17" there shall be substituted "15, 16, and 18 above".]
  - (5) The expenditure incurred in holding an extraordinary audit of the accounts of any body shall be defrayed in the first instance by the Commission but it may, if it thinks fit, recover the whole or any proportion of that expenditure from that body.

#### **Textual Amendments**

- **F32** Words inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 12(1)
- F33 S. 22(4A) inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 12(2)

#### **Modifications etc. (not altering text)**

- C15 Ss. 19, 20, 22, 23 and 24 excluded by Local Government Act 1985 (c. 51, SIF 81:1), s. 79(2)(8)
- C16 S. 22 applied (with modifications) (1.4.1995) by 1995/401, art. 12(2)
- C17 S. 22 excluded (5.7.1994) by 1994 c. 19, ss. 39, 66(2)(b), Sch. 13 para. 16(2) (with ss. 54(5)(7), 55(5), Sch. 17 paras. 22(1), 23(2))
- C18 S. 22(2) extended by S.I. 1989/1815, art. 2, Sch. 1 para. 7(4)

#### 23 Regulations as to accounts.

- (1) The Secretary of State may by regulations applying to bodies whose accounts are required to be audited in accordance with this Part of this Act [F34] other than health service bodies make provision with respect to—
  - (a) the keeping of accounts;
  - (b) the form, preparation and certification of accounts and of statements of accounts;
  - (c) the deposit of the accounts of any body at the offices of the body or at any other place;
  - (d) the publication of information relating to accounts and the publication of statements of accounts;
  - (e) the exercise of any rights of inspection or objection conferred by section 17 above or section 24 below and the steps to be taken by any body for informing local government electors for the area of that body of those rights.
- (2) Regulations under this section may make different provision in relation to bodies of different descriptions.
- (3) Any person who without reasonable excuse contravenes any provision of regulations under this section, the contravention of which is declared by the regulations to be an offence, shall be liable on summary conviction to a fine not exceeding [F35] level 3 on the standard scale].
- (4) Any expenses incurred by an auditor in connection with proceedings in respect of an offence under subsection (3) above alleged to have been committed in relation to the accounts of any body shall, so far as not recovered from any other source, be recoverable from that body.

#### **Textual Amendments**

- **F34** Words inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 13
- F35 Words substituted by virtue of Criminal Justice Act 1982 (c. 48, SIF 39:1), s. 46

#### **Modifications etc. (not altering text)**

- C19 Ss. 19, 20, 22, 23 and 24 excluded by Local Government Act 1985 (c. 51, SIF 81:1), s. 79(2)(8)
- C20 S. 23 restricted (1.4.1995) by S.I. 1995/401, art. 12(2)
- C21 S. 23 excluded (5.7.1994) by 1994 c. 19, ss. 39, 66(2)(b), Sch. 13 para. 16(2) (with ss. 54(5)(7), 55(5), Sch. 17 paras. 22(1), 23(2))
- C22 S. 23(1)(e) extended by Local Government Act 1986 (c. 10, SIF 81:1), ss. 5(4), 6, 12

# 24 Right to inspect statements of accounts and auditor's reports.

- (1) Any local government elector for the area of a body whose accounts are required to be audited in accordance with this Part of this Act [F36] other than a health service body] shall be entitled—
  - (a) to inspect and make copies of any statement of accounts prepared by the body pursuant to regulations under section 23 above and any report made to the body by an auditor; and
  - (b) to require copies of any such statement or report to be delivered to him on payment of a reasonable sum for each copy.

- (2) Any document which a person is entitled to inspect under this section may be inspected by him at all reasonable times and without payment.
- (3) Any person having the custody of any such document who—
  - (a) obstructs a person in the exercise of any right under this section to inspect or make copies of the document; or
  - (b) refuses to give copies of the document to a person entitled under this section to obtain them,

shall be liable on summary conviction to a fine not exceeding [F37] level 3 on the standard scale].

(4) References in this section to copies of a document include references to copies of any part of it.

#### **Textual Amendments**

- **F36** Words inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 14
- F37 Words substituted by virtue of Criminal Justice Act 1982 (c. 48, SIF 39:1), s. 46

#### **Modifications etc. (not altering text)**

- C23 Ss. 19, 20, 22, 23 and 24 excluded by Local Government Act 1985 (c. 51, SIF 81:1), s. 79(2)(8)
- C24 S. 24 extended by Airports Act 1986 (c. 31, SIF 9), ss. 24(3)(a), 85(4)

#### 25 Audit of accounts of officers.

Where an officer of a body whose accounts are required to be audited in accordance with this Part of this Act receives any money or other property on behalf of that body or receives any money or other property for which he ought to account to that body the accounts of the officer shall be audited by the auditor of the accounts of that body and sections 12(1) and 15 to 24 above shall with the necessary modifications apply accordingly to the accounts and audit.

[F38(2) In the application of subsection (1) above to an officer of a health service body for the words "15 to 24" there shall be substituted "15, 16, 18, 21 and 22".]

#### **Textual Amendments**

**F38** S. 25(2) inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 15

# [F3925A Power of auditor to issue prohibition order.

- (1) The person who is for the time being the auditor in relation to the accounts of any body whose accounts are required to be audited in accordance with this Part of this Act [F40] other than a health service body] may issue an order under this section (in this Part referred to as a "prohibition order") if he has reason to believe that the body or any officer of the body—
  - (a) is about to make or has made a decision which involves or would involve the body incurring expenditure which is unlawful; or

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Local Government Finance Act 1982, Part III. (See end of Document for details)

- (b) is about to take or has taken a course of action which, if pursued to its conclusion, would be unlawful and likely to cause a loss or deficiency; or
- (c) is about to enter an item of account, the entry of which is unlawful;

and for the purposes of this section and section 25B below, the actions of a committee or sub-committee of the body or of any other person (not being an officer) authorised to act on behalf of the body shall be treated as the actions of the body itself.

- (2) A prohibition order is one—
  - (a) which is addressed to the body or officer concerned;
  - (b) which specifies the paragraph of subsection (1) above which is relevant and the decision, course of action or item of account to which the order relates;
  - (c) which specifies the date on which (subject to subsection (5) below) the order is to take effect, being a date not earlier than the date of service of a copy of the order in accordance with paragraph (a) or, as the case may be, paragraphs (a) and (b) of subsection (4) below; and
  - (d) which requires the body or officer concerned to desist from making or implementing the decision, taking or continuing to take the course of action or, as the case may be, entering the item of account in question.
- (3) Where two or more auditors are appointed in relation to the accounts of any body, the power to issue a prohibition order may be exercised by the auditors acting jointly or by such one of them as they may determine; and, in relation to such an order, any reference in subsections (4) and (5) below to the auditor is a reference to the auditor or auditors by whom the order is issued.
- (4) A copy of a prohibition order—
  - (a) shall be served on the body to which, or to an officer of which, it is addressed;
  - (b) in the case of an order addressed to an officer, shall also be served on him; and
  - (c) may be served on such other person or persons as appears to the auditor to be appropriate.
- (5) A prohibition order shall not have effect unless, not later than the end of the period of seven days beginning on the date of service referred to in subsection (2)(c) above, the auditor serves on the body concerned and on any officer on whom a copy of the order was served under subsection (4)(b) above, a statement of the auditor's reasons for the belief referred to in subsection (1) above.
- (6) Any copy of an order or statement which under this section is to be served on an officer of a body shall be served on him by addressing it to him and by delivering it to him or leaving it at, or sending it by post, to the office at which he is employed.
- (7) A prohibition order may at any time be revoked (but not varied) by the person who is for the time being the auditor in relation to the accounts of the body to which or to an officer of which the order was addressed.]

#### **Textual Amendments**

- F39 Ss. 25A, 25B, 25C and 25D inserted by Local Government Act 1988 (c. 9, SIF 81:1, 2), s. 30(1), Sch.
- **F40** Words inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 16

# **Modifications etc. (not altering text)**

C25 25A restricted (30.12.1997) by 1997 c. 65, s. 8(2) (with s. 12(3)); S.I. 1997/2843, 2(2) S. 25A amended (28.11.1994) by S.I. 1994/2825, reg. 22

# [F4125AARestriction of power to issue prohibition order.

- (1) In a case where—
  - (a) a report is made under section 114(2) of the Local Government Finance Act 1988 (the 1988 Act), and
  - (b) copies of the report are sent in accordance with section 114(4) of the 1988 Act, during the relevant period no prohibition order may be issued as regards any decision, course of action or item of account which led to the report being made.
- (2) For the purposes of subsection (1) above the relevant period is the period—
  - (a) beginning with the day on which copies of the report are sent, and
  - (b) ending with the day (if any) on which the body's consideration of the report under section 115(2) of the 1988 Act begins.
- (3) If section 115(3) of the 1988 Act is not complied with, it is immaterial for the purposes of subsection (2)(b) above.]

#### **Textual Amendments**

F41 S. 25AA inserted by Local Government Finance Act 1988 (c. 41, SIF 81:1), s. 137, Sch. 12 Pt. I para. 3(3)

# [F4225B Effect of and appeals against prohibition orders.

- (1) So long as a prohibition order has effect, it shall not be lawful for the body concerned or any officer of that body to make or implement the decision, to take or continue to take the course of action or, as the case may be, to enter the item of account to which the order relates.
- (2) A prohibition order—
  - (a) takes effect, subject to subsection (5) of section 25A above, on the date specified in the order in accordance with subsection (2)(c) of that section; and
  - (b) continues to have effect, subject to any order or decision of the High Court on an appeal under subsection (3) below, until revoked under section 25A(7) above.
- (3) Not later than twenty-eight days after the service under section 25A(5) above of a statement of reasons relating to a prohibition order, the body concerned (but not any officer of that body) may appeal against the order to the High Court in accordance with rules of court.
- (4) On an appeal against a prohibition order under subsection (3) above, the High Court may make such order as it thinks fit for the payment by the body concerned of expenses incurred by the auditor in connection with the appeal.
- (5) Any expenses reasonably incurred by the auditor in or in connection with the issue of a prohibition order shall be recoverable by him from the body concerned.

(6) In this section "the body concerned", in relation to a prohibition order, means the body to which, or to an officer of which, the order is addressed.]

#### **Textual Amendments**

**F42** Ss. 25A, 25B, 25C and 25D inserted by Local Government Act 1988 (c. 9, SIF 81:1, 2), s. 30(1), **Sch.** 

# [F4325C Supplementary provisions as to prohibition orders.

- (1) In any case where—
  - (a) before a prohibition order is issued, a body enters into a contract to dispose of or acquire an interest in land, and
  - (b) before the disposal or acquisition is completed, a prohibition order takes effect as a result of which it is unlawful for the body to complete the disposal or acquisition,

the existence of the prohibition order shall not prejudice any remedy in damages which may be available to any person by reason of the body's failure to complete the contract.

(2) No action shall lie against an auditor in respect of any loss or damage alleged to have been caused by reason of the issue of a prohibition order which was issued in good faith; but nothing in this subsection affects the right of a court to award costs against an auditor on an appeal under section 25B(3) above.]

#### **Textual Amendments**

**F43** Ss. 25A, 25B, 25C and 25D inserted by Local Government Act 1988 (c. 9, SIF 81:1, 2), s. 30(1), **Sch.** 

# [F4425D Power of auditor to apply for judicial review.

- (1) Subject to section 31(3) of the M5 Supreme Court Act 1981 (no application for judicial review without leave) the auditor appointed in relation to the accounts of a body [F45 other than a health service body] may make an application for judicial review with respect to—
  - (a) any decision of that body, or
  - (b) any failure by that body to act,

which (in either case) it is reasonable to believe would have an effect on the accounts of that body.

- (2) The existence of the powers conferred on an auditor under this Part of this Act shall not be regarded as a ground for refusing an application falling within subsection (1) above (or an application for leave to make such an application).
- (3) On an application for judicial review made as mentioned in subsection (1) above, the court may make such order as it thinks fit for the payment by the body to whose decision the application relates of expenses incurred by the auditor in connection with the application.]

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Textual Amendments
F44 Ss. 25A, 25B, 25C and 25D inserted by Local Government Act 1988 (c. 9, SIF 81:1, 2), s. 30(1), Sch.
4
F45 Words inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 17

Marginal Citations
M5 1981 c. 54 (37).
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# Miscellaneous and supplementary

# 26 Studies for improving economy etc. in services.

- (1) The Commission shall undertake or promote comparative and other studies designed to enable it to make recommendations for improving economy, efficiency and effectiveness in the provision of local authority services and of other services provided by bodies whose accounts are required to be audited in accordance with this Part of this Act, and for improving the financial or other management of such bodies.
- (2) The Commission may undertake or promote other studies relating to the provision by such bodies of their services besides the studies referred to in subsection (1) above and section 27 below.
- (3) The Commission shall publish or otherwise make available its recommendations and the results of any studies under this section [<sup>F46</sup>and, in the case of studies relating to a health service body, shall, on request, furnish to the Comptroller and Auditor General, all material relevant to the studies].
- (4) Before undertaking or promoting any study under this section the Commission shall consult such associations of local authorities or other bodies whose accounts are required to be audited in accordance with this Part of this Act as appear to it to be concerned and such associations of employees as appear to it to be appropriate [F47 and, in the case of any health service bodies, the Commission shall also consult the Secretary of State and the Comptroller and Auditor General].

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Textual Amendments

F46 Words added by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1),
Sch. 4 para. 18(1)

F47 Words added by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1),
Sch. 4 para. 18(2)

Modifications etc. (not altering text)

C26 S. 26(1) extended (6.5.1992) by Local Government Act 1992 (c. 19), s. 3(3).

C27 S. 26(4) excluded (6.5.1992) by Local Government Act 1992 (c. 19), s. 3(3).
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# 27 Reports on impact of statutory provisions etc.

(1) In addition to the studies referred to in section 26(1) above, the Commission shall undertake or promote studies designed to enable it to prepare reports as to the impact—

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- (a) of the operation of any particular statutory provision or provisions; or
- (b) of any directions or guidance given by a Minister of the Crown (whether pursuant to any such provision or otherwise),

on economy, efficiency and effectiveness in the provision of local authority services and of other services provided by bodies whose accounts are required to be audited in accordance with this Part of this Act [F48] other than health service bodies], or on the financial management of such bodies.

- (2) The Commission shall publish or otherwise make available its report of the results of any study under this section, and shall send a copy of any such report to the Comptroller and Auditor General.
- (3) Where the Comptroller and Auditor General has received a copy of any such report he may require the Commission to furnish him with any information obtained by it in connection with the preparation of the report, and for that purpose the Commission shall permit any person authorised by him to inspect and make copies of any documents containing any such information; but no information shall be required by the Comptroller and Auditor General under this section in respect of any particular body.
- (4) The Comptroller and Auditor General shall from time to time lay before the House of Commons a report of any matters which, in his opinion, arise out of any studies of the Commission under this section and ought to be drawn to the attention of that House.
- (5) Before undertaking or promoting any study under this section the Commission shall consult—
  - (a) the Comptroller and Auditor General;
  - (b) any Minister of the Crown who appears to it to be concerned; and
  - (c) such associations of local authorities or other bodies whose accounts are required to be audited in accordance with this Part of this Act as appear to it to be concerned and such associations of employees as appear to it to be appropriate.
- [<sup>F49</sup>(6) Notwithstanding that the services provided by health service bodies are excluded from the scope of studies under this section, in undertaking or promoting studies under section 26(1) above relating to a health service body, the Commission may take into account the implementation by the body of—
  - (a) any particular statutory provision or provisions, and
  - (b) any directions or guidance given by the Secretary of State (whether pursuant to any such provision or otherwise),

but the power conferred by this subsection shall not be construed as entitling the Commission to question the merits of the policy objectives of the Secretary of State.]

#### **Textual Amendments**

- **F48** Words inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 19(1)
- **F49** S. 27(6) added by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), **Sch. 4 para. 19(2)**

# **Furnishing of information and documents to Commission.**

- (1) Without prejudice to any other provision of this Part of this Act, the Commission may require any body whose accounts are required to be audited in accordance with this Part of this Act, and any officer or member of any such body, to furnish the Commission or any person authorised by it with all such information as the Commission or that person may reasonably require for the discharge of the functions under this Part of this Act of the Commission or of that person, including the carrying out of any study under section 26 or 27 above.
- (2) For the purpose of assisting the Commission to maintain proper standards in the auditing of the accounts of any such body the Commission may require that body to make available for inspection by or on behalf of the Commission the accounts concerned and such other documents relating to the body as might reasonably be required by an auditor for the purposes of the audit.
- (3) Subsections (4) and (5) of section 16 above shall apply in relation to a requirement imposed on any officer or member of a body under subsection (1) above as they apply in relation to a requirement imposed under that section.

#### **Modifications etc. (not altering text)**

C28 S. 28(1) amended (28..11.1994) by S.I. 1994/2825, reg. 21

#### VALID FROM 29/06/1996

#### [F5028AACollaborative studies of social services.

- (1) At the request of the Secretary of State, the Commission may assist the Secretary of State in any study designed to improve economy, efficiency, effectiveness and quality of performance in the discharge of social services functions by local authorities.
- (2) In this section "social services functions" means—
  - (a) any function under any enactment for the time being specified in Schedule 1 to the M6Local Authority Social Services Act 1970; and
  - (b) any function for the time being designated by an order made by the Secretary of State under section 2(2) of the 1970 Act as being appropriate for discharge through a local authority's social services committee.
- (3) In the following provisions of this section "study" means a study of a description mentioned in subsection (1) above.
- (4) If the Commission require—
  - (a) any local authority included in a study, or
  - (b) any officer or member of such an authority,

to supply the Commission or an authorised person with such information as is needed for the purposes of the study, the authority or officer or member shall supply the information.

(5) If the Commission require any local authority included in a study to make available for inspection by the Commission or an authorised person documents which relate to

- the authority and are needed for the purposes of the study, the authority shall make the documents available.
- (6) Any information obtained under a requirement under subsection (4) or (5) above may be disclosed by the Commission to the Secretary of State for the purposes of any functions of his which are connected with the discharge of social services functions by local authorities.
- (7) In subsections (4) and (5) above "authorised person" means a person authorised by the Commission for the purposes of this section.
- (8) Any report of a study in which the Commission assists the Secretary of State shall be published by the Secretary of State in conjunction with the Commission.
- (9) The Commission shall not provide assistance under subsection (1) above unless before it does so the Secretary of State has agreed to pay the Commission an amount equal to the full costs incurred by the Commission in providing the assistance.]

#### **Textual Amendments**

**F50** S. 28AA inserted (29.6.1996) by 1996 c. 10, s. 1(1)(2)

# **Marginal Citations**

M6 1970 c. 42.

#### VALID FROM 01/07/1997

# [F5128ABStudies of benefit administration at request of Secretary of State.

- (1) The Secretary of State may request the Commission to conduct or assist the Secretary of State in conducting studies designed to improve economy, efficiency, effectiveness and quality of performance in the discharge by local authorities of functions relating to the administration of housing benefit and council tax benefit.
- (2) In the following provisions of this section "study" means a study which the Commission is requested to conduct, or assist the Secretary of State in conducting, under subsection (1) above.
- (3) If the Commission requires—
  - (a) any local authority included in a study; or
  - (b) any officer or member of such an authority,
  - to supply the Commission or an authorised person with such information as is needed for the purposes of the study, the authority or officer or member shall supply the information.
- (4) If the Commission requires any local authority included in a study to make available for inspection by the Commission or an authorised person documents which relate to the authority and are needed for the purposes of the study, the authority shall make the documents available.

- (5) Any information obtained under a requirement under subsection (3) or (4) above may be disclosed by the Commission to the Secretary of State for the purposes of any functions of his which are connected with housing benefit or council tax benefit.
- (6) In subsections (3) and (4) above "authorised person" means a person authorised by the Commission for the purposes of this section.
- (7) The Commission shall send to the Secretary of State a copy of any report of a study; and the Secretary of State or the Commission may send a copy of a report of a study to any local authority to which the study relates.
- (8) Any report of a study may be published by the Secretary of State in conjunction with the Commission.
- (9) The Commission shall not conduct, or assist the Secretary of State in conducting, a study unless, before it does so, the Secretary of State has made arrangements for the payment of such reasonable amount as may be agreed between him and the Commission in respect of the study.]

#### **Textual Amendments**

**F51** S. 28AB inserted (1.7.1997) by 1997 c. 47, s. 6(2); S.I. 1997/1577, art. 2, Sch.

# F52 28AC.... Textual Amendments F52 S. 28AC repealed (11.9.1998) by 1998 c. 18, ss. 54(3), 55(2), Sch. 5

# [F8228ACReferences and reports to Secretary of State. E+W

- (1) The Commission or an auditor may refer to the Secretary of State any matter arising from an audit or study under this Part of this Act if it appears that it may be relevant for the purposes of any of the functions of the Secretary of State relating to social security.
- (2) The Commission may send to the Secretary of State a copy of any report of which a copy is sent to the Commission under section 18(4) above and which contains observations on the administration by a local authority of housing benefit or council tax benefit.]

#### **Textual Amendments**

**F82** S. 28AC inserted (1.7.1997) by 1997 c. 47, s. 6(3); S.I. 1997/1577, art. 2, Sch.

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Status: Point in time view as at 01/02/1991. This version of this part contains provisions that are not valid for this point in time.

Changes to legislation: There are currently no known outstanding effects for the
Local Government Finance Act 1982, Part III. (See end of Document for details)

28A ......F53

#### **Textual Amendments**

F53 S. 28A inserted by Local Government and Housing Act 1989 (c. 42, SIF 81:1), s. 184(1) and fell upon the repeal of the said s. 184(1) by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 66(2), Sch. 10 and expressed to be repealed (1.4.1996) by 1995 c. 17, ss. 2(1)(3), 5(1), Sch. 3 (with Sch. 2 para. 6) and expressed to be repealed (11.9.1998) by 1998 c. 18, ss. 54(3), 55(2), Sch. 5

#### VALID FROM 01/10/1996

# 28C F54 Provisions supplementary to s.28B.

- (1) The Commission may, if authorised to do so by the Corporation—
  - (a) require a registered social landlord, or any officer or member of a registered social landlord, to supply such information as the Commission may require for the purposes of any study under section 28B above; and
  - (b) require a registered social landlord included in any such study to make available for inspection such documents as are reasonably required for the purposes of the study.
- (2) The Commission may require the information to be supplied, or the documents to be made available, to the Commission or to a person authorised by the Commission for the purposes of this section.
- (3) A person who without reasonable excuse fails to comply with a requirement under this section commits an offence and is liable on summary conviction to a fine not exceeding level 3 on the standard scale.
- (4) Information obtained by the Commission, or by a person acting on behalf of the Commission, in the course of a study under section 28B above may be disclosed by the Commission to the Corporation notwithstanding anything in section 30 below (general restriction on disclosure of information relating to particular bodies or persons).

#### **Textual Amendments**

**F54** Ss. 28B -28E inserted (1.10.1996) by 1996 c. 52, s. 55, **Sch. 3 para.2(1)**; S.I. 1996/2402, **art.3** (with Sch. para. 1(1))

#### VALID FROM 01/10/1996

# 28D F55 Functions of Commission in relation to audit of accounts of registered social landlords.

(1) The Commission may provide the Corporation with consultancy services relating to the audit of accounts of registered social landlords.

(2) The Commission may recover from the Corporation such costs incurred in providing the services as may be agreed by the Corporation.

#### **Textual Amendments**

F55 Ss. 28B -28E inserted (1.10.1996) by 1996 c. 52, s. 55, Sch. 3 para.2(1); S.I. 1996/2402, art.3 (with Sch. para. 1(1))

## VALID FROM 01/10/1996

# 28E F56 Meaning of "the Corporation" and "registered social landlord".

In sections 28B to 28D above "the Corporation" and "registered social landlord" have the same meaning as in Part I of the Housing Act 1996.

#### **Textual Amendments**

**F56** Ss. 28B -28E inserted (1.10.1996) by 1996 c. 52, s. 55, **Sch. 3 para.2(1)**; S.I. 1996/2402, **art.3** (with Sch. para. 1(1))

# VALID FROM 01/10/1994

# [F5728B] Delivery of documents relating to police authorities to Secretary of State.

- (1) The Commission shall send to the Secretary of State a copy of any report of which a copy is sent to the Commission under section 18(4) above and which relates to a police authority established under section 3 of the M7Police Act 1964.
- (2) If it appears to the Commission appropriate to do so, it may send to the Secretary of State a copy of any document—
  - (a) which relates to one or more police authorities established under section 3 of the Police Act 1964, and
  - (b) which has been sent (or a copy of which has been sent) by the Commission to a police authority established under that section.]

#### **Textual Amendments**

F57 S. 28B inserted (1.10.1994 for certain purposes and otherwise 1.4.1995) by 1994 c. 29, s. 43, Sch. 4 Pt. I para. 28; S.I. 1994/2025, art.6(1)(2)(g) (with art. 6(3)-(6)); 1994/3262, art. 4, Sch.

#### **Marginal Citations**

**M7** 1964 c. 48.

#### 29 Miscellaneous functions of Commission.

- (1) The Commission shall, if so required by the body concerned, make arrangements—
  - (a) for certifying claims and returns in respect of grants or subsidies made or paid by any Minister of the Crown [F58] or public authority] to any body whose accounts are required to be audited in accordance with this Part of this Act; or
  - (b) for certifying any account submitted by any such body to any such Minister with a view to obtaining payment under a contract between that body and the Minister | F59 or
  - (c) for certifying the body's calculation under paragraph 5(6)(b) of Schedule 8 to the Local Government Finance Act 1988 of the amount of its non-domestic rating contribution for a financial year, and for certifying the amount calculated.][F60] or
  - (d) for certifying any return by the body which, by or under any enactment, is required or authorised to be certified by the body's auditor or under arrangements made by the Commission]

[F61 and in paragraph (a) above "public authority" means a body established by or under the Treaties or by or under any enactment].

- (2) The Commission may, at the request of the body concerned, promote or undertake studies designed to improve economy, efficiency and effectiveness in the management or operations of any body whose accounts are required to be audited in accordance with this Part of this Act, but before making a request under this subsection a body shall consult such associations of employees as appear to the body to be appropriate [F62 or, in the case of a health service body, such other organisations as appear to the body to be appropriate].
- (3) The Commission may, with the consent of the Secretary of State and by agreement with the body concerned, undertake the audit of the accounts of any body other than one whose accounts are required to be so audited, being a body which appears to the Secretary of State to be connected with local government [F63] or the National Health Service].
- (4) Without prejudice to any applicable statutory provision, any audit carried out pursuant to subsection (3) above shall be carried out in such a manner as the Commission and the body in question may agree; and references in the foregoing provisions of this Part of this Act to an audit carried out thereunder accordingly do not include an audit carried out pursuant to that subsection.
- (5) The Commission shall charge the body concerned such fees for services provided under this section as will cover the full cost of providing them.

#### **Textual Amendments**

- F58 Words inserted by Local Government and Housing Act 1989 (c. 42, SIF 81:1), s. 184(2)
- F59 S. 29(1)(c) and word "or" immediately preceding it inserted by Local Government Finance Act 1988 (c. 41, SIF 81:1), s. 137, Sch. 12 Pt. I para. 3(4)(5)
- **F60** S. 29(1)(d) and word "or" immediately preceding it inserted by Local Government and Housing Act 1989 (c. 42, SIF 81:1), s. 184(2)(b)
- F61 Words added by Local Government and Housing Act 1989 (c. 42, SIF 81:1), s. 184(2)(c)
- **F62** Words added by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 20(1)

**F63** Words added by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 20(2)

#### **Modifications etc. (not altering text)**

- C29 S. 29(1) amended by Local Government Act 1985 (c. 51, SIF 81:1), ss. 57(6), 63(3)
- C30 S. 29(1) modified (3.4.1995) by 1994 c. 19, s. 66(7), Sch. 17 Pt. II para. 12(5); S.I. 1995/852, art. 9(1), Sch. 5
- C31 S. 29(1)(d) modified (1.11.1996) by 1996 c. 56, s. 123(2) (with s. 1(4), Sch. 39 paras. 30, 39)

#### 30 Restriction on disclosure of information.

- (1) No information relating to a particular body or other person and obtained by the Commission or an auditor, or by a person acting on behalf of the Commission or an auditor, pursuant to any provision of this Part of this Act or in the course of any audit or study thereunder shall be disclosed except—
  - (a) with the consent of the body or person to whom the information relates; or
  - (b) for the purposes of any functions of the Commission or an auditor under this Part of this Act [F64] or, in the case of a health service body, for the purposes of the functions of the Secretary of State and the Comptroller and Auditor General under the National Health Service Act 1977]; or
  - (c) for the purposes of any criminal proceedings.
- (2) Any person who discloses any information in contravention of subsection (1) above shall be guilty of an offence and liable—
  - (a) on summary conviction, to imprisonment for a term not exceeding six months or to a fine not exceeding the prescribed sum (as defined in section 32(9) of the M8 Magistrates' Courts Act 1980) or to both; or
  - (b) on conviction on indictment, to imprisonment for a term not exceeding two years or to a fine or to both.

#### **Textual Amendments**

**F64** Words inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 21

#### **Modifications etc. (not altering text)**

- C32 S. 30(1)(a) amended by Local Government Act 1985 (c. 51, SIF 81:1), s. 63(3)
- C33 S. 30(1)(a) modified (3.4.1995) by 1994 c. 19, s. 66(7), Sch. 17 Pt. II para. 12(5); S.I. 1995/852, art. 9(1), Sch. 5

#### **Marginal Citations**

**M8** 1980 c. 43.

#### VALID FROM 01/07/1997

# [F6530A Supply of benefit information to Commission.

The Secretary of State may supply to the Commission any information held by him which relates to housing benefit or council tax benefit and which appears to him to be relevant to the exercise of any function of the Commission.]

#### **Textual Amendments**

**F65** S. 30A inserted (1.7.1997) by 1997 c. 47, s. 6(5); S.I. 1997/1577, art. 2, Sch.

#### 31 Passenger transport executives and their subsidiaries.

- (1) The foregoing provisions of this Part of this Act shall apply in relation to a Passenger Transport Executive . . . <sup>F66</sup> as they apply in relation to a body to which section 12 above applies, but subject to the following modifications—
  - (a) the Commission shall under section 13(3) consult the relevant authority instead of the Executive;
  - (b) the reference in sections 17(2) and (3), 22(1)(a), 23(1)(e) and 24(1) to a local government elector for any such area as is there mentioned shall be construed as a reference to a local government elector for the area of the relevant authority;
  - (c) the requirements of subsection (3) of section 18 shall apply in relation to the relevant authority as well as the Executive, but subsection (5) of that section shall apply only to the relevant authority;
  - (d) the notice required to be given by section 22(4) shall be given to the relevant authority as well as the Executive.
- (2) In subsection (1) above "the relevant authority"—
  - (a) in relation to a Passenger Transport Executive, means the Passenger Transport Authority for the area for which the Executive is established: . . . <sup>F67</sup>
- (3) Section 14(1)(a) of the <sup>M9</sup>Transport Act 1968 . . . <sup>F68</sup> (which provide for the keeping of proper accounts and other records) shall have effect subject to any regulations made under section 23 above.
- [<sup>F69</sup>(4) Where a Passenger Transport Executive have a subsidiary, it shall be their duty to exercise their control over that subsidiary so as to ensure that the subsidiary appoints only auditors who, in addition to being qualified for appointment as such auditors in accordance with section 389 of the M10 Companies Act 1985, are approved by the Commission for appointment as auditors of that subsidiary.]
  - (5) In this section "subsidiary" means, subject to subsection (6) below, a subsidiary within the meaning of [F70] section 736 of the Companies Act 1985].
  - (6) Where a company would, if an Executive and any other body or bodies whose accounts are required to be audited in accordance with this Part of this Act were a single body corporate, be a subsidiary of that body corporate, [F71] subsection (4) above shall not apply, but it shall be the joint duty of the Executive and the other body or bodies

concerned to exercise such control over the company as the Executive are required by that subsection to exercise over a subsidiary of theirs.]

#### **Textual Amendments**

- **F66** Words repealed by London Regional Transport Act 1984 (c. 32, SIF 126), **s. 71(3)**(*a*)(*b*), Sch. 6 para. 26(*a*), Sch. 7
- F67 S. 31(2)(b) and word "and" immediately preceding it repealed by London Regional Transport Act 1984 (c. 32, SIF 126), s. 71(3)(a)(b), Sch. 6 para. 26(b), Sch. 7
- **F68** Words repealed by London Regional Transport Act 1984 (c. 32, SIF 126), **s. 71(3)**(*a*)(*b*), Sch. 6 para. 26(*c*), Sch. 7
- F69 S. 31(4) substituted by Transport Act 1985 (c. 67, SIF 126), s. 139(2), Sch. 7 para. 22(1)
- **F70** Words substituted by Companies Consolidation (Consequential Provisions) Act 1985 (c. 9, SIF 27), s. 30, Sch. 2
- F71 Words substituted by Transport Act 1985 (c. 67, SIF 126), s. 139(2), Sch. 7 para. 22(2)

#### **Marginal Citations**

**M9** 1968 c. 73.

M10 1985 c. 6 (27).

32 .....<sup>F72</sup>

# **Textual Amendments**

**F72** S. 32 repealed by Water Act 1989 (c. 15, SIF 130), s. 190(3), **Sch. 27 Pt. I** (with ss. 58(7), 101(1), 141(6), 160(1)(2)(4), 163, 189(4)–(10), 190, 193(1), Sch. 26 paras. 3(1)(2), 17, 40(4), 41(1), 57(6), 58) and expressed to be repealed (11.9.1998) by 1998 c. 18, ss. 54(3), 55(2), **Sch. 5** 

# 33 Commencement of Part III and transitional provisions.

- (1) The Commission shall come into existence on such day ("the first appointed day") as may be appointed by an order made by the Secretary of State.
- (2) The provisions of this Part of this Act relating to the audit of accounts shall have effect in relation to accounts for any period beginning on or after such later date ("the second appointed day") as may be appointed by an order made by the Secretary of State; and the amendments made by section 32 and Schedule 4 to this Act shall have effect in relation to any such period.
- (3) The Secretary of State may by regulations provide for any statutory provision not contained in this Part of this Act to continue to apply on and after the second appointed day in relation to accounts for any period beginning before that day of bodies falling within subsection (4) below with such modifications, additions and omissions as may be prescribed in the regulations; and different provision may be made by such regulations in relation to the accounts of bodies of different descriptions and in relation to their accounts for different periods.
- (4) The bodies referred to in subsection (3) above are—
  - (a) the bodies to which section 12 above applies;
  - (b) Passenger Transport Executives . . . F73; . . . F74

(c)																			F7
10			-				-						_		_				

- [F75(4A) The Secretary of State may by regulations provide for any statutory provision not contained in this Part of this Act to continue to apply on and after the day appointed for the coming into force of paragraph 22 of Schedule 4 to the National Health Service and Community Care Act 1990 in relation to accounts for any period beginning before that day of health service bodies, with such modifications, additions and omissions as may be prescribed by the regulations; and different provision may be made by such regulations in relation to the accounts of bodies of different descriptions and in relation to the accounts for different periods.]
  - (5) The expenses incurred by the Commission between the first and second appinted days shall be paid by the Secretary of State; and in the two years beginning with the [F76 day appointed for the coming into force of paragraph 22 of Schedule 4 to the National Health Service and Community Care Act 1990] the Secretary of State may, with the consent of the Treasury, make to the Commission grants for the purpose of providing it with working capital [F77 with respect to its functions in relation to health service bodies].

#### **Textual Amendments**

- F73 Words repealed by London Regional Transport Act 1984 (c. 32, SIF 126), s. 71(3)(b), Sch. 7
- **F74** S. 33(1)(*c*) and the word "and" immediately preceding it repealed by Water Act 1989 (c. 15, SIF 130), ss. 58(7), 101(1), 141(6), 160(1)(2)(4), 163, 189(4)–(10), 190, 193(1), Sch. 26 paras. 3(1)(2), 17, 40(4), 41(1), 57(6), 58, **Sch. 27 Pt. I**
- F75 S. 33(4A) inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 22(1)
- F76 Words substituted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 22(2)
- F77 Words added by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 22(2)

# **Modifications etc. (not altering text)**

- C34 21.1.1983 appointed for the purposes of s. 33(1) by S.I. 1982/1881, art. 2
- C35 1.4.1983 appointed for the purposes of s. 33(2) by S.I. 1983/165, art. 2

#### 34 Consequential amendments.

- (1) The enactments mentioned in Schedule 5 to this Act shall have effect with the amendments there specified, being amendments consequential on the provisions of this Part of this Act.
- (2) The amendments made by that Schedule do not affect any enactment in its application—
  - (a) to accounts for any period beginning before the second appointed day; or
  - (b) to a person disqualified under any enactment in its application to any such accounts.

# 35 Orders and regulations.

(1) Any power conferred by this Part of this Act to make orders or regulations shall be exercisable by statutory instrument.

Status: Point in time view as at 01/02/1991. This version of this part contains provisions that are not valid for this point in time. Changes to legislation: There are currently no known outstanding effects for the

Local Government Finance Act 1982, Part III. (See end of Document for details)

- (2) Any regulations made under this Part of this Act shall be subject to annulment in pursuance of a resolution of either House of Parliament.
- (3) Before making any regulations under section 21(7) or 23 above the Secretary of State shall consult the Commission, such associations of local authorities as appear to him to be concerned and such bodies of accountants as appear to him to be appropriate.

#### 36 **Interpretation of Part III.**

(1) In this Part of this Act—

"the first appointed day" and "the second appointed day" have the meaning given by section 33 above;

"auditor", in relation to the accounts of any body, means [F78(except in section 31(4) above)] the person or any of the persons appointed by the Commission to act as auditor in relation to those accounts and, to the extent provided by section 13(8) above, includes a person assisting an auditor under arrangements approved under that provision;

"the Commission" means the Audit Commission for Local Authorities [F79] and the National Health Service] in England and Wales;

[F80"health service body" has the meaning assigned by section 12(5) above; "recognised fund-holding practice" shall be construed in accordance with section 14 of the National Health Service and Community Care Act 1990]

"statutory provision" means any provision contained in or having effect under any enactment.

- (2) Section 270 of the MII Local Government Act 1972 (general interpretation) shall apply for the interpretation of this Part of this Act.
- [F81(3) In the application of Part III of this Act in relation to the Broads Authority
  - any reference to a local government elector shall be construed as a reference to a local government elector for the area of any participating authority (as defined by section 25 of the Norfolk and Suffolk Broads Act 1988); and
  - the Broads Authority and the Navigation Committee (as so defined) shall each be taken to be a local authority for the purposes of sections 19 and 20.]

#### **Textual Amendments**

- F78 Words inserted by Transport Act 1985 (c. 67, SIF 126), s. 139(2), Sch. 7 para. 22(3)
- Words inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. 20(1), Sch. 4 para. 23(a)
- Definitions inserted by National Health Service and Community Care Act 1990 (c. 19, SIF 113:2), s. F80 20(1), Sch. 4 para. 23(b)
- **F81** S. 36(3) added by Norfolk and Suffolk Broads Act 1988 (c. 4, SIF 81:1), ss. 17(12), 23(2), 27(2)

# **Marginal Citations**

M11 1972 c. 70.

# **Status:**

Point in time view as at 01/02/1991. This version of this part contains provisions that are not valid for this point in time.

# **Changes to legislation:**

There are currently no known outstanding effects for the Local Government Finance Act 1982, Part III.