

Antarctic Act 1994

1994 CHAPTER 15

An Act to make new provision in connection with the Antarctic Treaty signed at Washington on 1st December 1959; to make provision consequential on the Protocol on Environmental Protection to that Treaty done at Madrid on 4th October 1991; to make provision consequential on the Convention on the Conservation of Antarctic Marine Living Resources drawn up at Canberra on 20th May 1980; to provide for the taking of criminal proceedings against, and the punishment of, British citizens and others in respect of certain acts and omissions occurring in that part of Antarctica that lies between 150° West longitude and 90° West longitude; and for connected purposes.

[5th July 1994]

Be it enacted by the Queen's most Excellent Majesty, by and with the advice and consent of the Lords Spiritual and Temporal, and Commons, in this present Parliament assembled, and by the authority of the same, as follows:—

PART I

PRELIMINARY

1 Meaning of "Antarctica"

- (1) In this Act "Antarctica" means—
 - (a) the continent of Antarctica (including all its ice-shelves),
 - (b) all islands south of 60° South latitude (including all their ice-shelves),
 - (c) all areas of continental shelf which are adjacent to that continent or those islands and which are south of 60° South latitude, and
 - (d) all sea and airspace south of 60° South latitude.
- (2) For the purposes of subsection (1) "continental shelf" shall be construed in accordance with the rules of international law.

2 The Antarctic Treaty, the Protocol and the Convention

(1) In this Act—

"the Antarctic Treaty" means the Antarctic Treaty signed at Washington on 1st December 1959,

"the Protocol" means the Protocol on Environmental Protection to the Antarctic Treaty done at Madrid on 4th October 1991, and

"the Convention" means the Convention on the Conservation of Antarctic Marine Living Resources drawn up at Canberra on 20th May 1980.

(2) In this Act "another Contracting Party" means any State other than the United Kingdom that is a party to the Protocol.

PART II

ENVIRONMENTAL PROTECTION

Permits for entering and remaining in Antarctica

3 Permits required for British expeditions to Antarctica

- (1) No person who is on a British expedition may enter or remain in Antarctica except in accordance with a permit granted under this section.
- (2) Subsection (1) does not apply—
 - (a) to a person travelling through, on or above the high seas to an immediate destination outside Antarctica, or
 - (b) to a person entering or remaining in Antarctica for the sole purpose of fishing for profit.
- (3) Subject to subsection (4), for the purposes of this section an expedition is a British expedition if—
 - (a) it was organised in the United Kingdom, or
 - (b) the place of final departure for Antarctica of the persons on the expedition was in the United Kingdom.
- (4) An expedition organised in and authorised in writing by another Contracting Party shall not be regarded as a British expedition.
- (5) Any person who contravenes subsection (1) shall be guilty of an offence.
- (6) If subsection (1) is contravened by a person who—
 - (a) is on an expedition in respect of which a permit has been granted under this section to another person, and
 - (b) is specified or of a description specified in that permit, that other person shall be guilty of an offence.
- (7) If a person whose place of final departure for Antarctica was in the United Kingdom enters Antarctica in contravention of subsection (1)—
 - (a) the operator of the vessel or aircraft on which he enters Antarctica, and
 - (b) the master of that vessel or the commander of that aircraft,

shall each be guilty of an offence.

(8) The Secretary of State may on the application of any person grant to him a permit authorising any person specified or of a description specified in the permit to enter and remain in Antarctica on a British expedition.

4 Permits required for British stations in Antarctica

- (1) No person may remain on a British station in Antarctica except in accordance with a permit granted under this section.
- (2) For the purposes of this section a station is a British station if it is maintained by or on behalf of a United Kingdom national.
- (3) Any person who contravenes subsection (1) shall be guilty of an offence.
- (4) If subsection (1) is contravened by a person who—
 - (a) is on a station in respect of which a permit has been granted under this section to another person, and
 - (b) is specified or of a description specified in that permit, that other person shall be guilty of an offence.
- (5) The Secretary of State may on the application of any person grant to him a permit authorising any person specified or of a description specified in the permit to remain on any British station in Antarctica specified in the permit or of a description specified in the permit.

5 Permits required for British vessels and aircraft entering Antarctica

- (1) No British vessel or British aircraft may enter Antarctica except in accordance with a permit granted under this section or under the written authorisation of another Contracting Party.
- (2) Subsection (1) does not apply—
 - (a) to a vessel or aircraft travelling to an immediate destination outside Antarctica, or
 - (b) to a vessel entering Antarctica for the sole purpose of fishing for profit.
- (3) In this section—

"British vessel" means a United Kingdom ship within the meaning of section 21(1) of the Merchant Shipping Act 1979, and

"British aircraft" means a British-controlled aircraft within the meaning of section 92 of the Civil Aviation Act 1982.

- (4) If subsection (1) is contravened—
 - (a) the operator of the vessel or aircraft, and
 - (b) the master of the vessel or the commander of the aircraft, shall each be guilty of an offence.
- (5) The Secretary of State may on the application of any person grant to him a permit authorising any British vessel or aircraft of which he is the operator and which is specified or of a description specified in the permit to enter Antarctica on occasions or in circumstances specified in the permit.

Mineral resources

6 Mineral resource activities

- (1) No United Kingdom national may in Antarctica—
 - (a) drill, dredge or excavate for mineral resources,
 - (b) collect any samples of mineral resources, or
 - (c) do anything for the purpose of identifying specific mineral resource occurrences or deposits, or areas where such occurrences or deposits may be found.

except in accordance with a permit granted under this section.

- (2) Any person who contravenes subsection (1) shall be guilty of an offence.
- (3) The Secretary of State may on the application of any person grant to him a permit authorising any United Kingdom national who is specified or of a description specified in the permit to do anything so specified or of a description so specified that would otherwise constitute a contravention of subsection (1).
- (4) The Secretary of State shall not grant a permit under this section unless he is satisfied that the activities authorised by the permit will be carried on—
 - (a) only for the purposes of scientific research, or
 - (b) only for purposes connected with the construction, maintenance or repair in Antarctica of a British station within the meaning of section 4 or of any other structure, road, runway or jetty maintained by or on behalf of a United Kingdom national.
- (5) In this section "mineral resource" means any natural resource that is neither living nor renewable.

Fauna and flora

7 Conservation of Antarctic fauna and flora

- (1) No United Kingdom national may in Antarctica—
 - (a) intentionally kill, injure, capture, handle or molest any native mammal or native bird.
 - (b) while on foot intentionally disturb a breeding or moulting native bird, or a concentration of native mammals or native birds,
 - (c) use a vehicle, vessel or aircraft in a manner that disturbs a concentration of native mammals or native birds,
 - (d) use explosives or firearms in such a manner.
 - (e) remove or damage such quantities of any native plant that its local distribution or abundance will be significantly affected,
 - (f) significantly damage a concentration of native plants, or
 - (g) do anything that is likely to cause significant damage to the habitat of any native mammal, bird, plant or invertebrate,

except in accordance with a permit granted under section 12 or under the written authorisation of another Contracting Party.

(2) Any person who contravenes subsection (1) shall be guilty of an offence.

8 Permits required for introducing non-native animals and plants into Antarctica

- (1) No United Kingdom national may introduce into any part of Antarctica any animal of a species that is not indigenous to Antarctica, or any plant that is not a native plant, except in accordance with a permit granted under section 12 or under the written authorisation of another Contracting Party.
- (2) The keeping of an animal or plant on board a vessel in Antarctica shall not be regarded as a contravention of subsection (1).
- (3) Any person who contravenes subsection (1) shall be guilty of an offence.

Special areas

9 Areas restricted under the Protocol

- (1) No United Kingdom national may enter or remain in an area in Antarctica designated by regulations as an area restricted under the Protocol except in accordance with a permit granted under section 12 or under the written authorisation of another Contracting Party.
- (2) Any person who contravenes subsection (1) shall be guilty of an offence.

10 Historic Sites and Monuments

- (1) No United Kingdom national may damage, destroy or remove any part of a site or monument designated by regulations as an Antarctic Historic Site or Monument.
- (2) Any person who contravenes subsection (1) shall be guilty of an offence.

11 Places protected under the Convention

- (1) No United Kingdom national may enter or remain in a place that is in the area south of the Antarctic Convergence and that has been designated by regulations as a place protected under the Convention (in this section referred to as a "protected place") except in accordance with a permit granted under this section.
- (2) Any person who contravenes subsection (1) shall be guilty of an offence.
- (3) The Secretary of State may on the application of any person grant to him a permit authorising any United Kingdom national specified or of a description specified in the permit to enter and remain in any protected place specified in the permit.

Permits under Part II: further provisions

Grant of permits for activities prohibited by sections 7, 8 and 9

The Secretary of State may on the application of any person grant to him a permit authorising any United Kingdom national who is specified or of a description specified in the permit to do anything specified or of a description specified in the permit that would otherwise constitute a contravention of section 7(1), 8(1) or 9(1).

13 Conditions attached to permits under Part II

- (1) The Secretary of State may on granting a permit under this Part attach to it such conditions as he thinks fit, including—
 - (a) conditions to be complied with by persons doing anything authorised by the permit,
 - (b) in the case of a permit granted under section 5, conditions to be complied with by the master and crew of any vessel to which the permit relates or by the commander and crew of any aircraft to which the permit relates, and
 - (c) conditions requiring the person to whom the permit is granted to provide information to the Secretary of State.
- (2) If any person contravenes a condition attached to a permit under subsection (1)—
 - (a) he shall be guilty of an offence, and
 - (b) if the permit was granted to another person, that other person shall be guilty of an offence.

14 Permits: applications, production, revocation and suspension

- (1) Regulations may make provision—
 - (a) as to the procedure for making applications for permits under this Part,
 - (b) as to the circumstances in which, the persons to whom, and the persons by whom, permits may be required to be produced,
 - (c) as to the circumstances in which permits are liable to be revoked or suspended by the Secretary of State,
 - (d) as to the notice to be given before permits are revoked or suspended, and as to the other procedure to be followed in relation to the revocation or suspension of permits, and
 - (e) for appeals against the revocation or suspension of permits, and as to the procedure to be followed in relation to such appeals (including provision in accordance with which such procedure is to be determined).
- (2) Any person who without reasonable excuse fails to produce a permit in compliance with a requirement made in accordance with regulations under subsection (1)(b) shall be guilty of an offence.

15 Duty to have regard to the Protocol and to measures implementing the Protocol

The Secretary of State shall have regard to the provisions of the Protocol and to any measures for the implementation of the Protocol that have become effective by virtue of paragraph 4 of Article IX of the Antarctic Treaty—

- (a) in considering in any case whether to grant a permit under section 3, 4, 5 or 12,
- (b) in any case where he grants a permit under section 3, 4, 5 or 12, in considering whether to attach any conditions to it under section 13(1), and
- (c) in exercising his power to make regulations under section 14(1)(c) in relation to a permit granted under section 3, 4, 5 or 12.

Delegation of powers under sections 11 and 12 etc

- (1) Any of the Secretary of State's powers relating to the granting of permits under section 11 or 12, or the revocation or suspension of permits granted under section 11 or 12, may be delegated by him to any person—
 - (a) who holds office as Administrator of the British Antarctic Territory (or who holds an appointment, by whatever name called, having functions similar to those performed by the person holding that office on the date of the passing of this Act),
 - (b) who holds office as Director of the British Antarctic Survey (or who holds an appointment, by whatever name called, having functions similar to those performed by the person holding that office on the date of the passing of this Act), or
 - (c) who is for the time being running a station in Antarctica on behalf of a person such as is mentioned in paragraph (b).
- (2) Where any powers have been delegated under subsection (1) to a person such as is mentioned in paragraph (a) or (b) of that subsection, they may be exercised by any person who—
 - (a) is for the time being exercising the functions of the person to whom the powers have been delegated, and
 - (b) is authorised (whether generally or specially) for the purposes of this section by that person or by the Secretary of State.
- (3) References in sections 13 to 15 to the Secretary of State include references to any person exercising any powers by virtue of this section.
- (4) Any person to whom powers have been delegated under subsection (1) shall, as soon as practicable after the end of—
 - (a) the period ending with the first 30th June after the delegation took effect, and
 - (b) every subsequent period of twelve months ending with 30th June during any part of which the delegation has effect,

give a report to the Secretary of State in respect of that period.

- (5) A report given under subsection (4) in respect of a period shall contain such particulars as the Secretary of State may require of—
 - (a) any permits granted, revoked or suspended during that period by the person giving the report (or by any other person exercising the powers delegated to that person), and
 - (b) any information received during that period by the person giving the report (or by any other person exercising the powers delegated to that person) in accordance with conditions attached to permits.
- (6) The Secretary of State may from time to time by notice in writing to a person to whom powers have been delegated substitute a different period for any period in respect of which that person is required to give a report under subsection (4).

Offences under Part II

17 Proceedings for offences under Part II

Proceedings for an offence under this Part may be taken, and the offence may for incidental purposes be treated as having been committed, in any place in the United Kingdom.

18 Defences

- (1) Where a person is charged with an offence under section 3(5), (6) or (7), 4(3) or (4), 5(4) or 13(2) it shall be a defence to prove that the contravention in question occurred by reason of matters outside his control and that he took all reasonable precautions to avoid such a contravention.
- (2) Subject to subsection (3), where a person is charged with an offence under this Part it shall be a defence to prove that the contravention in question occurred in a case of emergency relating to—
 - (a) the safety of human life, vessels or aircraft,
 - (b) the safety of equipment and facilities of high value, or
 - (c) the protection of the environment.
- (3) Subsection (2) does not apply where the contravention in question is a contravention of section 6(1) or of a condition attached to a permit granted under section 6(3).
- (4) Where a person is charged with an offence under section 7(2) in respect of a contravention of section 7(1)(a), it shall be a defence to prove that the act in question was done for the relief of the suffering of the mammal or bird in question.

19 Offences committed by bodies corporate and Scottish partnerships

- (1) Where an offence under this Part has been committed by a body corporate and the contravention in question is proved to have occurred with the consent or connivance of, or to be attributable to any neglect on the part of—
 - (a) a director, manager, secretary or other similar officer of the body corporate, or
 - (b) any person who was purporting to act in any such capacity,

he as well as the body corporate shall be guilty of that offence and shall be liable to be proceeded against and punished accordingly.

- (2) In subsection (1) "director", in relation to a body corporate whose affairs are managed by its members, means a member of the body corporate.
- (3) Where an offence under this Part has been committed by a Scottish partnership and the contravention in question is proved to have occurred with the consent or connivance of, or to be attributable to any neglect on the part of, a partner, he as well as the partnership shall be guilty of that offence and shall be liable to be proceeded against and punished accordingly.

20 Penalties

Any person who is guilty of an offence under this Part shall be liable on conviction on indictment to imprisonment for a term not exceeding two years, to a fine or to both, and on summary conviction to a fine not exceeding the statutory maximum.

PART III

APPLICATION OF CRIMINAL LAW TO UNITED KINGDOM NATIONALS

21 United Kingdom nationals in the unclaimed sector of Antarctica

Where a United Kingdom national does or omits to do anything on any land lying south of 60° South latitude and between 150° West longitude and 90° West longitude and that act or omission would have constituted an offence under the law of any part of the United Kingdom if it had occurred in that part, he shall be guilty of the like offence as if the act or omission had taken place in that part, and shall be liable to be proceeded against and punished accordingly.

22 United Kingdom nationals working under the Antarctic Treaty

- (1) Where a United Kingdom national who—
 - (a) is an Antarctic Treaty official, and
 - (b) is in any part of Antarctica, other than the area mentioned in section 21, for the purpose of exercising his functions as an Antarctic Treaty official,

does or omits to do anything, and that act or omission would have constituted an offence under the law of any part of the United Kingdom if it had taken place in that part, he shall be guilty of the like offence as if the act or omission had taken place in that part, and shall be liable to be proceeded against and punished accordingly.

- (2) In subsection (1) "Antarctic Treaty official" means a person who—
 - (a) has been designated as an observer by or on behalf of Her Majesty's government in the United Kingdom in accordance with Article VII of the Antarctic Treaty,
 - (b) is a scientist who has been exchanged in accordance with Article III(1)(b) of the Antarctic Treaty, or
 - (c) is a member of the staff accompanying a person such as is mentioned in paragraph (a) or (b).

23 United Kingdom nationals working under the Convention

- (1) Where a United Kingdom national—
 - (a) who is a Convention official, and
 - (b) who is on a vessel in any part of the area south of the Antarctic Convergence for the purpose of exercising his functions as a Convention official,

does or omits to do anything, and that act or omission would have constituted an offence under the law of any part of the United Kingdom if it had taken place in that part, he shall be guilty of the like offence as if the act or omission had taken place in that part, and shall be liable to be proceeded against and punished accordingly.

(2) In subsection (1) "Convention official" means any person designated as an inspector or observer by a Member of the Commission for the Conservation of Antarctic Marine Living Resources under Article XXIV of the Convention.

24 Proceedings for offences under Part III

Where by virtue of section 21, 22 or 23 a person is liable to be proceeded against for an offence in any part of the United Kingdom, the proceedings may be taken, and the offence may for incidental purposes be treated as having been committed, in any place in that part.

PART IV

MISCELLANEOUS AND SUPPLEMENTARY

International rights, obligations and arrangements

Power to make further provision in connection with the Antarctic Treaty, the Protocol and the Convention

- (1) Regulations may make provision for the purpose of implementing any right or obligation of the United Kingdom created or arising by or under any of the Agreements.
- (2) In subsection (1) "the Agreements" means—
 - (a) the Antarctic Treaty, the Protocol and the Convention (as they have effect on the date of the passing of this Act or subsequently), and
 - (b) any annex or protocol to the Antarctic Treaty, the Protocol or the Convention (as any such annex or protocol has effect on the date of the passing of this Act or, if later, the date on which it is made, or subsequently).
- (3) Regulations may make provision for the purpose of giving effect to any recommendations made in accordance with Article IX(1) of the Antarctic Treaty (recommendations to the governments of the parties to the Antarctic Treaty of measures in furtherance of its principles and objectives).
- (4) Regulations under subsection (1) or (3) may not create any new criminal offence punishable with a penalty greater than that provided for in section 20 in respect of offences under Part II.

Power to extend the application of sections 6 to 12

Where the Secretary of State thinks fit in the light of any arrangements made by Her Majesty's government in the United Kingdom with another State, regulations may provide for any of the provisions of sections 6 to 12 to apply in relation to persons having such connection with that other State as may be specified in the regulations as they apply in relation to United Kingdom nationals.

Offences under this Act: further provisions

27 Meaning of "offence under this Act"

In the following provisions of this Act "offence under this Act" includes any offence committed by virtue of section 21, 22 or 23 and any offence (wherever committed) of

incitement to commit an offence under Part II, conspiracy to commit an offence under Part II or attempting to commit an offence under Part II.

28 Institution of proceedings

- (1) Proceedings for an offence under this Act shall not be instituted in England and Wales except—
 - (a) by the Secretary of State or a person authorised by him for the purposes of this section, or
 - (b) by or with the consent of the Director of Public Prosecutions.
- (2) Proceedings for an offence under this Act shall not be instituted in Northern Ireland except—
 - (a) by the Secretary of State or a person authorised by him for the purposes of this section, or
 - (b) by or with the consent of the Director of Public Prosecutions for Northern Ireland.

29 Power of arrest etc.

- (1) Regulations may make provision for the arrest—
 - (a) in any part of the area south of the Antarctic Convergence of any person suspected of committing an offence under section 11(2), under section 13(2) in relation to a condition attached to a permit granted under section 11, or by virtue of section 23, and
 - (b) in any part of Antarctica of any person suspected of committing any other offence under this Act.
- (2) Regulations may make provision for—
 - (a) the conveyance in custody of any person arrested under regulations made by virtue of subsection (1) to any place where he can be tried for the offence in question,
 - (b) the seizure and detention of any article which may be evidence of an offence under this Act and its conveyance to any place where a person charged with that offence can be tried, and
 - (c) securing the attendance, before any court by which a person can be tried for an offence under this Act, of any person required to give evidence or produce documents in proceedings relating to that offence.

30 Evidence

- (1) For the purposes of any proceedings for an offence under this Act a certificate signed by or on behalf of the Secretary of State and stating that at the time specified in the certificate—
 - (a) a State was or was not a party to the Protocol,
 - (b) a person was or was not an Antarctic Treaty official as defined in section 22, or
 - (c) a person was or was not a Convention official as defined in section 23,

shall be conclusive evidence of the facts stated in it.

(2) A document purporting to be a certificate such as is mentioned in subsection (1) shall be deemed to be such a certificate unless the contrary is proved.

(3) A document purporting to be a written authorisation such as is mentioned in section 3(4), 5(1), 7(1), 8(1) or 9(1) shall be deemed to be such an authorisation unless the contrary is proved.

Interpretation

31 Interpretation

(1) In this Act—

"commander", in relation to an aircraft, means the member of the flight crew designated as commander by the operator of the aircraft, or if there is no such person, the person who is for the time being the pilot in command of the aircraft;

"contravenes" includes fails to comply with (and "contravention" has a corresponding meaning);

"expedition" includes any tour or other journey, whatever its purpose, made by one or more persons;

"land" includes any ice-shelf;

"master", in relation to a vessel, includes any person for the time being in charge of the vessel (other than a pilot);

"native bird" means a bird of any species indigenous to Antarctica or occurring there seasonally through natural migrations (and includes an egg of such a bird);

"native invertebrate" means a terrestrial or freshwater invertebrate indigenous to Antarctica (at any stage of its life cycle);

"native mammal" means a mammal of any species indigenous to Antarctica or occurring there seasonally through natural migrations;

"native plant" means any terrestrial or freshwater vegetation, including bryophytes, lichens, fungi and algae, indigenous to Antarctica, and includes such vegetation at any stage of its life cycle (including seeds and other propagules of such vegetation);

"operator", in relation to a vessel or aircraft, means the person for the time being having the management of that vessel or aircraft;

"regulations" means regulations made by the Secretary of State;

"station" includes any building or group of buildings;

"United Kingdom national" means—

- (a) a British citizen, a British Dependent Territories citizen, a British National (Overseas) or a British Overseas citizen;
- (b) a British subject under the British Nationality Act 1981;
- (c) a British protected person within the meaning of that Act;
- (d) a Scottish partnership;
- (e) a body incorporated under the law of any part of the United Kingdom; "vessel" includes a hovercraft.
- (2) For the purposes of this Act the Antarctic Convergence shall be taken to be a line running along parallels of latitude and meridians of longitude that joins the following points—

50° South latitude 0°;

- 50° South latitude 30° East longitude;
- 45° South latitude 30° East longitude;
- 45° South latitude 80° East longitude;
- 55° South latitude 80° East longitude;
- 55° South latitude 150° East longitude;
- 60° South latitude 150° East longitude:
- 60° South latitude 50° West longitude;
- 50° South latitude 50° West longitude; and
- 50° South latitude 0°.

Supplementary

32 Orders and regulations

- (1) Regulations under this Act may make—
 - (a) different provision for different cases or circumstances, and
 - (b) incidental and supplementary provision.
- (2) Any power to make an order or regulations under this Act shall be exercisable by statutory instrument.
- (3) A statutory instrument containing any regulations under this Act shall be subject to annulment in pursuance of a resolution of either House of Parliament.

33 Repeals

The enactments mentioned in the Schedule to this Act (which include enactments that have not come into force and enactments superseded by provisions of this Act) are repealed to the extent specified in the third column of that Schedule.

34 Extent

- (1) This Act extends to Northern Ireland.
- (2) Her Majesty may by Order in Council direct that any provision of this Act shall extend to the Channel Islands, the Isle of Man or any colony.
- (3) An Order in Council under subsection (2) may provide for such provisions as may be specified in the Order to have effect in any territory in respect of which it is made—
 - (a) with the substitution for any reference to a United Kingdom national of a reference to a different description of person;
 - (b) with the substitution for any reference to the United Kingdom (or to a place in, or part of, the United Kingdom) of a reference to that territory (or to a place in, or part of, that territory);
 - (c) with such other modifications (including additions or omissions) as may be specified in the Order.

35 Commencement

(1) This Act shall come into force on such day as the Secretary of State may by order appoint.

(2) Different days may be appointed under this section for different provisions and different purposes.

36 Short title

This Act may be cited as the Antarctic Act 1994.

SCHEDULE

REPEALS

Chapter	Short title	Extent of repeal
1967 c 65.	The Antarctic Treaty Act 1967.	The whole Act.
1981 c. 61.	The British Nationality Act 1981.	In Schedule 7, the entry relating to the Antarctic Treaty Act 1967.
1989 c. 21.	The Antarctic Minerals Act 1989.	Sections 1 to 13 and 15 to 19 and the Schedule.
1990 c. 40.	The Law Reform (Miscellaneous Provisions) (Scotland) Act 1990.	In Schedule 8, paragraph 39.