

Whaling Industry (Regulation) Act 1934

1934 CHAPTER 49

An Act to enable effect to be given to a Convention for the Regulation of Whaling, signed at Geneva on behalf of His Majesty on the twenty-fourth day of September, nineteen hundred and thirty-one; to prohibit the taking or treating of whales within the coastal waters of the United Kingdom; and for purposes connected with the matters aforesaid.

[31st July 1934.]

BE IT ENACTED by the Bang's most Excellent Majesty, by and with the advice and consent of the Lords Spiritual and Temporal, and Commons, in this present Parliament assembled, and by the authority of the same, as follows:—

1 Description of whales to which the Act applies

The provisions of this Act apply only in relation to whales known as whalebone whales or baleen whales:

Provided that if, for the purpose of enabling effect to be given to any convention relating to other whales which is signed on behalf of His Majesty after the commencement of this Act, it appears to His Majesty to be necessary so to do, His Majesty may by Order in Council direct that, subject to such exceptions, adaptations and modifications (if any) as may be specified in the Order, the provisions of this Act shall apply in relation to those other whales or to such descriptions thereof as may be so specified.

2 Prohibition of catching or treating whales within United Kingdom waters

It shall be unlawful for any ship to be used within the coastal waters of the United Kingdom for taking or treating whales, and if any ship is so used, the master shall be liable to imprisonment for a term not exceeding three months, or to a fine not exceeding one hundred pounds, or to both such imprisonment and such fine.

3 Protection for certain classes of whales

- (1) If any person belonging to a British ship to which this Act applies, while outside the coastal waters of the United Kingdom, kills or takes, or attempts to kill or to take,—
 - (a) a right whale, or
 - (b) an immature whale, or
 - (c) a female whale which is accompanied by a calf,

that person and the master and (subject to the following provisions of this Act) the owner and the charterer (if any) of the ship shall each be liable to imprisonment for a term not exceeding three months, or to a fine not exceeding two hundred pounds and an additional fine not exceeding the value of the products (if any) obtained or obtainable from the whale in question, or to both such imprisonment and such fines.

(2) For the purposes of this section a whale of any description shall be deemed to be immature if it is of less than such length as may be prescribed in relation to whales of that description:

Provided that the length prescribed for the purposes of this section in relation to blue whales shall not be less than sixty feet, and the length so prescribed in relation to fin whales shall not be less than fifty feet.

- (3) In this section—
 - (a) the expression "calf" includes a suckling whale;
 - (b) the expression "right whale" means a whale known by any of the names set out in Part I of the Schedule to this Act;
 - (c) the expression "blue whales" means whales known by any of the names set out in Part II of the Schedule to this Act;
 - (d) the expression "fin whales" means whales known by any of the names set out in Part III of the Schedule to this Act.

4 Whaling ships and whale-oil factories to be licensed

- (1) Without prejudice to the provisions of the last foregoing section, it shall be unlawful for any British ship to which this Act applies to be used outside the coastal waters of the United Kingdom for taking or treating whales, or for any factory situate in Great Britain to be used for treating whales, unless the owner or the charterer of the ship, or the occupier of the factory, is the holder of a licence in force under this Act authorising the ship or the factory, as the case may be, to be so used.
- (2) If any ship or factory is used for taking or treating whales in contravention of this section, the master and (subject to the following provisions of this Act) the owner and the charterer (if any) of the ship, or the manager and (subject as aforesaid) the occupier of the factory, as the case may be, shall each be liable, in respect of each whale taken or treated in contravention of this section, to imprisonment for a term not exceeding three months, or to a fine not exceeding two hundred pounds and an additional fine not exceeding the value of the products (if any) obtained or obtainable from the whale, or to both such imprisonment and such fines.

5 Grant of licences

(1) On application made in the prescribed manner by the owner or charterer of any British ship to which this Act applies, or by the occupier of any factory situate in Great Britain, and on payment of such fee as may be prescribed, the licensing authority shall, subject

to the following provisions of this Act, grant to the applicant a licence in the prescribed form authorising that ship or factory to be used for taking whales or for treating whales, as the case may require.

- (2) The fee prescribed in respect of the grant of a licence under this section shall not exceed—
 - (a) two hundred pounds in the case of a licence authorising the use of a ship or factory for treating whales; or
 - (b) one hundred pounds in the case of a licence authorising the use of a ship for taking whales.
- (3) A licence granted under this section shall, unless previously cancelled under this Act, continue in force for one year from the day specified in the licence as the day on which it takes effect.
- (4) The licensing authority may, if they think fit, refuse to grant a licence under this section to any person who has been convicted of an offence under this Act.

6 Conditions attached to licences

- (1) There shall be attached to every licence under this Act authorising the use of a ship for taking whales a condition that the remuneration of the gunners and crew of the ship must, so far as it is calculated by reference to the results of their work, be calculated by reference to the size, species, oil-yield and value of the whales taken, and in such manner as to exclude remuneration in respect of any whale which is of less than such length as may be prescribed for the purposes of this section, or the taking of which is prohibited by this Act.
- (2) There shall be attached to every licence under this Act authorising the use of a ship or factory for treating whales, the following conditions, that is to say:—
 - (a) that there must be recorded in the prescribed manner and by the prescribed person—
 - (i) with respect to each whale treated in the ship or factory, the date and place of taking, the species and the sex of the whale, and such measurements and other biological information (including information as to the contents of its internal organs) as may be prescribed; and
 - (ii) the prescribed particulars as to the number of whales treated in the ship or factory, and as to the yield of oil of different grades, and the quantities of meal, guano and other products derived, from those whales; and
 - (b) that the ship or factory must be equipped with plant of a type approved by the licensing authority for the extraction of oil from the blubber, flesh and bones of whales, and that steps must be taken to ensure that the plant is kept in good order and operated efficiently; and
 - (c) that, except in the case of a whale or part of a whale intended to be used for human food, the oil must be extracted, by boiling or otherwise, from all whale blubber, from the heads and tongues of whales and from their tails as far forward as the outer opening of the lower intestine; and
 - (d) in the case of a factory, that adequate arrangements must be made for utilising residual products.

- (3) There shall be attached to every licence under this Act the condition that the records required by the licence to be kept must be transmitted, at such times and in such manner as may be prescribed, to the licensing authority.
- (4) There may be attached to any licence under this Act such conditions (if any), in addition to the conditions required by the foregoing provisions of this section, as appear to the licensing authority to be necessary or expedient for the purpose of preventing, so far as practicable,—
 - (a) any wastage of whales or whale products; or
 - (b) the taking of whales during certain seasons;

and any conditions attached to such a licence as aforesaid for the purpose of preventing the taking of whales during certain seasons, may specify different seasons in relation to different parts of the world or different descriptions of whales.

- (5) Notwithstanding anything in the foregoing provisions of this section, no condition involving the substitution of one type of plant for another shall be attached to a licence under this section unless at least twelve months' notice of the intention to impose the condition has been given by the licensing authority in such manner as that authority think best for informing persons concerned.
- (6) The licensing authority may refuse to grant a licence under this Act in respect of a ship or factory until the authority are satisfied, from an inspection of the ship or factory or by such other evidence as they may require, that any condition affecting the structure or equipment of the ship or factory which, it is proposed to attach to the licence has been complied with.
- (7) If any condition attached to a licence under this Act is contravened or not complied with, then, in the case of a licence granted in respect of a ship, the master and (subject to the following provisions of this Act) the owner and the charterer, if any, of the ship, or, in the case of a licence granted in respect of a factory, the manager and (subject as aforesaid) the occupier of the factory, shall each be liable to imprisonment for a term not exceeding three months, or to a fine not exceeding two hundred pounds, or to both such imprisonment and such fine; and the court by whom the offender is convicted may, if the court think fit, cancel any licence granted under this Act to the offender, being a licence which is for the time being in force in respect of the ship or factory, as the case may be, and that licence shall thereupon cease to be in force.
- (8) Without prejudice to the provisions of the last foregoing subsection, if any person fails to keep any record in accordance with the conditions attached to a licence under this Act or knowingly makes in any record which he is required by such conditions to keep, a statement false in any material particular, he shall be liable to imprisonment for a term not exceeding three months, or to a fine not exceeding fifty pounds, or to both such imprisonment and such fine.

7 Permits to take and treat whales for scientific purposes

(1) Notwithstanding anything in this Act, the Board of Trade may grant to any person a special permit authorising that person to kill, take and treat whales for purposes of scientific research or for other exceptional purposes, subject to such restrictions as to number, and subject to such other conditions, as the Board think fit, and the killing, taking or treating of whales in accordance with a permit in force under this section shall be exempt from the operation of the foregoing provisions of this Act.

(2) The Board of Trade may at any time revoke a permit granted by them under this section.

8 Powers of whale fishery inspectors

- (1) For the purpose of enforcing the provisions of this Act, a whale fishery inspector, on producing on demand evidence of the fact that he is such an inspector,—
 - (a) may board or enter any ship or factory which he has reason to believe is used for taking or for treating whales, and inspect the ship or factory and its plant and equipment; and
 - (b) may, in the case of such a ship as aforesaid, require the master and crew, or any of them, or in the case of such a factory as aforesaid, require the occupier or manager thereof and the employees therein or any of them, to produce all such licences, records and other documents as the inspector considers it necessary to inspect, and to answer all such inquiries as he considers it necessary to make; and
 - (c) may take copies of, or extracts from, any documents produced to him.
- (2) Any whale fishery inspector specially authorised in writing in that behalf by the Board of Trade may go on board any British ship to which this Act applies which is used for treating whales, and shall, during such period as may be specified in his authority, be entitled to remain on board the ship, to be provided with subsistence and accommodation therein and to be present at all operations in connection with the treating of whales on board the ship.
 - A whale fishery inspector shall, in respect of each day during which he is provided in pursuance of this subsection with subsistence and accommodation on board a ship, pay to the master of the ship such sum as may be prescribed by regulations made by the licensing authority with the approval of the Treasury.
- (3) Every person who refuses to produce to a whale fishery inspector any document which he is required under this section to produce, or refuses to answer, or answers falsely, any inquiry duly made of him by such an inspector, or otherwise obstructs, or refuses facilities to, such an inspector in the discharge of his functions under this section, shall be liable to a fine not exceeding one hundred pounds.
- (4) In this section the expression "whale fishery inspector "means—
 - (a) any person appointed by, or under the authority of, the Board of Trade to be such an inspector;
 - (b) any commissioned officer of any of His Majesty's ships on full pay.

9 Forgery of documents

- (1) If any person with intent to deceive—
 - (a) forges or uses, or lends to or allows to be used by any other person, a licence or permit under this Act, or forges an entry in any record kept under this Act; or
 - (b) makes or has in his possession any document so closely resembling a licence or permit under this Act as to be calculated to deceive;

he shall be liable to imprisonment for a term not exceeding three months or to a fine not exceeding fifty pounds, or to both such imprisonment and such fine.

(2) For the purposes of this section, in its application to England and Northern Ireland, the expression "forges" has the same meaning as in the Forgery Act, 1913.

10 Legal proceedings

- (1) In any proceedings taken by virtue of this Act against the owner or charterer of a ship or against the occupier of a factory in respect of any act or omission on the part of another person, it shall be a good defence for the owner, charterer or occupier, as the case may be, to prove that the act or omission took place without his knowledge or connivance and was not facilitated by any negligence on his part.
- (2) Proceedings in respect of offences under this Act may be taken in manner provided by the Summary Jurisdiction Acts :
 - Provided that, notwithstanding anything to the contrary in those Acts, proceedings taken by virtue of this Act against any person for an offence committed at sea, may be commenced at any time within six months from the date on which that person first lands in the United Kingdom after the commission of the offence.
- (3) In any proceedings a document purporting to be a licence or permit granted under this Act shall, until the contrary is proved, be presumed to be such a licence or permit, as the case may be.
- (4) Proceedings against any person for the purposes of this Act may be taken before the court having jurisdiction in the place where that person is for the time being.

11 Application to non-British ships registered in colonies, and c

His Majesty may by Order in Council direct that any provision of this Act which is expressed to apply only to British ships shall, subject to such exceptions, adaptations or modifications (if any) as may be specified in the order, apply also to other ships, being ships registered in, or licensed under the law of, any colony or British protectorate, or any territory in respect of which a mandate on behalf of the League of Nations has been accepted by His Majesty and is being exercised by His Majesty's Government in the United Kingdom.

12 Exemption of whaling operations carried on in coastal waters of certain British possessions, and c

His Majesty may by Order in Council direct that subject to such conditions, if any, as may be specified in the Order, any of the foregoing provisions of this Act which restricts the taking or killing of whales or the use of ships shall not apply in relation to anything done within the coastal waters of—

- (a) a country or part of His Majesty's dominions to which this Act may be extended by virtue of the next following section, or
- (b) a British protected state,

if there is in force, as respects those coastal waters, a provision of the local law which appears to His Majesty substantially to correspond with the aforesaid provision of this Act

13 Extension to British possessions, and c

- (1) His Majesty may by Order in Council direct that the provisions of this Act shall extend, with such exceptions, adaptations or modifications, if an)", as may be specified in the Order, to the Isle of Man, any of the Channel Islands, Newfoundland or any colony.
- (2) The Foreign Jurisdiction Act, 1890, shall have effect as if the provisions of this Act were included among the enactments which, by virtue of section five of that Act, may be extended by Order in Council to foreign countries in which for the time being His Majesty has jurisdiction.

14 Exercise of Board of Trade's powers by other persons

- (1) The Board of Trade may make arrangements whereby licences and permits which the Board are authorised to grant under this Act are issued and revoked on behalf, and in the name, of the Board by officers of the Ministry of Agriculture and Fisheries, by officers of the Fishery Board for Scotland and by such other persons, and at such places within or outside the United Kingdom, as the Board of Trade may determine, and any licence or permit issued or revoked in pursuance of such arrangements shall be deemed for the purposes of this Act to be a licence or permit, as the case may be, granted or revoked by the Board of Trade.
- (2) Anything required or authorised under this Act to be done by, to or before the Board of Trade may, subject to any arrangements in force under subsection (1) of this section, be done by, to or before the President of the Board, a secretary, under-secretary or assistant secretary of the Board, or any person authorised in that behalf by the President of the Board.

Powers of certain Dominions and India to legislate extra-territorially as respects their ships

- (1) The provisions of any Act for the regulation of the whaling industry passed by the Parliament of a Dominion to which this section applies or by the Indian legislature shall, so far as those provisions purport to have extra-territorial operation as respects ships registered in that Dominion or in any territory administered by His Majesty's Government in that Dominion, or, as the case may be, in British India, be deemed to have such operation.
- (2) The Dominions to which this section applies are the Commonwealth of Australia and the Dominion of New Zealand.

16 Expenses, and application of fees and fines

The expenses incurred for the purposes of this Act by the licensing authority or by the Minister of Agriculture and Fisheries, the Fishery Board for Scotland or any other person acting under the authority of the Board of Trade (including sums required to pay the remuneration and expenses of whale fishery inspectors) shall be defrayed out of moneys provided by Parliament; and all fees received under this Act by the licensing authority or by any such other authority or person as is mentioned in the foregoing provisions of this section, and (subject to the provisions of section five of the Criminal Justice Administration Act, 1914, and of any corresponding enactment of the Parliament of Northern Ireland) all fines recovered by virtue of this Act, shall be paid into the Exchequer of the United Kingdom.

17 Interpretation and saving for certain enactments

- (1) In this Act the following expressions have the meanings hereby respectively assigned to them, that is to say:—
 - " British ship to which this Act applies " means a British ship which is not registered in—
 - (a) any of the following Dominions, that is to say, the Dominion of Canada, the Commonwealth of Australia, the Dominion of New Zealand, the Union of South Africa, and the Irish Free State; or
 - (b) a territory administered by His Majesty's Government in any of the Dominions aforesaid; or
 - (c) India:
 - " coastal waters " means, in relation to any country or territory, waters within a distance of three nautical miles from any point on the coast of any part of that country or territory, as the case may be, measured from low water mark of ordinary spring tides:
 - " factory " does not include a ship :
 - " the licensing authority " means—
 - (a) in relation to a factory situate in England, the Minister of Agriculture and Fisheries; or
 - (b) in relation to a factory situate in Scotland, the authority having power to grant licences under the Whale Fisheries (Scotland) Act, 1907; or
 - (c) in relation to a ship, the Board of Trade:
 - " master, " in relation to any ship, includes the person for the time being in command or charge of the ship and, in relation to a ship used for treating whales, includes the person for the time being in charge of the operations on board the ship in connection with such treatment:
 - " prescribed " means prescribed by regulations of the licensing authority:
 - " ship " has the same meaning as in the Merchant Shipping Act, 1894.
- (2) The provisions of this Act shall be without prejudice to the provisions of the Whale Fisheries (Scotland) Acts, 1907 and 1922, and of the Whale Fisheries (Ireland) Act, 1908

18 Incidental provision as to regulations and orders

- (1) Regulations prescribing lengths of whales for the purposes of any of" the provisions of this Act, may also prescribe the manner in which the lengths are to be measured.
- (2) Regulations of the Board of Trade shall not be made for the purposes of this Act except after consultation between the Board of Trade, on the one hand, and the Minister of Agriculture and Fisheries and the Secretary of State for Scotland, on the other hand.
- (3) Any Order in Council made under the foregoing provisions of this Act may be varied or revoked by a subsequent Order in Council.

19 Short title and commencement

- (1) This Act may be cited as the Whaling Industry (Regulation) Act, 1934.
- (2) This Act shall come into operation on such date as His Majesty may by Order in Council appoint.

SCHEDULE

Section 3.

NAMES OF WHALES

PART I

Right Whales

Atlantic right whale.

Arctic right whale.

Biscayan right whale.

Bowhead.

Greenland right whale.

Greenland whale.

Nordkaper.

North Atlantic right whale.

North Cape whale.

Pacific right whale.

Pigmy right whale.

Southern pigmy right whale.

Southern right whale.

PART II

Blue Whales

Blue whale.

Sibbald's rorqual.

Sulphur bottom.

PART III

Fin Whales

Common finback.

Common finner.

Common rorqual.

Finback.

Fin whale.

Herring whale.

Razor back.

True fin whale.