#### STATUTORY INSTRUMENTS

# 2018 No. 643

# **SEA FISHERIES**

# The Sea Fishing (Miscellaneous Amendments) Regulations 2018

Made - - - - 22nd May 2018

Laid before Parliament
Laid before the National
Assembly for Wales - - 25th May 2018

Coming into force - - 18th June 2018

The Secretary of State, and the Welsh Ministers in relation to Wales, the Welsh zone and Welsh fishing boats beyond the seaward limits of the Welsh zone(1), make these Regulations in exercise of the powers conferred by section 30(2) of the Fisheries Act 1981(2), which are now vested in them(3).

<sup>(1)</sup> The Welsh zone has the meaning given by section 158(1) of the Government of Wales Act 2006 (c. 32), as amended by section 43(1) and (2) of the Marine and Coastal Access Act 2009 (c. 23). The boundaries of the Welsh zone are specified in S.I. 2010/760. The boundary between the sea adjacent to Wales and that adjacent to England is described by article 6 of and Schedule 3 to the National Assembly for Wales (Transfer of Functions) Order 1999 (S.I. 1999/672). By virtue of section 162 of and paragraph 26 of Schedule 11 to the 2006 Act, S.I. 1999/672 continues to have effect. "Welsh fishing boats" has the meaning given in section 53(4) of the Wales Act 2017 (c. 4).

<sup>(2) 1981</sup> c. 29 ("the 1981 Act"). See section 30(3) for the definition of "the Ministers" (as modified in relation to Scotland by section 30(5)).

The function of the Ministers under section 30(2) of the 1981 Act in relation to Wales was transferred to the National Assembly for Wales and then transferred from that body to the Welsh Ministers: see article 2(a) of, and Schedule 1 to, the National Assembly for Wales (Transfer of Functions) Order 1999 (S.I. 1999/672) and paragraph 30 of Schedule 11 to the Government of Wales Act 2006 (c. 32). The function was transferred to the Welsh Ministers by article 4(1) (e) of the Welsh Zone (Boundaries and Transfer of Functions) Order 2010 (S.I. 2010/760) insofar as it was exercisable in relation to the Welsh zone. The function was further transferred, on a concurrent basis, in relation to Welsh fishing boats beyond the seaward limit of the Welsh zone by section 59A of and paragraph 2(1) of Schedule 3A to the Government of Wales Act 2006. The function under section 30(2) of the 1981 Act exercisable in relation to British fishing boats (other than Scottish ones) within the Scottish zone, and Scottish fishing boats outside that zone but within British fishery limits, remains exercisable by the Ministers despite being transferred to the Scottish Ministers under section 53(1) of the Scotland Act 1998 (c. 46): see article 3(1) of, and Schedule 1 to, the Scotland Act 1998 (Concurrent Functions) Order 1999 (S.I. 1999/1592). The function under section 30(2) exercisable in relation to the Northern Ireland zone and Northern Ireland fishing boats outside that zone remains exercisable by the Ministers despite being transferred to the Department of Agriculture and Rural Development in Northern Ireland under article 3(2) of, and paragraph 3 of Schedule 2 to, the Sea Fisheries (Northern Ireland) Order 2002 (S.I. 2002/790): see paragraph 3(2) of Schedule 2 to that Order. Any remaining functions of the Secretaries of State concerned with sea fishing in Scotland and Wales under section 30(2) of the 1981 Act were transferred to the Minister of Agriculture, Fisheries and Food: see article 2(1) of the Transfer of Functions (Agriculture and Fisheries) Order 2000 (S.I. 2000/1812). The function of that Minister and the Secretary of State concerned with sea fishing in Northern Ireland acting jointly under section 30(2) was transferred to the Secretary of State for Environment, Food and Rural Affairs and the Secretary of State concerned with sea fishing in Northern Ireland acting jointly: see article 2(5) of the Ministry of Agriculture, Fisheries and Food (Dissolution) Order 2002 (S.I. 2002/794). The function of the Secretary of State for Environment, Food and Rural Affairs and the Secretary of State concerned with sea fishing in Northern Ireland was transferred to the Secretary of State by article 3(1)(d) of the Transfer of Functions (Sea Fisheries) Order 2012 (S.I. 2012/2747). Import and export control is a matter reserved to the United Kingdom Government under section 30 of and section C5 of Part 2 of Schedule 5 to the Scotland Act 1998 (c. 46) and under section 4(1) of and part 20 of Schedule 3 to the Northern Ireland Act 1998 (c. 47).

The Secretary of State, and the Welsh Ministers in relation to Wales and the Welsh zone, also make these Regulations in exercise of the powers conferred by section 2(2) of, and paragraph 1A of Schedule 2 to, the European Communities Act 1972 ("the 1972 Act")(4).

The Secretary of State and the Welsh Ministers are each designated for the purposes of section 2(2) of the 1972 Act in relation to the common agricultural policy of the European Union(5).

These Regulations make provision for a purpose mentioned in section 2(2) of the 1972 Act and it appears to the Secretary of State and the Welsh Ministers that it is expedient for any reference in these Regulations to Council Regulation (EC) No. 1224/2009 establishing a Community control system for ensuring compliance with the rules of the common fisheries policy (6) to be construed as a reference to that Regulation as amended from time to time.

## Citation, commencement, extent and interpretation

- 1.—(1) These Regulations may be cited as the Sea Fishing (Miscellaneous Amendments) Regulations 2018 and come into force on 18th June 2018.
  - (2) Subject to paragraphs (3) and (4), they extend to England and Wales only.
  - (3) The following regulations also extend to Scotland—
    - (a) this regulation;
    - (b) regulations 2 to 5, so far as they relate to article 9(6A)(e) and (12)(a) of the 2009 Order (as inserted by regulation 5); and
    - (c) regulations 9 and 10, and regulation 8 so far as it relates to those regulations.
  - (4) The following regulations also extend to Northern Ireland—
    - (a) this regulation;
    - (b) regulations 2 to 5, so far as they relate to article 9(6A)(e) and (12)(b) of the 2009 Order (as inserted by regulation 5); and
    - (c) regulations 8 to 11.
- (5) In these Regulations, "the 2009 Order" means the Sea Fishing (Illegal, Unreported and Unregulated Fishing) Order 2009(7).

## Amendment of the 2009 Order

- 2. The 2009 Order is amended in accordance with regulations 3 to 7.
- (4) 1972 c. 68; section 2(2) was amended by section 27(1)(a) of the Legislative and Regulatory Reform Act 2006 (c. 51) and section 3(3) of, and Part 1 of the Schedule to, the European Union (Amendment) Act 2008 (c. 7). Paragraph 1A of Schedule 2 was inserted by section 28 of the Legislative and Regulatory Reform Act 2006 and was amended by section 3(3) of and Part 1 of the Schedule to the European Union (Amendment) Act 2008, and S.I. 2007/1388. The function of the former Minister of Agriculture, Fisheries and Food of making regulations under section 2(2) was transferred to the Secretary of State by S.I. 2002/794. Under section 57(1) of the Scotland Act 1998 (c. 46), despite the transfer to Scottish Ministers of functions in relation to implementing obligations under EU law in relation to devolved matters, the Secretary of State retains power to exercise such functions as regards Scotland. The Secretary of State's power, as a Minister so designated, to make regulations which extend to Northern Ireland is confirmed by S.I. 2000/2812.
- (5) The Secretary of State is designated in relation to the common agricultural policy by S.I. 1972/1811 and the Welsh Ministers by S.I. 2010/2690. The designation in relation to the common agricultural policy extends to the common fisheries policy: under Article 38(1) of the Treaty on the Functioning of the European Union, the EU's common agricultural policy includes its common fisheries policy (OJ No. C 326, 26.10.2012, p. 62). Article 5(3)(a) of S.I. 2010/2690 provides that the designation of the Welsh Ministers for the purposes of section 2(2) of the European Communities Act 1972 in relation to the common agricultural policy applies in relation to the Welsh zone.
- (6) OJ No. L 343, 22.12.2009, p. 1, as last amended by Regulation (EU) No. 2015/812 of the European Parliament and of the Council (OJ No. L 133, 29.5.2015, p. 1).
- (7) S.I. 2009/3391, to which there is an amendment not relevant to these Regulations.

#### Amendment of article 2

**3.** For article 2 (application) substitute—

## "Extent and application

- **2.**—(1) Subject to paragraphs (2) and (3), this Order extends to England and Wales only, except for the following provisions which also extend to Scotland and Northern Ireland—
  - (a) articles 1 to 3; and
  - (b) article 9(6A)(e).
  - (2) Article 9(12)(a) also extends to Scotland.
  - (3) Article 9(12)(b) also extends to Northern Ireland.
  - (4) Subject to paragraph (5), this Order applies—
    - (a) in England and Wales and the Welsh zone;
    - (b) in relation to English fishing boats and Welsh fishing boats, wherever they are; and
    - (c) in relation to other fishing boats which are within the Exclusive Economic Zone(8) but not in—
      - (i) the Scottish zone; or
      - (ii) the Northern Ireland zone.
  - (5) Article 9(6A)(e) applies to offences committed—
    - (a) in England, in relation to English fishing boats;
    - (b) in Wales, in relation to Welsh fishing boats;
    - (c) in Scotland, in relation to Scottish fishing boats; and
    - (d) in Northern Ireland, in relation to Northern Ireland fishing boats.".

# Amendment of article 3

- **4.** In article 3 (interpretation)—
  - (a) for the definition of "England" substitute—

""England" includes the area within the seaward limits of the territorial sea adjacent to England but does not include any area in the Welsh zone, the Scottish zone or the Northern Ireland zone;";

(b) after the definition of "England" insert—

""English fishing boat" means a fishing boat which is—

- (a) registered at a port in England, under section 8 of the Merchant Shipping Act 1995(9); or
- (b) owned wholly by persons qualified to own British ships for the purposes of Part 2 of the Merchant Shipping Act 1995, other than a Welsh fishing boat, a Northern Ireland fishing boat or a Scottish fishing boat;";
- (c) after the definition of "local authority" insert—

<sup>(8)</sup> The Exclusive Economic Zone was designated in S.I. 2013/3161.

<sup>(9) 1995</sup> c. 21.

""Northern Ireland" has the meaning given in section 98(1) of the Northern Ireland Act 1998(10);

"Northern Ireland fishing boat" means a fishing boat which is registered at a port in Northern Ireland, under section 8 of the Merchant Shipping Act 1995;

"Northern Ireland zone" has the meaning given in section 98(1) of the Northern Ireland Act 1998;";

- (d) after the definition of "port health authority" insert—
  - ""Scotland" has the meaning given in section 126(1) of the Scotland Act 1998(11);
  - "Scottish fishing boat" means a fishing boat which is registered at a port in Scotland, under section 8 of the Merchant Shipping Act 1995;
  - "Scottish zone" has the meaning given in section 126(1) of the Scotland Act 1998,"; and
- (e) after the definition of "Wales" insert—
  - ""Welsh fishing boat" means a fishing boat which is registered at a port in Wales, under section 8 of the Merchant Shipping Act 1995;
  - "Welsh zone" has the meaning given in section 158(1) of the Government of Wales Act 2006(12)

#### Amendment of article 9

- **5.**—(1) Article 9 (offences) is amended as follows.
- (2) For paragraph (4) substitute—
  - "(4) It is an offence for a person to engage in fishing for a stock in any area where, under the conservation and management measures (within the meaning of the Council Regulation) applicable in that area, such fishing is subject to a moratorium or is prohibited.".
- (3) After paragraph (6) insert—
  - "(6A) In relation to a non-cooperating third country listed on a list established under Article 33 of the Council Regulation, it is an offence for a person—
    - (a) to import fishery products caught by a fishing vessel flying the flag of the third country unless the products are from stock or species to which the listing does not apply;
    - (b) to purchase a fishing vessel flying the flag of the third country;
    - (c) to reflag a fishing vessel flying the flag of a member State so that it flies the flag of the third country;
    - (d) to enter into a charter agreement with the third country in relation to a fishing vessel flying its flag;
    - (e) to export a Community fishing vessel to the third country;
    - (f) to enter into an agreement for a fishing vessel flying the flag of a member State to use the fishing possibilities of the third country; or
    - (g) to participate in joint fishing operations with a fishing vessel flying the flag of the third country.".

<sup>(10) 1998</sup> c. 47.

<sup>(11) 1998</sup> c. 46.

<sup>(12) 2006</sup> c. 32. The definition of "Welsh zone" was inserted by section 43(1) and (2) of the Marine and Coastal Access Act 2009 (c. 23).

- (4) After paragraph (11) insert—
  - "(12) Paragraph (6A)(e) is an "equivalent provision" for the purposes of—
    - (a) the Sea Fishing (Illegal, Unreported and Unregulated Fishing) (Scotland) Order 2013(13); and
    - (b) the Sea Fishing (Illegal, Unreported and Unregulated Fishing) Order (Northern Ireland) 2018(14).".

#### **Omission of article 11**

**6.** Omit article 11 (recovery of fines).

#### Amendment of article 21

- 7.—(1) Article 21 (admissibility of documents in evidence) is amended as follows.
- (2) In paragraph (2)—
  - (a) in sub-paragraph (a), for "kept under Article 6 or 17(2)" substitute "referred to in Article 14";
  - (b) in sub-paragraph (b), for "a declaration submitted under Article 8(1), 9, 12, 17(2) or 28f" substitute "a landing declaration referred to in Article 23";
  - (c) in sub-paragraph (c), for "submitted under Article 9" substitute "referred to in Articles 62 and 64";
  - (d) in sub-paragraph (d), for "document drawn up under Article 13" substitute "transport document referred to in Article 68";
  - (e) in sub-paragraph (e), for "Article 3(7)" substitute "Article 9(7)"; and
  - (f) after sub-paragraph (e) insert—
    - "(f) a transhipment declaration referred to in Article 21 of the Control Regulation;
    - (g) a take-over declaration referred to in Article 66 of the Control Regulation.".
- (3) In paragraph (3), for "Article 3(1)" substitute "Article 9(1)".
- (4) In paragraph (6), for "Council Regulation (EEC) No 2847/93 establishing a control system applicable to the common fisheries policy" substitute "Council Regulation (EC) No. 1224/2009 establishing a Community control system for ensuring compliance with the rules of the common fisheries policy" (15).

# Amendment of the Sea Fishing (Points for Masters of Fishing Boats) Regulations 2014

**8.** The Sea Fishing (Points for Masters of Fishing Boats) Regulations 2014(16) are amended in accordance with regulations 9 to 11.

# Amendment of regulation 1

**9.** In regulation 1(2) (extent), after "8(5)" insert ", 8(6)".

<sup>(13)</sup> S.S.I. 2013/189.

<sup>(14)</sup> S.R. 2018 (N.I.) No. 106.

<sup>(15)</sup> OJ No. L 343, 22.12.2009, p. 1, as last amended by Regulation (EU) No. 2015/812 of the European Parliament and of the Council (OJ No. L 133, 29.5.2015, p. 1).

<sup>(16)</sup> S.I. 2014/3345.

## Amendment of regulation 8

- **10.** In regulation 8 (allocation of points in respect of convictions and administrative sanctions in other member States and third countries), after paragraph (5) insert—
  - "(6) If the allocation of points under this regulation triggers a suspension or disqualification under regulation 10 or under a corresponding Scottish enactment, the Marine Management Organisation must ensure that the start date of the suspension or disqualification is at least one calendar day after it is included in the register."

# Amendment of regulation 10

- 11.—(1) Regulation 10 (suspension and disqualification) is amended as follows.
- (2) In paragraph (4)(b), for "if" substitute "if later, in a case where".
- (3) After paragraph (5) insert—
  - "(5A) If a master is already suspended from mastering a vessel when the master accumulates points triggering a further suspension period under this regulation, the further suspension period starts on the expiry of the existing suspension period."

George Eustice
Minister of State
Department for Environment, Food and Rural
Affairs
Lesley Griffiths
Cabinet Secretary for Energy, Planning and
Rural Affairs, one of the Welsh Ministers

22nd May 2018

22nd May 2018

#### **EXPLANATORY NOTE**

(This note is not part of the Regulations)

These Regulations amend the Sea Fishing (Illegal, Unreported and Unregulated Fishing) Order 2009 (S.I. 2009/3391) ("the 2009 Order") and the Sea Fishing (Points for Masters of Fishing Boats) Regulations 2014 (S.I. 2014/3345) ("the 2014 Regulations"). They implement provisions of Article 38 of Council Regulation (EC) No. 1005/2008 establishing a Community system to prevent, deter and eliminate illegal, unreported and unregulated fishing (OJNo. L 286, 29.10.2008, p. 1) and of Article 92(6) of Council Regulation (EC) No. 1224/2009 establishing a Community control system for ensuring compliance with the rules of the common fisheries policy (OJ No. L 343, 22.12.2009, p. 1).

Regulation 3 substitutes new extent and application provisions for article 2 of the 2009 Order.

Regulation 4 amends article 3 of the 2009 Order in relation to various definitions.

Regulation 5 amends article 9 of the 2009 Order to clarify the provisions of Article 9(4) and to extend the offence provisions relating to non-cooperating third countries listed under Article 33 of Council Regulation (EC) No. 1005/2008, implementing Article 38 of that Regulation.

Regulation 6 revokes article 11 of the 2009 Order regarding recovery of fines.

Regulation 7 amends article 21 of the 2009 Order to update references to an EU instrument and to add transhipment declarations and takeover declarations to the list of documents admissible in evidence in any proceedings in respect of an offence under the 2009 Order.

Regulations 8 to 11 amend provisions in regulations 1, 8 and 10 of the 2014 Regulations relating to the start date of a suspension period or the disqualification of a master under those Regulations.

An impact assessment has not been produced for this instrument as no, or no significant, impact on the private, voluntary or public sector is foreseen.