

OFFERYNNAU STATUDOL CYMRU

WELSH STATUTORY INSTRUMENTS

2010 Rhif 685 (Cy.67)

LLYWODRAETH LEOL, CYMRU

Rheoliadau Awdurdodau Lleol (Cyllid Cyfalaf a Chyfrifyddu) (Cymru) (Diwygio) 2010

NODYN ESBONIADOL

(Nid yw'r nodyn hwn yn rhan o'r Rheoliadau)

Cyflwynodd Rhan I o Ddeddf Llywodraeth Leol 2003 ("Deddf 2003") fframwaith cyfreithiol oddi mewn i'r hwn y caiff llywodraeth leol gyflawni gwariant cyfalaf, ac oddi mewn i'r hwn y caiff Gweinidogion Cymru reoleiddio'r gweithgarwch hwnnw yng Nghymru.

O dan Ddeddf 2003 caiff Gweinidogion Cymru drwy reoliad, yn neilltuol–

- amrywio'r diffiniadau o drefniant credyd a derbyniad cyfalaf
- rheoli'r defnydd o dderbyniadau cyfalaf, a
- pennu arferion cyfrifyddu.

Gwnaeth Rheoliadau Awdurdodau Lleol (Cyllid Cyfalaf a Chyfrifyddu) (Cymru) 2003 (O.S. 2003/3239 W.319) ("Rheoliadau 2003") ddarpariaeth o'r fath, ac mae'r Rheoliadau hyn yn diwygio Rheoliadau 2003.

Mae rheoliad 3 yn newid y diffiniad o fudd-daliadau ymddeol fel a ganlyn: yn hytrach na chael eu diffinio fel budd-daliadau sy'n daladwy o dan fathau penodedig o gronfa neu gynllun, maent yn cael eu diffinio fel budd-daliadau sy'n daladwy o dan ofynion statudol y cyfrifyddir ar eu cyfer yn ôl y dulliau a nodir (yn unol ag arferion cywir). Mae'r dulliau a nodir yn wahanol ar gyfer y flwyddyn ariannol 2009-10 a'r blynyddoedd dilynol.

Mae rheoliad 4 yn caniatáu i awdurdodau lleol ddefnyddio derbyniad cyfalaf a dderbyniwyd yn sgil gwerthu buddiant mewn tir, heblaw tir ar gyfer tai, i dalu'r costau gwerthu, ar yr amod nad yw'r costau'n fwy na 4% o'r derbyniad cyfalaf sy'n codi o'r gwerthiant.

2010 No. 685 (W.67)

LOCAL GOVERNMENT, WALES

The Local Authorities (Capital Finance and Accounting) (Wales) (Amendment) Regulations 2010

EXPLANATORY NOTE

(This note is not part of the Regulations)

Part I of the Local Government Act 2003 ("the 2003 Act") introduced a legal framework within which local government may undertake capital expenditure and in Wales the Welsh Ministers may regulate that activity.

Under the 2003 Act the Welsh Ministers may by regulation, in particular—

- vary the definitions of credit arrangement and capital receipt
- control the use of capital receipts, and
- specify accounting practices.

The Local Authorities (Capital Finance and Accounting) (Wales) Regulations 2003 (S.I. 2003/3239 W.319) ("the 2003 Regulations") made such provision and these Regulations amend the 2003 Regulations.

Regulation 3 changes the definition of retirement benefits so that instead of benefits payable under specified funds or schemes, they are defined as benefits payable under statutory requirements which are accounted for in the ways specified (in accordance with proper practices). The ways specified differ for the financial year 2009-10 and subsequent years.

Regulation 4 permits local authorities to apply a capital receipt received from the disposal of an interest in land other than housing land to defray the costs of disposal, provided the costs do not exceed 4% of the capital receipt arising from the disposal.

Mae rheoliad 5 yn ymestyn tan 2013 y gallu sydd gan awdurdodau lleol i ohirio codi ar gyfrif refeniw am rwymedigaethau i ôl-dâl oherwydd ceisiadau am gyflog cyfartal, tan y dyddiad y mae'n rhaid talu'r ôl-dâl mewn gwirionedd.

Mae rheoliad 6 yn ymestyn tan 2011 y ddarpariaeth arbennig ar gyfer lleihad yng ngwerth buddsoddiadau.

Mae rheoliad 7 yn ymwneud â'r driniaeth gyfrifyddol o absenoldebau cronnol byrdymor gweithwyr (megis hawl i wyliau, neu amser rhydd o'r gwaith yn lle tâl goramser, sydd wedi cronni ond sydd heb gael eu cymryd eto). Rhaid i awdurdodau lleol beidio â chodi swm ar gyfrif refeniw mewn perthynas â rhwymedigaeth i hawliau o'r fath, tan y dyddiad y bydd y rhwymedigaeth yn darfod.

Bydd y driniaeth gyfrifyddol ar gyfer lesoedd o dan arferion cywir yn newid am y flwyddyn ariannol 2010-11, ac fe all hyn arwain at ddosbarthu rhai trefniadau ariannol presennol, nad oeddynt wedi eu dosbarthu felly o'r blaen, yn lesoedd gweithredol neu lesoedd cyllid, gyda'r canlyniad y byddai'r trefniadau'n ddarostyngedig i driniaeth gyfrifyddol wahanol o dan arferion cywir. Mae rheoliad 8 yn darparu y caiff awdurdodau lleol barhau i weithredu'r driniaeth gyfrifyddol sy'n berthnasol i drefniadau ariannol o'r fath ar 31 Mawrth 2010 am y blynyddoedd ariannol dilynol.

Mae rheoliad 9 yn diweddaru enw un o'r dogfennau sydd wedi eu hadnabod gan Weinidogion Cymru fel y rhai sy'n sefydlu arferion cywir mewn perthynas ag arferion cyfrifyddu cyngor sir neu gyngor bwrdeistref sirol, ac mae'n dynodi dogfen newydd mewn perthynas ag arferion cyfrifyddu cynghorau cymuned a chydbwyllgorau bychain.

Regulation 5 extends until 2013 the ability of local authorities to defer charging liabilities for back pay due to equal pay claims to revenue account until the date on which the back payment must actually be paid.

Regulation 6 extends to 2011 the special provision for impairment of investments.

Regulation 7 concerns the accounting treatment for short-term accumulating absences of employees (such as entitlement to holiday or time off in lieu which has accrued but not yet been taken). Local authorities must not charge an amount in respect of a liability for such entitlements to a revenue account until the date on which the liability ceases.

The accounting treatment for leases under proper practices is changing for the financial year 2010-11, which may lead to some existing financial arrangements being classified as operating or finance leases which were not previously so classed, with the result that the arrangements would be subject to different accounting treatment under proper practices. Regulation 8 provides that local authorities may continue to apply the accounting treatment that applies to such financial arrangements on 31 March 2010 for subsequent financial years.

Regulation 9 updates the title of one of the documents identified by the Welsh Ministers as constituting proper practices in relation to the accounting practices of a county or county borough council and designates a new document in relation to the accounting practices of community councils and minor joint committees.

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LOCAL GOVERNMENT, WALES

Rheoliadau Awdurdodau Lleol (Cyllid Cyfalaf a Chyfrifyddu) (Cymru) (Diwygio) 2010

The Local Authorities (Capital Finance and Accounting) (Wales) (Amendment) Regulations 2010

Gwnaed 4 Mawrth 2010

Made 4 March 2010

Gosodwyd gerbron Cynulliad Cenedlaethol Cymru 10 Mawrth 2010

Laid before the National
Assembly for Wales 10 March 2010

Yn dod i rym yn unol â rheoliad 1(2)

Coming into forcein accordance with regulation 1(2)

Mae Gweinidogion Cymru yn gwneud y Rheoliadau a ganlyn drwy arfer y pwerau a roddwyd iddynt gan adrannau 9(3), 11(1), 21(1) a (2), 24 a 123 o Ddeddf Llywodraeth Leol 2003(1):

The Welsh Ministers make the following Regulations in exercise of the powers conferred upon them by sections 9(3), 11(1), 21(1) and (2), 24 and 123 of the Local Government Act 2003(1):

Enwi a chychwyn

Title and commencement

- 1.—(1) Enw'r Rheoliadau hyn yw Rheoliadau Awdurdodau Lleol (Cyllid Cyfalaf a Chyfrifyddu) (Cymru) (Diwygio) 2010.
- 1.–(1) The title of these Regulations is The Local Authorities (Capital Finance and Accounting) (Wales) (Amendment) Regulations 2010.
- (2) Daw'r Rheoliadau hyn i rym at ddibenion rheoliadau 3(2) a (3) a 6 ar 31 Mawrth 2010, ac at ddibenion yr holl reoliadau eraill ar 1 Ebrill 2010.
- (2) These Regulations come into force for the purposes of regulations 3(2) and (3) and 6 on 31 March 2010 and for the purposes of all other regulations on 1 April 2010.

Diwygio Rheoliadau Awdurdodau Lleol (Cyllid Cyfalaf a Chyfrifyddu) (Cymru) 2003

Amendment of the Local Authorities (Capital Finance and Accounting) (Wales) Regulations 2003

2. Mae Rheoliadau Awdurdodau Lleol (Cyllid Cyfalaf a Chyfrifyddu) (Cymru) 2003(**2**) yn cael eu diwygio yn unol â rheoliadau 3 i 9.

2. The Local Authorities (Capital Finance and Accounting) (Wales) Regulations 2003(**2**) are amended in accordance with regulations 3 to 9.

Budd-daliadau ymddeol

Retirement benefits

3.-(1) Yn lle rheoliad 4(2) rhodder-

- 3.–(1) For regulation 4(2) substitute–
- "(2) For the purposes of paragraph (1) and
- "(2) For the purposes of paragraph (1) and
- 2003 p. 26. Diwygiwyd adran 24 gan adran 238(3) o Ddeddf Llywodraeth Leol a Chynnwys y Cyhoedd mewn Iechyd 2007 (p.28).
- (2) O.S. 2003/3239 (W.319) fel y'i diwygiwyd gan O.S. 2004/1010 (W. 107), 2004/2918 (W.257), 2006/944 (Cy.93), 2006/2914, 2007/1051 (Cy.108), 2008/588 (Cy.59) a 2009/560 (Cy.52).
- (1) 2003 c. 26. Section 24 was amended by section 238(3) of the Local Government and Public Involvement in Health Act 2007 (c. 28).
- (2) S.I. 2003/3239 (W.319) as amended by S.I. 2004/1010 (W. 107), 2004/2918 (W.257), 2006/944 (W.93), 2006/2914, 2007/1051 (W.108), 2008/588 (W.59) and 2009/560 (W.52).

regulation 24 "retirement benefits" means benefits payable pursuant to statutory requirements under an arrangement accounted for as a defined benefit pension plan or as other long-term employee benefits (as defined in accordance with proper practices).".

- (2) Mewn perthynas â chyfrifon sydd wedi eu paratoi ar gyfer y flwyddyn ariannol a ddechreuodd ar 1 Ebrill 2009, mae paragraff (1) yn effeithiol fel pe bai'r geiriau "defined benefit scheme" wedi eu rhoi yn lle'r geiriau "defined benefit pension plan or as other long-term employee benefits".
- (3) Yn rheoliad 24(1), rhodder y geiriau "statutory requirements mentioned in" yn lle'r geiriau "legislation specified in sub-paragraphs (a) to (f) of".

Y defnydd o dderbyniadau cyfalaf

- 4.–(1) Yn rheoliad 18(2), yn lle'r geiriau "paragraphs (3) and (6)", rhodder "paragraphs (3), (6) and (7)".
- (2) Yn rheoliad 18(6), hepgorer y gair "administrative".
 - (3) Ar ôl rheoliad 18(6), mewnosoder-
 - "(7) Where a local authority receives a capital receipt in respect of a disposal of an interest in land other than housing land, the capital receipt may be applied in defraying the costs of or incidental to the disposal, provided that such costs do not exceed 4% of the capital receipt arising from the disposal."

Ôl-dâl yn dilyn cyflog anghyfartal

- 5. Ar ôl rheoliad 24A(4), mewnosoder-
 - "(5) Subject to paragraph (6), this regulation ceases to have effect on 1 April 2013.
 - (6) Where paragraph (4) applies to an amount, it continues to apply until the date on which the payment is actually made, whether or not the date is on or after 1 April 2013.".

Lleihad yng ngwerth rhai buddsoddiadau

- **6**.–(1) Mae rheoliad 24G yn cael ei ddiwygio fel a ganlyn.
 - (2) Ym mharagraff (1)–
 - (a) yn is-baragraff (b), hepgorer "or";
 - (b) ar ôl is-baragraff (b), mewnosoder—
 - "(ba) an impairment loss is recognised in a revenue account of the local authority for the financial year beginning on 1 April 2010;"; ac
 - (c) ar ddiwedd is-baragraff (c), hepgorer "," a mewnosoder—

"; or

- regulation 24 "retirement benefits" means benefits payable pursuant to statutory requirements under an arrangement accounted for as a defined benefit pension plan or as other long-term employee benefits (as defined in accordance with proper practices).".
- (2) In relation to accounts prepared for the financial year beginning on 1 April 2009, paragraph (1) has effect as if for the words "defined benefit pension plan or as other long-term employee benefits" is substituted "defined benefit scheme".
- (3) In regulation 24(1), for the words "legislation specified in sub-paragraphs (a) to (f) of" substitute "statutory requirements mentioned in".

Use of capital receipts

- **4**.–(1) In regulation 18(2), for the words "paragraphs (3) and (6)" substitute "paragraphs (3), (6) and (7)".
- (2) In regulation 18(6), omit the word "administrative".
 - (3) After regulation 18(6) insert-
 - "(7) Where a local authority receives a capital receipt in respect of a disposal of an interest in land other than housing land, the capital receipt may be applied in defraying the costs of or incidental to the disposal, provided that such costs do not exceed 4% of the capital receipt arising from the disposal."

Back payment following unequal pay

- 5. After regulation 24A(4) insert-
 - "(5) Subject to paragraph (6), this regulation ceases to have effect on 1 April 2013.
 - (6) Where paragraph (4) applies to an amount, it continues to apply until the date on which the payment is actually made, whether or not the date is on or after 1 April 2013.".

Impairment of certain investments

- **6**.–(1) Regulation 24G is amended as follows.
- (2) In paragraph (1)–
- (a) in sub-paragraph (b) omit "or";
- (b) after sub-paragraph (b) insert-
 - "(ba) an impairment loss is recognised in a revenue account of the local authority for the financial year beginning on 1 April 2010;"; and
- (c) at the end of sub-paragraph (c) omit "," and insert-

"; or

(d) the value of an impairment loss recognised in a revenue account of the local authority for the financial year beginning on 1 April 2009 is increased in a revenue account of the authority for the financial year beginning on 1 April 2010,".

(3) Ar ôl paragraff (2), mewnosoder-

"(2A) A local authority which credits an amount to a revenue account for the financial year beginning on 1 April 2009 under paragraph (1) may debit an amount of up to the value of that credit to a revenue account for the financial year beginning on 1 April 2010."

(4) Ym mharagraff (3)—

- (a) yn is-baragraff (a), ar ôl "2008", mewnosoder "or 1 April 2009";
- (b) yn is-baragraff (b)(i), ar ôl "2009", mewnosoder "or 1 April 2010"; ac
- (c) yn is-baragraff (b), ar ôl "2009" (lle y digwydd am yr eildro), mewnosoder "or, as the case may be, 1 April 2010".
- (5) Ar ôl paragraff (5), mewnosoder–

"(5A) Subject to paragraph (6), where-

- (a) under paragraph (1) a local authority credits an amount to a revenue account for the year beginning on 1 April 2008, 1 April 2009 or 1 April 2010; and
- (b) in accordance with proper practices, the authority credits or has credited any amount to a revenue account before 1 April 2011 in respect of interest on the relevant investment not received on or before the date of the event giving rise to the impairment loss,

to the extent it has not debited an amount under paragraphs (4) or (5) in respect of the interest, the local authority must debit to a revenue account for the financial year beginning on 1 April 2010 an amount equal to the total of the amounts mentioned in sub-paragraph (b)."

- (6) Ym mharagraff (6), yn lle "(5)", rhodder "(5A)".
- (7) Ym mharagraff (7), ar ôl "(2)", mewnosoder "or (2A)".
 - (8) Ym mharagraff (8)-
 - (a) yn lle "2010" rhodder "2011"; a
 - (b) yn lle "(5)" rhodder "(5A)".
- (9) Ar ddiwedd is-baragraff (9)(a), mewnosoder "and".

Absenoldebau cronnol byrdymor y digolledir amdanynt

7. Ar ôl rheoliad 24G, mewnosoder-

(d) the value of an impairment loss recognised in a revenue account of the local authority for the financial year beginning on 1 April 2009 is increased in a revenue account of the authority for the financial year beginning on 1 April 2010,".

(3) After paragraph (2) insert-

"(2A) A local authority which credits an amount to a revenue account for the financial year beginning on 1 April 2009 under paragraph (1) may debit an amount of up to the value of that credit to a revenue account for the financial year beginning on 1 April 2010."

(4) In paragraph (3)-

- (a) in sub-paragraph (a), after "2008" insert "or 1 April 2009";
- (b) in sub-paragraph (b)(i), after "2009" insert "or 1 April 2010"; and
- (c) in sub-paragraph (b), after "2009" (where it occurs secondly) insert "or, as the case may be, 1 April 2010".

(5) After paragraph (5) insert-

"(5A) Subject to paragraph (6), where—

- (a) under paragraph (1) a local authority credits an amount to a revenue account for the year beginning on 1 April 2008, 1 April 2009 or 1 April 2010; and
- (b) in accordance with proper practices, the authority credits or has credited any amount to a revenue account before 1 April 2011 in respect of interest on the relevant investment not received on or before the date of the event giving rise to the impairment loss,

to the extent it has not debited an amount under paragraphs (4) or (5) in respect of the interest, the local authority must debit to a revenue account for the financial year beginning on 1 April 2010 an amount equal to the total of the amounts mentioned in sub-paragraph (b)."

- (6) In paragraph (6), for "(5)" substitute "(5A)".
- (7) In paragraph (7), after "(2)" insert "or (2A)".
- (8) In paragraph (8)-
 - (a) for "2010" substitute "2011"; and
- (b) for "(5)" substitute "(5A)".
- (9) At the end of sub-paragraph (9)(a) insert "and".

Short-term accumulating compensated absences

7. After regulation 24G, insert-

"Short-term accumulating compensated absences

24H. Where, in accordance with proper practices, a local authority includes an amount in respect of a liability for short-term accumulating compensated absences in its balance sheet, the authority must not charge to a revenue account an amount in respect of that liability until the date on which the liability ceases or is discharged.".

Dosbarthiad les

8. Ar ôl rheoliad 24H, mewnosoder-

"Lease classification

- **24I**. Where, on or after 1 April 2009, a local authority receives money under an arrangement—
 - (a) which is in existence on, and is not treated according to proper practices as a finance lease at, 31 March 2010, and
 - (b) all or part of that arrangement will be treated according to proper practices as a finance lease on or after 1 April 2010,

the money received under that arrangement may be accounted for in accordance with proper practices applying to that arrangement on 31 March 2010.

- **24J**. Where, on or after 1 April 2009, a local authority receives money under an arrangement—
 - (a) which is in existence on, and is not treated according to proper practices as an operating lease at, 31 March 2010, and
 - (b) all or part of that arrangement will be treated according to proper practices as an operating lease on or after 1 April 2010,

the money received under that arrangement may be accounted for in accordance with proper practices applying to that arrangement on 31 March 2010.".

Arferion cywir

- 9. Yn lle rheoliad 25, rhodder-
 - "25.–(1) For the purposes of section 21(2) (accounting practices)–
 - (a) in relation to local authorities other than community councils and minor joint committees, the accounting practices contained in the following codes of practice are proper practices—
 - (i) "Code of Practice on Local Authority Accounting in the United Kingdom"(1) as may be amended or reissued from time to time (whether under the same title or not) issued jointly by the

"Short-term accumulating compensated absences

24H. Where, in accordance with proper practices, a local authority includes an amount in respect of a liability for short-term accumulating compensated absences in its balance sheet, the authority must not charge to a revenue account an amount in respect of that liability until the date on which the liability ceases or is discharged."

Lease classification

8. After regulation 24H insert–

"Lease classification

- **24I.** Where, on or after 1 April 2009, a local authority receives money under an arrangement—
 - (a) which is in existence on, and is not treated according to proper practices as a finance lease at, 31 March 2010, and
 - (b) all or part of that arrangement will be treated according to proper practices as a finance lease on or after 1 April 2010,

the money received under that arrangement may be accounted for in accordance with proper practices applying to that arrangement on 31 March 2010.

- **24J**. Where, on or after 1 April 2009, a local authority receives money under an arrangement—
 - (a) which is in existence on, and is not treated according to proper practices as an operating lease at, 31 March 2010, and
 - (b) all or part of that arrangement will be treated according to proper practices as an operating lease on or after 1 April 2010,

the money received under that arrangement may be accounted for in accordance with proper practices applying to that arrangement on 31 March 2010.".

Proper practices

- 9. For regulation 25 substitute-
 - **25**.–(1) For the purposes of section 21(2) (accounting practices)–
 - (a) in relation to local authorities other than community councils and minor joint committees, the accounting practices contained in the following codes of practice are proper practices—
 - (i) "Code of Practice on Local Authority Accounting in the United Kingdom"(1) as may be amended or reissued from time to time (whether under the same title or not) issued jointly by the

⁽¹⁾ ISBN 978 1 84508 217 8 ar gyfer y Cod a ddyroddwyd ar gyfer 2010/2011.

⁽¹⁾ ISBN 978 1 84508 217 8 for the Code issued for 2010/2011.

- Chartered Institute of Public Finance and Accountancy and the Local Authority (Scotland) Accounts Advisory Committee; and
- (ii) "Best Value Accounting Code of Practice" as may be amended or reissued from time to time (whether under the same title or not) issued by the Chartered Institute of Public Finance and Accountancy;
- (b) in relation to community councils and minor joint committees, the accounting practices contained in the "Governance and accountability for Local Councils: A Practitioners Guide 2008 (Wales)" as may be amended or reissued from time to time (whether under the same title or not) issued jointly by One Voice Wales and the Society for Local Council Clerks are proper practices.
- (2) In this regulation "minor joint committee" means a joint committee of two or more local authorities in Wales whose gross income or expenditure (whichever is the higher) for the year is, and each of the two immediately preceding years was, less than £1,000,000."

Dirymu

10. Dirymir rheoliad 3(1) o Reoliadau Awdurdodau Lleol (Cyllid Cyfalaf a Chyfrifyddu) (Cymru) (Diwygio) 2007(1) drwy hyn.

- Chartered Institute of Public Finance and Accountancy and the Local Authority (Scotland) Accounts Advisory Committee; and
- (ii) "Best Value Accounting Code of Practice" as may be amended or reissued from time to time (whether under the same title or not) issued by the Chartered Institute of Public Finance and Accountancy;
- (b) in relation to community councils and minor joint committees, the accounting practices contained in the "Governance and accountability for Local Councils: A Practitioners Guide 2008 (Wales)" as may be amended or reissued from time to time (whether under the same title or not) issued jointly by One Voice Wales and the Society for Local Council Clerks are proper practices.
- (2) In this regulation "minor joint committee" means a joint committee of two or more local authorities in Wales whose gross income or expenditure (whichever is the higher) for the year is, and each of the two immediately preceding years was, less than £1,000,000."

Revocation

10. Regulation 3(1) of the Local Authorities (Capital Finance and Accounting) (Wales) (Amendment) Regulations 2007(1) is revoked.

Carl Sargeant

Y Gweinidog dros Gyfiawnder Cymdeithasol a Llywodraeth Leol, un o Weinidogion Cymru Minister for Social Justice and Local Government, one of the Welsh Ministers

4 Mawrth 2010

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ON